



United Kingdom  
Debt Management  
Office

## **Annual Report and Accounts 2013-2014**

of the United Kingdom Debt Management Office

and the Debt Management Account

**United Kingdom Debt Management Office  
Annual Report and Accounts 2013 – 2014**

Presented to the House of Commons pursuant to  
Section 7 of the Government Resources and Accounts Act 2000  
Presented to the House of Lords by Command

and

**Debt Management Account  
Annual Report and Accounts 2013 – 2014**

Presented to Parliament pursuant to  
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# Introduction

The DMO's vision statement: The DMO aims to be a centre of excellence for HM Treasury in the provision of policy advice on and the delivery of the Government's financing needs and to act as a key gateway for Government to the wholesale financial markets. It performs these functions primarily to support HM Treasury's objective of ensuring sustainable public finances.



## What this document covers

**This document presents the Annual Report and Accounts of the United Kingdom Debt Management Office (DMO) and the Annual Report and Accounts of the Debt Management Account (DMA) for the year ended 31 March 2014.**

The **DMO** is an executive agency of HM Treasury. Its main aims are:

- to carry out the Government's debt management policy of minimising its financing cost over the long-term, taking account of risk;
- to minimise the cost of offsetting the Government's net cash flows over time, while operating within a risk appetite approved by Ministers;
- to provide loans to local authorities for capital purposes;
- to manage the funds of selected public sector bodies; and
- to advise and support HM Treasury's financial stability measures and initiatives aimed at helping UK small businesses.

The **DMA** is one of the central Exchequer accounts (others include the National Loans Fund and the Consolidated Fund managed by HM Treasury and the Exchange Equalisation Account managed by the Bank of England for HM Treasury). The DMA records the assets, liabilities and other transactions that arise from the DMO's debt management (except for gilts issued by the DMO, which are liabilities of the NLF), cash management and other activities that support Government initiatives.

The following sections of this document apply to both the DMO and the DMA:

- Chief Executive's statement (page 8)
- Management commentary, including:
  - Strategic report (page 11 to 35)
  - Directors' report (page 37)
- Statement of Accounting Officer's responsibilities (page 44 to 45)
- Governance statement (page 46 to 57)

The following sections are specific to the DMO:

- Remuneration report (page 38 to 43)
- Accounts of the United Kingdom Debt Management Office (page 58 to 83)

The following section is specific to the DMA:

- Accounts of the Debt Management Account (page 84 to 123)

## Chief Executive's statement

In 2013-2014, the DMO continued its successful track record of delivering HM Government's gilt financing programme in financial market conditions that remained challenging. The DMO raised £153.4 billion of gilt financing in 2013-2014, which was the sixth consecutive year that the gilt sales programme had exceeded £100 billion. Over that same period, the total nominal value of gilts in issue has almost tripled to nearly £1.4 trillion.

The use of supplementary distribution methods, principally syndicated gilt offerings, again facilitated the issuance of very long-dated conventional and index-linked gilts and allowed the DMO to continue targeting its core domestic investor base more directly. In particular, the DMO used the syndication programme to issue new 55-year conventional and index-linked gilts, which was five years longer than the previous maximum maturity.

During the year, there was a programme of five syndicated gilt offerings, of which four were for the new "super-long" 2068 maturity. The total proceeds raised via syndications were £23.3 billion.

A programme of four mini-tenders raised £5.6 billion, a reduction of £2.3 billion from the original mini-tender programme. This reduction was re-allocated to the syndication programme. In all, the DMO held 52 gilt financing operations (including 43 auctions), which was 4 fewer than in the previous financial year.

I continue to be impressed by the efficiency of the gilt market in smoothly absorbing these levels of gilt issuance and also its continued liquidity, with aggregate average daily turnover in 2013-2014 of £27.9 billion, a 42% increase on five years ago.

The DMO again performed strongly in 2013-2014 in carrying out its cash management function with all

related objectives being met, despite challenging money market conditions.

The DMO saw continuing strong demand for Treasury bills from an increased number of investors. As with gilts, Treasury bills continued to attract significant overseas investor interest, with around 41% of the market being held by such investors at 31 December 2013.

At 31 March 2014, the Public Works Loan Board held loan assets of £63.7 billion. 373 new loans totalling £1.6 billion were advanced during the year.

The DMO again successfully provided a cost-effective service to its clients through the fund management operations of the Commissioners for the Reduction of the National Debt. The market value of these funds was £27.8 billion at 31 March 2014.

Looking ahead, the DMO's revised remit for 2014-2015, as published on 23 April 2014, showed a year on year reduction of £26.2 billion in gilt sales to £127.2 billion, reflecting a number of factors: plans to increase the value of Treasury bills in issue by £14.0 billion to £70.5 billion by 31 March 2015, a significantly higher than usual forecast contribution to financing from National Savings & Investments, and improving public finances.

In summary, the DMO has performed strongly again this year across its range of activities and operations. It is therefore with confidence that I can look forward to the challenges of 2014-2015.

Once again I would like to express my sincere appreciation to all DMO staff, to colleagues at HM Treasury and at the Bank of England, and to our market counterparties for their professionalism, commitment and hard work throughout the year. The success of

the DMO would not have been possible without their valued contribution.

**Robert Steeman**

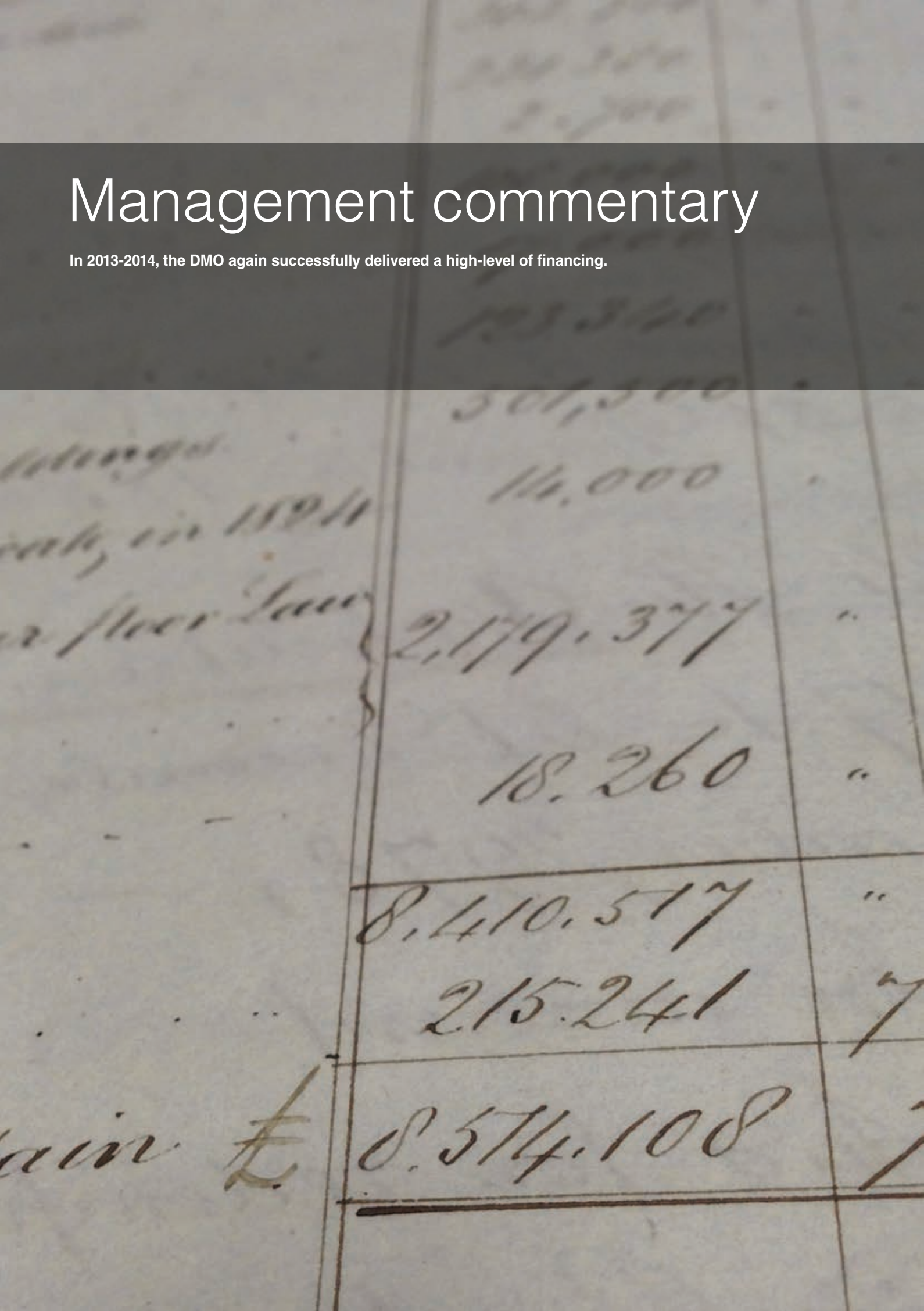
Chief Executive

01 July 2014



# Management commentary

In 2013-2014, the DMO again successfully delivered a high-level of financing.



## Strategic report

### Principal activities of the United Kingdom Debt Management Office

**The DMO aims to be a centre of excellence for HM Treasury in the provision of policy advice on and the delivery of the Government's financing needs and to act as a key gateway for Government to the wholesale financial markets. It performs these functions primarily to support HM Treasury's objective of ensuring sustainable public finances.**

The DMO is legally and constitutionally part of HM Treasury, but as an executive agency, it operates at arm's length from Ministers. The Chancellor of the Exchequer determines the policy and operational framework within which the DMO operates, but delegates to the Chief Executive operational decisions on debt and cash management and day-to-day management of the office.

The responsibilities of the Chancellor and other HM Treasury Ministers, the Permanent Secretary to HM Treasury and the DMO's Chief Executive are set out in a published Framework Document, available on the DMO website at [www.dmo.gov.uk](http://www.dmo.gov.uk), which also sets out the DMO's objectives and lines of accountability. The Chief Executive is accountable to Parliament for the DMO's performance and operations, both in respect of its administrative expenditure and the Debt Management Account.

HM Treasury has specific objectives for debt management and cash management. The DMO is given annual remits by HM Treasury for its debt management and cash management. The remits are published in the Debt and Reserves Management Report, usually issued as part of the Budget announcements each spring. The DMO conducts its operations for the forthcoming financial year within the scope of these remits and in order to meet its specified objectives and targets.

The DMO conducts all its activities within a formal risk management framework, which covers all its principal risks. An assessment of these is provided in the governance statement on page 46 to 57.

#### Debt management

HM Government's debt management objective is "to minimise, over the long term, the costs of meeting the Government's financing needs, taking into account risk, while ensuring that debt management policy is consistent with the aims of monetary policy". The DMO advises HM Treasury on the development of an appropriate debt issuance strategy.

HM Government seeks to minimise the costs of servicing its debt over the long-term and tries to ensure that the chosen policy is robust in a wide range of economic conditions.

The composition of debt issued is the primary means by which HM Government adjusts the nature and maturity of its debt portfolio. In order to determine this composition, the Government takes into account, among other things, investor demand for gilts, its own appetite for risk, the shape of the yield curves and the expected effects of issuance.

The DMO's main debt management activity is the issuance of gilt-edged securities (gilts) on behalf of the National Loans Fund (NLF). The DMO additionally issues Treasury bills.

The financing remit set by HM Treasury Ministers specifies the planned annual total of gilt sales in cash terms, the split between conventional and index-linked gilt sales and within conventional gilts the split by maturity band. The dates of scheduled outright auctions are also specified. The remit also provides the basis for the conduct of mini-tenders, syndications, post auction options, switch, conversion or buy-back operations in a particular



year. The DMO decides the size of gilt auctions and the choice of gilts to be auctioned, together with the size and choice of gilts to be issued via syndications and mini-tenders in accordance with the terms set out in the remit for the financial year. The DMO also decides the size and maturity breakdown of Treasury bill tenders.

The DMO publishes Operational Notices describing how it acts in the gilt and sterling money markets – copies of these documents are available on the DMO website at [www.dmo.gov.uk](http://www.dmo.gov.uk).

In addition to gilt issuance, the DMO contributes to the development of an efficient and liquid secondary market for gilts, by means that include the stewardship of the Gilt-edged Market Makers (GEMMs) system.

Under an agreement with the DMO, GEMMs provide a secondary market in all non-rump gilts, and are the point of access for institutional investors who wish to take part in the DMO's gilt auctions.

For various operational reasons, the DMO may redeem gilt holdings bought from the market by

selling them back to the NLF at market rates prior to maturity.

### Cash management

The DMO's cash management objective is "to minimise the cost of offsetting the Government's net cash flows over time, while operating to a risk appetite approved by Ministers".

Meeting these net cash flow requirements for HM Government is achieved through a combination of bilateral dealing with market counterparties and regular weekly Treasury bill tenders.

The DMO's remit includes information on the planned approach to Treasury bill issuance and the planned stock of Treasury bills at the end of the financial year.

### Public Works Loan Board (PWLB)

The PWLB's function is to lend money from the National Loans Fund to local authorities and other prescribed bodies, and to collect the repayments.

The DMO produces a separate annual report and accounts for the PWLB.

### Commissioners for the Reduction of the National Debt (CRND)

The principal function of the CRND is managing the investment portfolios of certain public funds.

DMO produces separate annual accounts for each of these funds.

### Gilt purchase and sale service

The DMO offers a gilt purchase and sale service to those registered on the approved group of investors database, maintained by Computershare Investor Services PLC on behalf of the DMO. This service enables members of the public to undertake secondary market transactions in gilts, on an execution only basis.

### Hedging of NS&I's Guaranteed Equity Bonds

Since March 2002, National Savings & Investments (NS&I) has issued Guaranteed Equity Bonds to investors. On behalf of NS&I, the DMA hedges the equity index exposure resulting from the sale of these products by entering into derivative contracts with market counterparties to receive amounts based on equity index increases and pay amounts based on floating interest rates. Taking account of the position of both the DMA and NS&I, HM Government has no material exposure to equity index risk as a result of the issue of Guaranteed Equity Bonds.

### Discount Window Facility

On 20 October 2008, the Bank of England launched the Discount Window Facility. The purpose of the Discount Window Facility is to provide liquidity insurance to the banking system. The DMO facilitates this operation by purchasing gilts issued by the NLF and lending them to the Bank of England when required.

### National Loan Guarantee Scheme

On 29 November 2011, HM Government announced the National Loan Guarantee Scheme as part of a series of new initiatives aimed at helping UK small businesses. Under the scheme, HM Treasury guarantees debt issued by banks that meet prescribed criteria. Banks are then required to pass through the benefit of cheaper funding by way of loans to small businesses. The DMO administers this operation on behalf of HM Treasury. The financial guarantee liability and related fee income are recorded in HM Treasury's accounts.

### Funding for Lending Scheme

On 13 July 2012, the Bank of England and HM Treasury launched the Funding for Lending Scheme. The scheme was designed to reduce funding costs for banks and building societies so that they could make loans cheaper and more easily available to UK households and non-financial companies. The DMO facilitates this operation by purchasing Treasury bills issued by the NLF and lending them to the Bank of England when required.

## Relationship of the Debt Management Account to the National Loans Fund

**The NLF is HM Government's principal borrowing and lending account and is administered by HM Treasury. The DMA's principal role is to meet the financing needs of the NLF. These include long-term requirements (debt management), short-term requirements, and day-to-day cash needs (cash management).**

In its debt management role, the DMA issues gilts on behalf of the NLF. This requires the DMA to purchase newly created gilts from the NLF, which it then sells to the market. In this way, gilts issued are liabilities of the NLF and the responsibility for paying gilt coupons and redeeming the debt on maturity lies with the NLF. The DMA regularly undertakes secondary market gilt transactions in small volumes.

The DMA issues sterling Treasury bills as part of both its debt and cash management operations. However, this type of financial instrument may also be issued by the NLF in certain circumstances, for example, to facilitate the Funding for Lending Scheme.

The DMA transacts with the financial markets, on behalf of the NLF, for the purpose of managing HM Government's cash requirements. In this role, the DMA undertakes day-to-day borrowing and lending with the market, largely in the form of Treasury bill issuance, sale and repurchase agreements (repos) and reverse sale and repurchase agreements (reverse repos). The repos and reverse repos of the DMA are usually collateralised with gilts. For this purpose the DMA holds a large gilt portfolio bought from the NLF.

The DMA actively manages its daily target float to ensure that the NLF has a zero cash balance at the end of each day. This is the means by which the DMA balances the daily financing needs of the NLF. The DMA pays interest, at the Bank Rate, on any

advance from the NLF. The DMA receives interest on any daily deposit made with the NLF at the same rate.

Under the terms of the Finance Act 1998, the NLF made a cash advance of £6 billion to the DMA at inception in order to establish the account. Subsequent cash advances and repayments have been made from time to time as required so that at 31 March 2013, the advance was £88 billion. By 31 March 2014, the advance had risen to £128 billion. This increase was principally due to the DMA's need to purchase collateral from the NLF to facilitate its role in the Funding for Lending Scheme.

While the DMA pays interest on funds advanced to it from the NLF at the Bank Rate, it receives interest from the gilts and Treasury bills purchased from the NLF. Changes in the advance from the NLF to the DMA are transactions internal to HM Government and do not constitute part of overall government borrowing.

Retained surpluses and deficits of the DMA are assets or liabilities of the NLF. In the case of a retained surplus, HM Treasury may make a payment from the DMA to the NLF (equal to all or part of the surplus) thereby reducing the liability of the DMA. In the case of a retained deficit, HM Treasury may make a payment to the DMA from the NLF (equal to all or part of the deficit).

## Relationship of the Debt Management Account to the Commissioners for the Reduction of the National Debt

**The Commissioners for the Reduction of the National Debt (CRND) is a statutory entity within the DMO that performs a fund management service for certain public sector clients.**

The Secretary and Comptroller General of the CRND is also the Deputy Chief Executive of the DMO.

The CRND's client mandates authorise the investment of funds under management into gilts, deposits or both. The DMA transacts non-marketable gilts on behalf of the CRND's funds and trades these back-to-back with the NLF. These transactions are carried out on an arm's length basis and in line with a

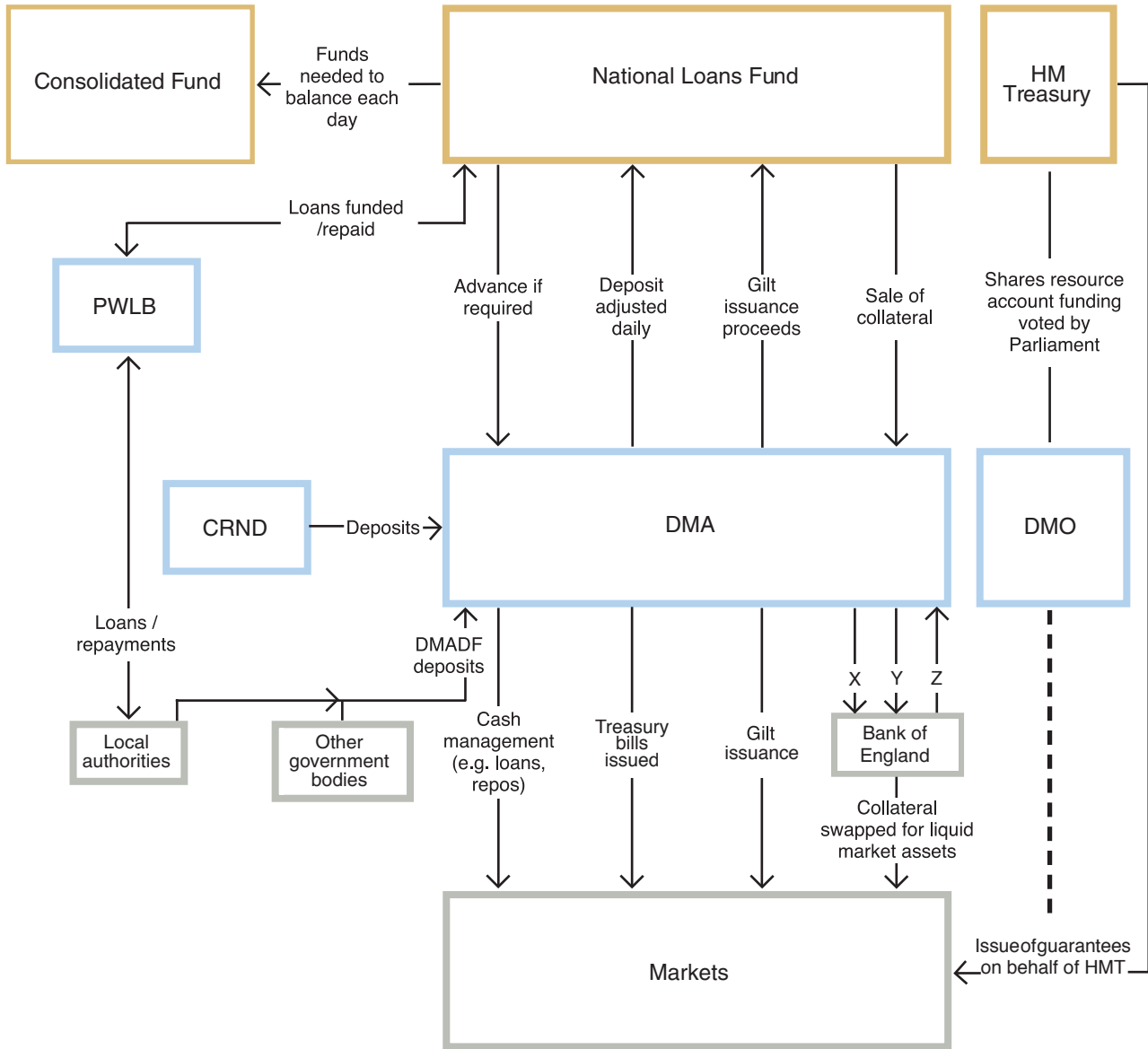
Memorandum of Understanding between the DMO and CRND. As at 31 March 2014, all CRND client funds were invested in short-term deposits with the DMA.

The value of the CRND's deposits with the DMA at 31 March 2014 was £27.8 billion (31 March 2013: £34.4 billion).



## Key relationships of the DMO and DMA

This diagram sets out the principal relationships of the DMO and DMA with other organisations and funds. It is intended for illustrative purposes only.



**Key**



Operations of HM Treasury



Operations of the DMO

- X = Loan of collateral
- Y = Loan of DBV gilts
- Z = Loan of specific gilts

Note:

1) The DMO also uses the Bank of England for custody and settlement functions.

## Other organisational arrangements

### Equal opportunities

The DMO is an equal opportunities employer. Policies are in place to ensure that no job applicant or member of staff receives less favourable treatment on grounds of gender, gender re-assignment, marital or family status, colour, racial origin, sexual orientation, age, background, religion, disability, trade union membership or by any other condition or requirement.

### Male / female staff breakdown

The number of male and female staff at the DMO at 31 March 2014 was:

	Male	Female
Managing Board members	4	2
Employees	65	43
<b>Total</b>	<b>69</b>	<b>45</b>

Employees do not include contractors employed through agencies. (No Managing Board members are employed through agencies.)

### Employee relations

A Staff Council has met regularly throughout the year and enabled an open exchange of ideas and views between management and staff representatives and has been effective as a conduit for wider communication and consultation with all staff. Union arrangements also continue for staff transferred to the DMO in 2002 under TUPE principles. Staff may join a trade union of their choice.

### Improving good practice and investment in people

The DMO was re-accredited as an Investor in People in November 2011. The DMO's training and development policy aims to ensure that its staff have the right skills to meet its objectives. The

DMO provides targeted training and support for professional studies to enhance the skills base of its employees.

### Social, community and human rights issues

The DMO has no social, community or human rights issues to report, which are relevant to understanding its business.

### Supplier payment policy

All the DMO's supplier invoices are processed for payment by HM Treasury, which during the year was committed to the government-wide prompt payment target of 5 working days for all valid invoices not in dispute. The HM Treasury group applied this target to all suppliers irrespective of size and paid 83% of valid invoices within this target.

### HM Treasury services

HM Treasury continues to provide several support services to the DMO, including purchase order processing, invoice processing and payment, payroll processing and some financial accounting services.

### Environmental matters

The DMO has no environmental matters to report, which are relevant to understanding its business.

### Accounts preparation

The accounts of the DMO and the DMA have been prepared under accounts directions issued by HM Treasury, as stated in the Statement of Accounting Officer's Responsibilities on page 44 to 45.



## Review of activities in 2013-2014

**2013-2014 was a successful year for the DMO, which met its debt and cash management remits, its strategic objectives and published targets. A full account of these is given on page 22 to 27.**

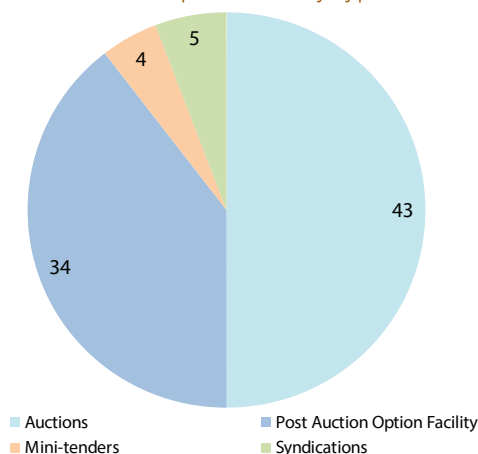
### Debt management

#### Debt issuance

In 2013-2014, the DMO again delivered a large gilt sales programme, as required to meet HM Government's financing requirement. The DMO's gilt sales target started the year at £151.0 billion, as announced in the Budget on 20 March 2013. This was later revised up to £155.7 billion, following the outturn for Central Government's Net Cash Requirement for 2012-2013 on 22 April 2013, and then marginally reduced to £153.7 billion at the Autumn Statement on 4 December 2013. In total, the financing requirement fell by £15.5 billion at the Autumn Statement with the bulk of the reduction (£13.5 billion) being taken from planned Treasury bill sales. Overall gilt sales were £153.4 billion, which constituted successful delivery of the remit.

A total of 43 gilt auctions were held in 2013-2014 (see Figure 1), with the average release time for auction results remaining at 4 minutes. Gilt auctions remained the core of the financing programme, raising £124.5 billion (81.1%) of total gilt sales. There were no uncovered gilt auctions during the year.

Figure 1: Issuance operations by type



The DMO sold £23.3 billion of (mostly 55-year maturity) long-dated conventional and index-linked gilts in a programme of five syndicated offerings in 2013-2014. Mini-tenders of gilts were again used to

support the syndication programme by providing operational flexibility to accommodate unexpected variances in the proceeds from individual syndications. As the size of three syndicated offerings were increased, the mini-tender programme was reduced by £2.3 billion. Four mini-tenders were held, raising £5.6 billion.

The Post Auction Option Facility (PAOF) continued to be available, through which successful bidders at gilt auctions had the right to acquire up to an additional 10% of their auction allocation between 12pm and 2pm on the day of the auction, at the average accepted/strike price of the auction. In 2013-2014, the PAOF was activated 34 times out of 43 auctions, raising an additional £6.7 billion.

The gilt issuance profile remained similar to that of the previous two years. The need to deliver a large financing programme again led the DMO to plan the largest proportion of its issuance in the deepest and most liquid part of the market (and consequently that part with lowest execution risk), short-dated conventional gilts (see Figure 2). Short-dated conventional gilt issuance was £46.1 billion (30.0% of sales), medium-dated conventional gilt issuance was £34.0 billion (22.2% of sales), and long-term conventional gilt issuance was £34.3 billion (22.3% of sales). Index-linked gilt sales were £39.0 billion and accounted for 25.4% of total sales.

Figure 2: Maturity profile of gilts issued

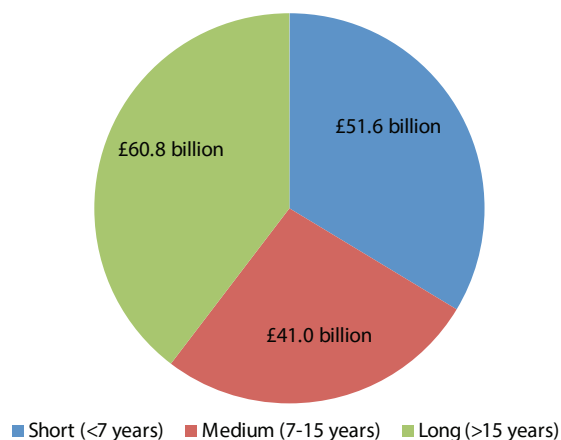
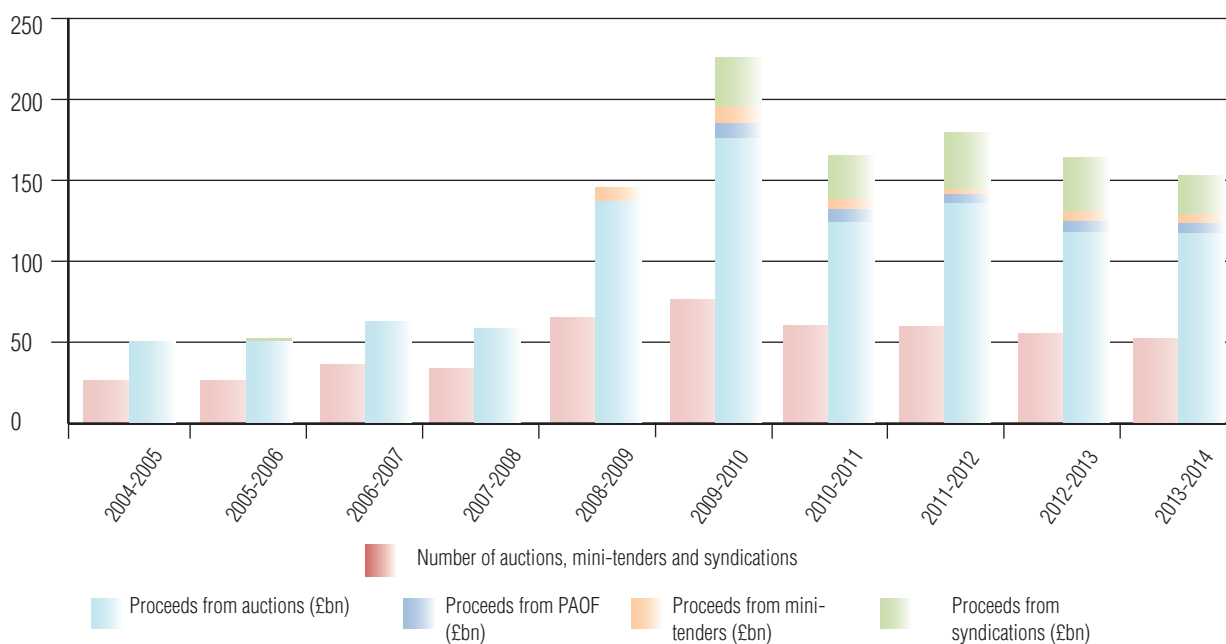


Figure 3: Number of issuance operations and proceeds



Gilt market turnover and liquidity fell marginally. Average daily turnover in 2013-2014 was £27.9 billion, compared to £28.8 billion in 2012-2013. Maintaining market liquidity is a key factor in addressing the needs of a diversified investor base.

The DMO received its remit for 2014-2015 on 19 March 2014, which showed planned gilt sales of £128.4 billion, a reduction of 16.3% on the total in 2013-2014. The remit was revised on 23 April 2014 to £127.2 billion.

### Gilt holdings

In addition to holding gilts for use as collateral in its cash management operations, as described in the section below, and for lending to the Bank of England to facilitate the Discount Window Facility, the DMA continues to hold relatively small portfolios of gilts for other purposes:

- Purchase and sale service (fair value of £11 million at 31 March 2014) - this portfolio of gilts is used for purchase and sale transactions with retail investors.
- Rump stocks (fair value of £5 million at 31 March 2014) - these are gilts in which the DMO will make a bid price upon request from a Gilt-edged Market Maker (GEMM). GEMMs are not required to make a market in such gilts, due to the small nominal values outstanding.

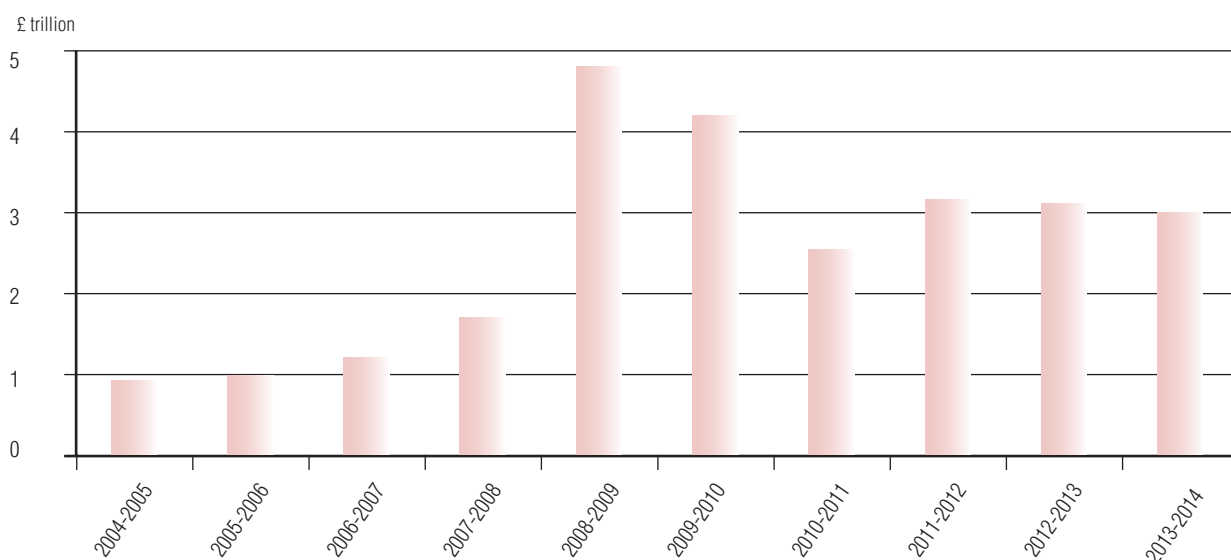
- Other tradable gilts (fair value of £401 million at 31 March 2014) - this portfolio comprises a residual from each gilt auction. A small amount of each gilt auction may be retained due to rounding the allotment of gilts to successful bidders. Gilts are also retained in the case of an uncovered gilt auction. The portfolio may additionally include any gilts bought by the DMO in the secondary market for other reasons.

### Cash management

The DMO successfully delivered its cash management remit for 2013-2014. The DMO monitored and assessed its performance using a range of key performance indicators, details of which are reported in the DMO Annual Review 2013-2014.

During the year, the DMO continued to meet HM Government's net cash requirements, primarily by raising and investing cash in the sterling repo market. Additionally, there remained a strong market demand to buy Treasury bills at tender and through bilateral agreement. The Debt Management Account Deposit Facility (DMADF) also continued to take cash deposits from local authorities and Government agencies, which can place surplus funds with the DMA for up to six months. Deposit levels remained fairly stable throughout the year.

Figure 4: Annual turnover of cash management transactions by nominal value



Throughout 2013-2014, the DMO held gilts for use as collateral in repo transactions. The collateral is held in the DMA on a continuing basis and has been purchased on various occasions since 3 February 2000. At 31 March 2014, gilts held specifically for use as cash management collateral had a carrying value of £87.4 billion.

The DMO decreased its issuance of Treasury bills during the year to meet its 2013-2014 financing remit from HM Government. This resulted in the nominal value of Treasury bills in issue at 31 March 2014 falling to £56.9 billion (31 March 2013: £57.2 billion).

### PWLB

Throughout the year, the PWLB continued to provide local government capital finance and aimed to meet all local authorities' needs for long-term borrowing.

During this period, the PWLB agreed 373 new loans to borrowers totalling £1.6 billion (2013: £3.2 billion). This resulted in fee income for the DMO of £1 million (2013: £1 million). At 31 March 2014, the nominal debt outstanding to the PWLB was £63.2 billion (31 March 2013: £63.5 billion).

Additional information on the PWLB's activities, including its Annual Report and Accounts and lending arrangements, can be found on the PWLB section of the DMO website at [www.dmo.gov.uk](http://www.dmo.gov.uk).

### CRND

During the year CRND continued to provide an efficient value for money service to its clients, with the main investment objectives being to maintain sufficient liquidity to meet withdrawals and to protect the capital value of the funds under management.

This resulted in fee income for the DMO of £1 million (2013: £1 million). At 31 March 2014, the market value of funds under management was £27.8 billion (2013: £34.4 billion).

### Gilt purchase and sale service

The DMO continued to offer a gilt purchase and sale service to those registered on the approved group of investors database, maintained by Computershare Investor Services PLC, on behalf of the DMO.

During 2013-2014, this service transacted 3,720 gilt sales with a value of £39 million and 3,109 gilt purchases with a value of £97 million. This resulted in fee income for the DMO of £1 million (2013: less than £1 million).

### Hedging of NS&I's Guaranteed Equity Bonds

The DMA held a number of equity derivatives in the year. These had an aggregate nominal value of £73 million at 31 March 2014 (31 March 2013: £172 million) as a number of Guaranteed Equity Bonds

matured in the year and no new ones replaced them. Both NS&I's equity index exposure and the DMA's hedge are reported at fair value in the respective statements of financial position. The net fair value of the derivatives in the DMA accounts was £22 million at 31 March 2014 (31 March 2013: £34 million).

### Discount Window Facility

Under the Discount Window Facility, the DMO may lend gilt-edged securities to the Bank of England for a fee, so that it may swap them with participating banks for eligible collateral. Further information on this operation, including usage data, is available on the Bank of England website at [www.bankofengland.co.uk](http://www.bankofengland.co.uk).

### National Loan Guarantee Scheme

The National Loan Guarantee Scheme was launched on 20 March 2012, aimed at helping businesses access cheaper finance by reducing the cost of bank loans. During the year, the DMO administered the scheme on behalf of HM Treasury.

The related assets, liabilities, income and expense arising from these guarantees are recorded in the accounts of HM Treasury.

### Funding for Lending Scheme

Under the Funding for Lending Scheme, the DMO may lend Treasury bills to the Bank of England for a fee. The DMO establishes, and subsequently refreshes monthly, the stock of Treasury bills available for this scheme by purchasing specially created Treasury bills from the NLF in quantities informed by the Bank of England's estimates of future demand. Held by the DMA, the Treasury bills earn interest from the NLF. Treasury bills loaned to the Bank of England are returned on or before the due date. By agreement with HM Treasury, stock lending fees received from the Bank of England, less recovery of costs to cover HM Treasury and DMO involvement in the scheme, are paid to the DMA.

As at 31 March 2014, the DMA held Treasury bills to facilitate this scheme with a nominal value of

£61.8 billion. Further information on this operation, including usage data, is available on the Bank of England website at [www.bankofengland.co.uk](http://www.bankofengland.co.uk).

### Asset Purchase Facility

The DMO met the funding requirements of the part of the Bank of England's Asset Purchase Facility used to purchase high-quality private sector assets.

During 2013-2014, the Bank of England lent to the DMA specific gilts purchased via the Asset Purchase Facility in return for other gilts of the same value in delivery by value (DBV) transactions.

Further information on these operations, including usage data, is available on the Bank of England website at [www.bankofengland.co.uk](http://www.bankofengland.co.uk).

## Achievements against objectives

**HM Treasury Ministers set the DMO's objectives, which are published in the DMO's Business Plan and its Framework Document. The objectives for 2013-2014 and the DMO's performance against them is summarised below.**

### **1. To develop, provide advice on and implement the Government's debt management strategy.**

The DMO provided analysis and advice to HM Treasury in connection with the preparation of its financing remit for 2013-2014 ahead of the Budget 2013. The advice focussed on a debt issuance programme to deliver the Government's debt management objective against the backdrop of a high financing requirement. International capital markets continued to be volatile and conditions in the gilt market remained substantially the same as in the prior year. Ongoing structural demand was perceived from the UK pension and insurance industries for long-dated and index-linked gilts, and from banks and overseas investors for shorter-dated gilts. A broad-based issuance strategy, comprising significant programmes in all maturities and types of gilt was judged to be most likely to meet the debt management objective.

The auction programme remained the core means by which gilts were sold (80% of total planned sales). Auctions were again supplemented by sales of long-dated conventional and index-linked gilts via syndicated offerings (13% of sales) and by mini-tenders (7% of sales) - with sales via mini-tenders potentially including any type and maturity of gilt for the second successive financial year.

Planned gilt sales of £151.0 billion were announced in the DMO remit published alongside the Budget in March 2013, this was a reduction of £16.7 billion (10%) on the total announced at the Budget 2012. Planned issuance at auctions comprised £42.6 billion of short-dated, £30.0 billion of medium-dated and £24.6 billion of long-dated conventional gilts, and £23.8 billion of index-linked gilts. Issuance by syndicated offerings was expected to raise £30.0 billion (of long-dated conventional and index-linked

gilts) and mini-tenders £10.0 billion. Net Treasury bill sales of £11.9 billion were also planned.

Planned gilt sales rose by £4.7 billion to £155.7 billion following the publication of the Central Government Net Cash Requirement outturn for 2012-2013 in April 2013, with higher average auction sizes accounting for £3.7 billion of the increase and with the remainder accommodated via an increase to the syndication programme. Net Treasury bill sales were increased by £2.0 billion. Planned gilt sales were reduced by £2.0 billion to £153.7 billion at the Autumn Statement 2013, when the bulk of the reduction in the financing requirement was reflected in Treasury bills, net sales of which were reduced by £13.5 billion, consistent with their role as a buffer to protect the gilt sales programme.

The DMO successfully delivered the financing remit with gilt sales of £153.4 billion, marginally (0.2%) below the planned target, reflecting the impact of lower than anticipated proceeds from the Post Auction Option Facility<sup>1</sup> in the period between the Autumn Statement 2013 and the end of the financial year.

In 2013-2014 the DMO also implemented an update to the system which the Gilt-edged Market Makers (GEMMs) use to report their gilt positions and turnover. As well as implementing up-to-date supported technology, the new system provides greater granularity of market intelligence as a result of turnover data now being reported on an individual gilt basis, and with a finer categorisation of client types. This will enable the DMO to produce better quality market share statistics, and give greater confidence to the DMO in the use of the information to enhance the quality and robustness of debt management policy recommendations (relating to both the primary and secondary market).

<sup>1</sup> See page 18 for details of the operation of this facility.

## **2. To develop, provide advice on and implement the Government's cash management requirements.**

The DMO successfully delivered its cash management objectives for 2013-2014 despite ongoing challenging market conditions throughout the period.

The DMO monitored and assessed its overall performance in meeting HM Government's objectives in cash management using a number of key performance indicators. A full account of cash management performance will be included in the DMO's Annual Review 2013-14.

## **3. To provide advice and operational services to HM Treasury on issues relating to the management of the Government's balance sheet.**

DMO has continued to provide advice and analysis to HM Treasury to support the management of the wider balance sheet for HM Government, including in relation to the administration of the National Loan Guarantee Scheme.

## **4. To provide advice and operational services to government departments on whole markets-related issues and activities.**

The DMO has provided market and operational advice to HM Treasury on how best to deliver a successful launch of UK Sovereign Sukuk. The DMO will continue to provide further advice as required as the project to launch UK Sovereign Sukuk issuance is taken forward.

## **5. To develop and deliver its fund management responsibilities and, in particular, to provide a cost-effective service for stakeholders.**

The DMO continued to provide a cost-effective service to client funds through the Commissioners for the Reduction of the National Debt (CRND). The DMO charged £0.6 million in 2013-2014 for services relating to the management of funds with a value of £27.9 billion at 31 March 2014.

The operating cost of the CRND in 2013-2014 is disclosed in note 6 to the accounts of the DMO, page 74.

## **6. To provide a cost-effective lending service to local authorities through the Public Works Loan Board.**

The Public Works Loan Board (PWLB) agreed £1.6 billion of new loans to borrowers in 2013-2014. The DMO charged £0.6 million in 2013-2014 for services relating to this lending.

The operating cost of the PWLB in 2013-2014 is disclosed in note 6 to the accounts of the DMO, page 74. Full details of the PWLB's operations appear in the PWLB's Report and Accounts 2013-2014.

## **7. To resource, staff and manage the DMO efficiently and cost-effectively to ensure key responsibilities are achieved.**

During 2013-2014, the DMO employed an average of 119 full-time equivalent staff, of which 90 were permanent civil servants and 29 were short-term contract staff.

The DMO was most recently re-accredited as an "Investor in People" in November 2011 and continues to work towards maintaining this status.

The DMO's training programme, complemented by additional specialist and individual training and support for ongoing professional studies, continues to maintain and enhance the skills base of its employees.

## **8. To manage, operate and develop an appropriate risk and control framework.**

The DMO continued to operate an effective risk and control framework throughout the year as detailed in the governance statement on page 46 to 57.

## Performance against targets

### 1. To ensure full compliance with HM Government's remit for the DMO (which is set out in the Debt and Reserves Management Report 2013-14).

Achieved. The DMO complied fully with the financing remit in 2013-2014.

The gilt sales outturn was £153.4 billion (cash), marginally below the revised target of £153.7 billion as restated at the Autumn Statement 2013. Gilt sales were achieved via 43 auctions (28 conventional and 15 index-linked), 5 syndicated offerings and 4 mini-tenders. All syndications were of long-dated conventional or index-linked gilts.

Outright gilt sales of £151.0 billion had initially been planned for 2013-2014, as announced at the Budget in March 2013. This comprised a programme of £121.0 billion via 43 auctions and a supplementary distribution programme of £30.0 billion, of which it was assumed £20.0 billion would be raised via syndication and £10.0 billion via mini-tenders. In addition, the use of the Post Auction Option Facility was continued. The gilt sales requirement was

increased by £4.7 billion to £155.7 billion on 23 April reflecting the Central Government Net Cash Requirement outturn for 2012-13.

The gilt sales requirement was reduced by £2.0 billion to the final revised target of £153.7 billion, along with a reduction in the planned net sales of Treasury bills by £13.5 billion as a result of the revision to the fiscal aggregates announced by the Office of Budgetary Responsibility at the Autumn Statement in December 2013. The evolution of planned and actual issuance by maturity and type through 2013-2014 is presented in the table below.

Auction results throughout the year were satisfactory and were achieved against a back-drop of challenging market conditions. Cover, the ratio of the total nominal value of bids received to the nominal value of gilts on offer at an auction, ranged from 2.77 at the auction of 0 1/8% Index-linked Treasury Gilt 2019 on 8 October 2013 to 1.33 at the auction of 1¼% Treasury Stock 2018 on 20 June 2013. The average cover was 1.77 compared to 1.86 in 2012-2013.

2013-2014 gilt sales						
	Conventional gilts (£bn)			Index-linked gilts (£bn)	Unspecified gilts (£bn)*	Total (£bn)
	Short-dated	Medium-dated	Long-dated			
<b>Planned gilt sales</b>						
Remit	42.6	30.0	32.6	35.8	10.0	151.0
April revision	42.9	32.5	33.5	36.8	10.0	155.7
Autumn Statement	42.9	32.5	34.2	37.6	6.5	153.7
<b>Actual gilt sales</b>						
Outturn	<b>46.1</b>	<b>34.0</b>	<b>34.3</b>	<b>39.0</b>	-	<b>153.4</b>

\* The unspecified gilt sales were achieved via mini-tender, raising £6.3bn, which is included in the gilt sales outturn shown above.

**2. To ensure that the maximum time taken to issue the results of gilt auctions, gilt mini-tenders and Treasury bill tenders does not exceed 15 minutes – with the aim of publishing the results within 10 minutes of the close of offer – whilst achieving complete accuracy.**

Achieved. All such operations were conducted within 15 minutes.

Release times for the 43 auctions ranged from 3 to 14 minutes and averaged 4.4 minutes.

Release times for the four mini-tenders held during the year ranged from 4 to 5 minutes and averaged 4.5 minutes.

Release times for the 51 weekly Treasury bill tenders ranged from 5 to 8 minutes and averaged 5.9 minutes.

There were no ad hoc or other Treasury bill tenders.

Gilt operations			
Date	Gilt	Proceeds (£m)	Release time (mins)
09 Apr 13	1¼% Treasury Gilt 2022	3,577	3
11 Apr 13	0 1/8% Index-linked Treasury Gilt 2024	1,920	5
18 Apr 13	3¼% Treasury Gilt 2044	2,496	4
24 Apr 13	0 1/8% Index-linked Treasury Gilt 2029	1,626	4
30 Apr 13	0 3/8% Index-linked Treasury Gilt 2062	684	*5
08 May 13	0 1/8% Index-linked Treasury Gilt 2044	1,335	4
14 May 13	1¼% Treasury Gilt 2018	5,298	3
16 May 13	3¼% Treasury Gilt 2044	2,727	9
29 May 13	4¾% Treasury Stock 2015	1,922	*4
04 Jun 13	0 1/8% Index-linked Treasury Gilt 2024	1,898	4
11 Jun 13	2¼% Treasury Gilt 2023	3,711	4
13 Jun 13	4¼% Treasury Stock 2032	2,652	4
20 Jun 13	1¼% Treasury Gilt 2018	4,709	6
25 Jun 13	3½% Treasury gilt 2068	4,810	**N/a
02 Jul 13	2¼% Treasury Gilt 2023	3,734	8
09 Jul 13	0 1/8% Index-linked Treasury Gilt 2029	1,605	5
11 Jul 13	3¼% Treasury Gilt 2044	2,430	3
23 Jul 13	0 1/8% Index-linked Treasury Gilt 2044	4,154	**N/a
06 Aug 13	1¼% Treasury Gilt 2018	4,895	4
08 Aug 13	0¾% Index-linked Treasury Gilt 2034	1,723	3
15 Aug 13	4½% Treasury Gilt 2034	2,576	4
20 Aug 13	0 1/8% Index-linked Treasury Gilt 2019	1,911	4
03 Sep 13	0 1/8% Index-linked Treasury Gilt 2024	1,726	5
10 Sep 13	3¼% Treasury Gilt 2044	2,749	4
12 Sep 13	2¼% Treasury Gilt 2023	3,865	4
19 Sep 13	1¼% Treasury Gilt 2018	4,986	4
24 Sep 13	0 1/8% Index-linked Treasury Gilt 2068	4,957	**N/a
03 Oct 13	2¼% Treasury Gilt 2023	4,209	6
08 Oct 13	0 1/8% Index-linked Treasury Gilt 2019	1,922	4
17 Oct 13	1¼% Treasury Gilt 2018	5,144	5
22 Oct 13	3½% Treasury Gilt 2068	4,431	**N/a
05 Nov 13	0¼% Index-linked Treasury Gilt 2052	1,407	3
14 Nov 13	4¼% Treasury Gilt 2036	2,763	4
19 Nov 13	2¼% Treasury Gilt 2023	3,951	3
21 Nov 13	1¼% Treasury Gilt 2019	4,710	4
28 Nov 13	3¼% Treasury Gilt 2044	2,568	4



Date	Gilt	Proceeds (£m)	Release time (mins)
03 Dec 13	5% Treasury Stock 2025	1,490	*4
10 Dec 13	0¾% Index-linked Treasury Gilt 2047	1,503	3
12 Dec 13	1¾% Treasury Gilt 2019	4,489	14
07 Jan 14	0 1/8% Index-linked Treasury Gilt 2029	1,555	3
16 Jan 14	3¼% Treasury Gilt 2044	2,062	4
23 Jan 14	2¼% Treasury Gilt 2023	3,388	4
29 Jan 14	0 1/8% Index-linked Treasury Gilt 2068	4,938	**N/a
04 Feb 14	1¾% Treasury Gilt 2019	4,142	4
11 Feb 14	0 1/8% Index-linked Treasury Gilt 2024	1,386	3
13 Feb 14	3¾% Treasury Gilt 2052	2,001	4
20 Feb 14	2¼% Treasury Gilt 2023	2,878	3
25 Feb 14	1¾% Treasury Gilt 2017	1,530	*4
04 Mar 14	1¾% Treasury Gilt 2019	4,266	3
11 Mar 14	2¾% Treasury Gilt 2024	3,228	6
13 Mar 14	0 1/8% Index-linked Treasury Gilt 2019	1,712	4
27 Mar 14	0 1/8% Index-linked Treasury Gilt 2052	1,041	5
		<b>153,390</b>	

\*These gilt operations were mini-tenders.

\*\* Operations for which the release time is shown as n/a were syndications, which are not included in the release target.

**3. To achieve accuracy, within agreed accounting tolerances, in the recording and reporting of transactions through the DMA, and meeting the required deadlines for the publication and submission for audit of the annual reports of the DMO, DMA, the PWLB and CRND.**

Achieved. Internal control procedures identified no significant errors. The Comptroller and Auditor General certified that the 2012-2013 annual report and accounts of the DMO, DMA, the PWLB, and the CRND accounts gave a true and fair view.

The annual report and accounts of the DMO and DMA were laid before Parliament on 16 July 2013. The annual report and accounts of other entities were laid where relevant.

**4. To ensure that the DMO responds to enquiries under the Freedom of Information Act within the statutory timeframe.**

Achieved. All of the DMO's responses to Freedom of Information Act requests were within the statutory 20 day limit.

**5. To avoid breaches of the DMO's operational market notices.**

Achieved. There were no breaches of the operational market notices in 2013-2014.

**6. To ensure that, for cash management purposes, target weekly balances and expected daily variations are notified according to the agreed schedule.**

Achieved. All weekly targets were notified to the Bank of England according to the agreed schedule.

**7. To ensure that settlement instructions to counterparties, agents and external systems are complete, accurate and timely, and that monitoring of the progress of transactions through settlement is effective, so that the DMO successfully settles at least 99% (by value) of agreed trades on the due date.**

Achieved. 99.8% of trades (by value) were successfully settled on the due date. All failed

trades were due to market counterparties having insufficient securities to meet their traded obligations.

**8. To ensure factual accuracy in the publication of all market sensitive data and to make announcements in a timely manner.**

Not achieved. The target to avoid factual errors in material published by the DMO was not achieved. There were a total of seven errors in the financial year, comprising five website errors and two errors in published material. The target to release all market sensitive data and announcements in a timely manner was achieved on all but one occasion. An auction size announcement was transmitted 13 minutes late on wire services.

Appropriate steps have been taken to reduce the risk of such errors in the future.

**9. To process all loan and early settlement applications from local authorities within two working days (between the date of the agreement and the completion of the transaction).**

Not achieved. During 2013-2014, one application incurred a delay of one day due to human error.

Appropriate steps have been taken to reduce the risk of such errors in the future.

**10. To ensure that the gilts purchase and sales service is operated according to its published terms and conditions.**

Achieved. The gilt purchase and sale service during 2013-2014 was conducted fully in line with its terms and conditions. The pattern of sales and purchases is shown in the following table.

	Sales (transactions)	Purchases (transactions)	Aggregate retail sales £m	Aggregate retail purchases £m
Apr-Jun 2013	1,046	185	10.2	4.8
Jul-Sep 2013	994	2,227	9.0	71.3
Oct-Dec 2013	854	401	9.4	7.4
Jan-Mar 2014	826	296	10.6	13.6
<b>Total</b>	<b>3,720</b>	<b>3,109</b>	<b>39.2</b>	<b>97.1</b>

**11. To administer the National Loan Guarantee Scheme on behalf of HM Treasury in accordance with the relevant Scheme's published rules.**

Achieved. The DMO administered the National Loan Guarantee Scheme in accordance with the scheme's published rules.

# Financial results of the United Kingdom Debt Management Office

**The DMO is financed through an allocation of HM Treasury’s net funding approved by Parliament.**

The DMO’s net operating cost for 2013-2014 was £17.6 million (2012-2013: £16.2 million). This increase of £1.4 million is due to:

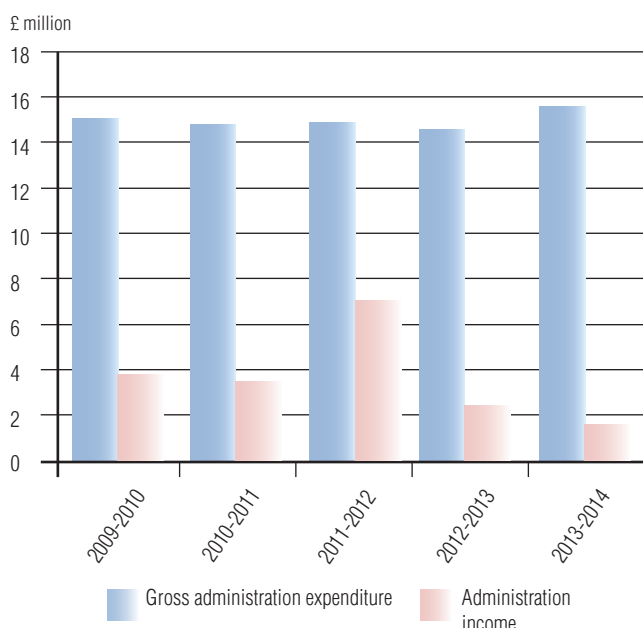
	£m
Increase in gross administration costs	1.0
Decrease in administration income	0.8
Decrease in gross programme costs	(0.2)
Increase in programme income	(0.2)
	<b>1.4</b>

These changes are explained below.

## Administration costs

Administration expenditure primarily includes payroll and staff-related costs, IT infrastructure, accommodation, business services and depreciation.

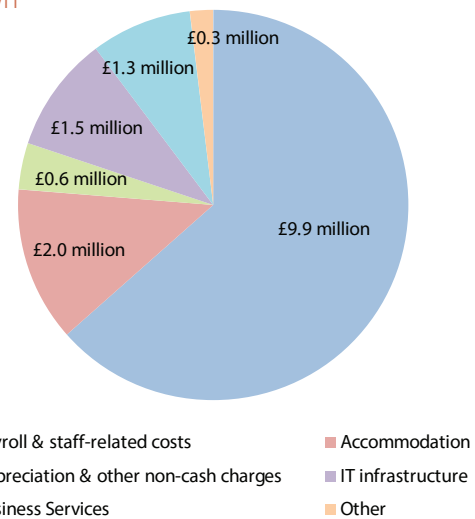
Figure 5: Administration expenditure and income



During 2013-2014, gross administration expenditure increased by £1.0 million to £15.6 million (2012-2013: £14.6 million). The increase was due to net increases in staff costs and other administration costs.

The £0.5 million increase in staff costs was due to the use of specialised, interim contract staff to assist in the delivery of key operational initiatives. These initiatives included the DMO’s work to support the Government’s announcement that approximately £200 million of sovereign Sukuk, the Islamic-law compliant equivalent of government bonds, will be issued by HM Treasury in 2014-2015.

Figure 6: 2013-2014 administration expenditure breakdown



The £0.5 million increase in other administration costs was due largely to the DMO’s IT replacement programme. 2013-2014 saw the implementation of upgraded storage and server infrastructure, while a multi-year review and upgrade of the DMO’s core trading system was also initiated. Expenditure also increased for legal services associated with gilt holdings and the issuance programme that forms part of the DMO’s annual remit. Increased costs were offset by reductions in recruitment, telecommunications and accommodation expenditure.

Parliament approves an annual limit on income that the DMO may offset against its gross expenditure. This income is known as appropriations-in-aid. Income received by the DMO principally comprised fees charged for issuing new loans to PWLB customers and for the provision of fund management services to other Government clients of CRND. In addition, the DMO recovered costs associated with various other activities it undertakes on behalf of others, including the provision of office accommodation and related IT and facilities services for other government entities and the recovery of administrative costs associated with lending Treasury bills to the Bank of England to facilitate the Funding for Lending Scheme (FLS).

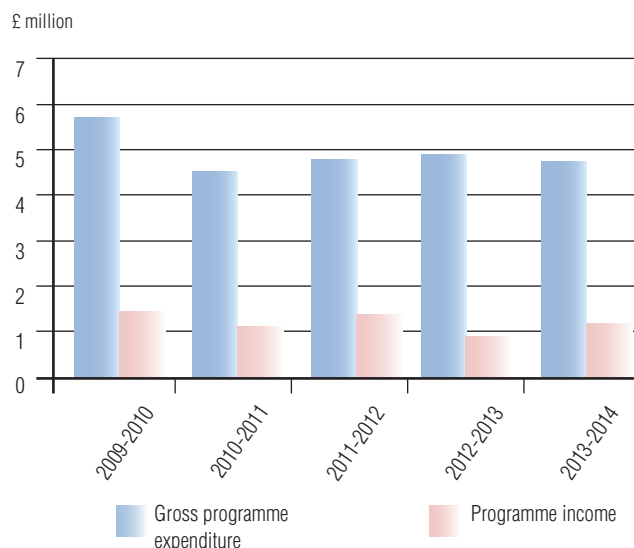
During 2013-2014, administration income decreased by £0.8 million to £1.6 million (2012-2013: £2.4 million). The main reason for this decrease was a reduction in fees arising from PWLB lending due to a lower volume of lending to local authorities. £1.6 million of new loans were lent in 2013-2014 (2012-2013: £3.2 million). Demand for new borrowing is influenced by factors including the need for capital finance, changes in prevailing interest rates, the expectation of future interest rate levels, and borrowers' eligibility for a concessionary rate. Additional information on PWLB activities can be found at the website: [www.dmo.gov.uk](http://www.dmo.gov.uk).

A reduction in administration income was also experienced due to the end of the DMO's participation in the Emissions Trading Scheme during 2012-2013 and lower fee income from the Bank of England relating to the FLS.

### Programme costs

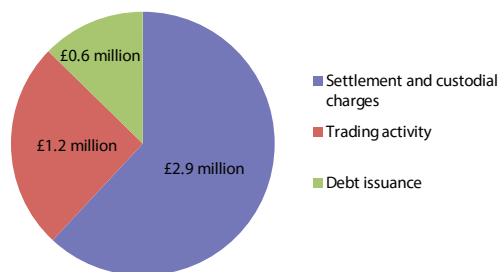
Programme expenditure covers the DMO's trading and gilt issuance activities. These include settlement and custodial charges, brokerage fees and the cost of acting as an agent for the National Loans Fund (NLF) in issuing government backed securities.

Figure 7: Programme expenditure and income



During 2013-2014, gross programme expenditure decreased by £0.2 million to £4.7 million (2012-2013: £4.9 million). The decrease resulted from reduced expenditure on the operational requirements of the NLGS. During 2013-2014, NLGS related expenditure fell to £0.08 million (2012-2013: £0.6 million), as the resource requirements needed to operate the scheme fell following implementation. This reduction was partly offset by a small increase in settlement and related costs arising from trading activity.

Figure 8: 2013-2014 programme expenditure breakdown



The DMO also has Parliamentary approval to offset programme expenditure with associated income. During 2013-2014, programme income increased by £0.2 million to £1.1 million (2012-2013: £0.9 million). The increase was due to higher commission received from Computershare Investor Services for secondary market trading activity in the gilt purchase and sale service.

## Financial results of the Debt Management Account

### Income statement

The DMA's operations for the financial year 2013-2014 gave rise to **net interest income of £4,545 million** (2013: £4,721 million), **other losses of £8 million** (2013: other gains of £14 million), **fee income of £1 million** (2013: less than £1 million) and a **fee expense of less than £1 million** (2013: £1 million). This resulted in an **income statement surplus for the year of £4,539 million** (2013: £15,744 million, of which £11,010 million arose from the sale of RMPP gilts). **Net unrealised losses on investment securities recorded in the revaluation reserve were £9,609 million** (2013: net unrealised gains of £3,266 million).

### Net interest income £4,545 million

	£m
<b>Income net of associated cost of funds</b>	
Cash management (excluding non-interest gains and losses)	25
Facilitation of HM Treasury and Bank of England schemes	
Gilts held for the Discount Window Facility	1,673
Treasury bills held for the Funding for Lending Scheme	(16)
<b>Other interest income</b>	
Collateral pool	3,105
Deposit at National Loans Fund (part not allocated as cost of funds)	112
Other	13
<b>Other interest expense</b>	
Deposits from CRND funds	(153)
Treasury bills	(137)
Advance from National Loans Fund (part not allocated as cost of funds)	(77)
	<b>4,545</b>

Net interest income was generated mainly by the DMA's holding of **collateral gilts** for cash management operations (£3,105 million) and involvement in the **Discount Window Facility** (£1,673 million). These holdings resulted in net interest income because interest income on gilts for use as collateral or for lending to the Bank of England to facilitate the Discount Window Facility was greater than the interest expense on the liabilities that funded these assets.

Interest income from the DMA's gilts reflected the yields available when they were purchased from the NLF. The Bank Rate was 4.50 per cent when the DMA purchased the majority of the Discount Window Facility gilts and was significantly higher than the present Bank Rate when the DMA purchased the majority of the collateral gilts, so their yields reflected relatively high prevailing market rates. These asset yields were greater than the average rates that the DMA paid on the corresponding, more short-term liabilities during 2013-2014.

Net interest expense was incurred on the DMA's holding of Treasury bills for lending to the Bank of England to facilitate the Funding for Lending Scheme. The yields on Treasury bills for the Funding for Lending Scheme reflected the relatively low market rates at the time of issue.

The DMA funds its purchase of such gilts and Treasury bills with an advance from the NLF, which incurs interest at the Bank Rate. The Bank Rate decreased to 0.5 per cent on 5 March 2009, and remained at this historic low level throughout 2013-2014.

The total carrying value of collateral gilts for cash management and Discount Window Facility gilts at 31 March 2014 was £142,373 million (31 March 2013: £159,162 million) and the carrying value of Funding for Lending Scheme Treasury bills at 31

March 2014 was £61,726 million (31 March 2013: £35,267 million).

Interest income was also generated by the **deposit at the NLF**, which earned interest at the Bank Rate, and by **loans and advances to banks**, which yielded money market rates. Interest expense was also generated by **deposits taken from other government departments**, which incurred interest at rates related to the Bank Rate, by **deposits by banks**, and by **Treasury bills in issue**, which generally incurred money market rates.

The DMO uses gilt collateral for its cash management operations. The amount of collateral required is influenced by the daily cash requirements of HM Government and the transactions undertaken by the DMO to satisfy these requirements. The size and composition of the DMA's statement of financial position during the year, and the maturity of the DMO's money market transactions, are influenced by the seasonal pattern of HM Government's cash flows.

Relative to HM Government's marginal cost of funds, cash management operations achieved a net interest surplus. Details of the DMO's cash management performance can be found in the DMO Annual Review 2013-2014.

The DMA did not seek to achieve a particular yield by timing its purchases of gilts and Treasury bills for use as collateral or for lending to the Bank of England to facilitate the Discount Window Facility or the Funding for Lending Scheme. Similarly, the DMA also did not seek to affect its funding rate – it incurred the Bank Rate on its advance from the NLF. As a result, the net interest income from these operations did not reflect the performance of the DMA. In addition, both the interest income and the interest expense which arose from these operations were internal to Government, so HM Government incurred net interest income of zero from these operations.

### Other gains and losses £8 million loss

The DMA holds derivatives to hedge currency risk and HM Government's exposure to equity index

risk relating to Guaranteed Equity Bonds issued by National Savings & Investments (NS&I). Valuation changes net of realised gains on the equity index / interest rate derivatives used for hedging the Guaranteed Equity Bonds resulted in net income of £5 million (2013: £13 million) in the DMA, largely due to a rise in the FTSE 100 index in the year to 31 March 2014. The gain incurred by the DMA is mirrored by higher borrowing costs incurred by NS&I. Taking account of the positions of the DMA and NS&I, HM Government incurred no material gain or loss.

Disposal of rump stocks resulted in less than £1 million of net expense in the year (2013: £2 million of net expense).

Changes in the value of cash management assets resulted in net expense of £13 million (2013: net income of £3 million).

### Unrealised losses on investment securities due to revaluation £9,609 million

Rising yields on gilts and Treasury bills, held by the DMA for use as collateral in its cash management operations and for use in the Discount Window Facility and Funding for Lending Scheme reflected the decrease in value of these instruments. Demand for HM Government gilts and Treasury bills decreased, causing the price of these instruments to decrease.

Because of their classification as investment securities available-for-sale, changes in the fair value of the gilt collateral pool, Discount Window Facility gilts and Funding for Lending Scheme Treasury bills are not reflected as gains and losses in the income statement, but in the revaluation reserve. During 2013-2014, the revaluation reserve decreased by £9,609 million (2013: increased by £3,266 million).

### Fee income £1 million

The DMA received a fee of £1 million (2013: less than £1 million) in relation to the Funding for Lending Scheme.

### Fee expense less than £1 million

The DMA incurred a fee expense of less than £1 million (2013: £1 million) from activities that included lending to the Bank of England in order to facilitate the Asset Purchase Facility.

### Composition of the statement of financial position (see Figure 9)

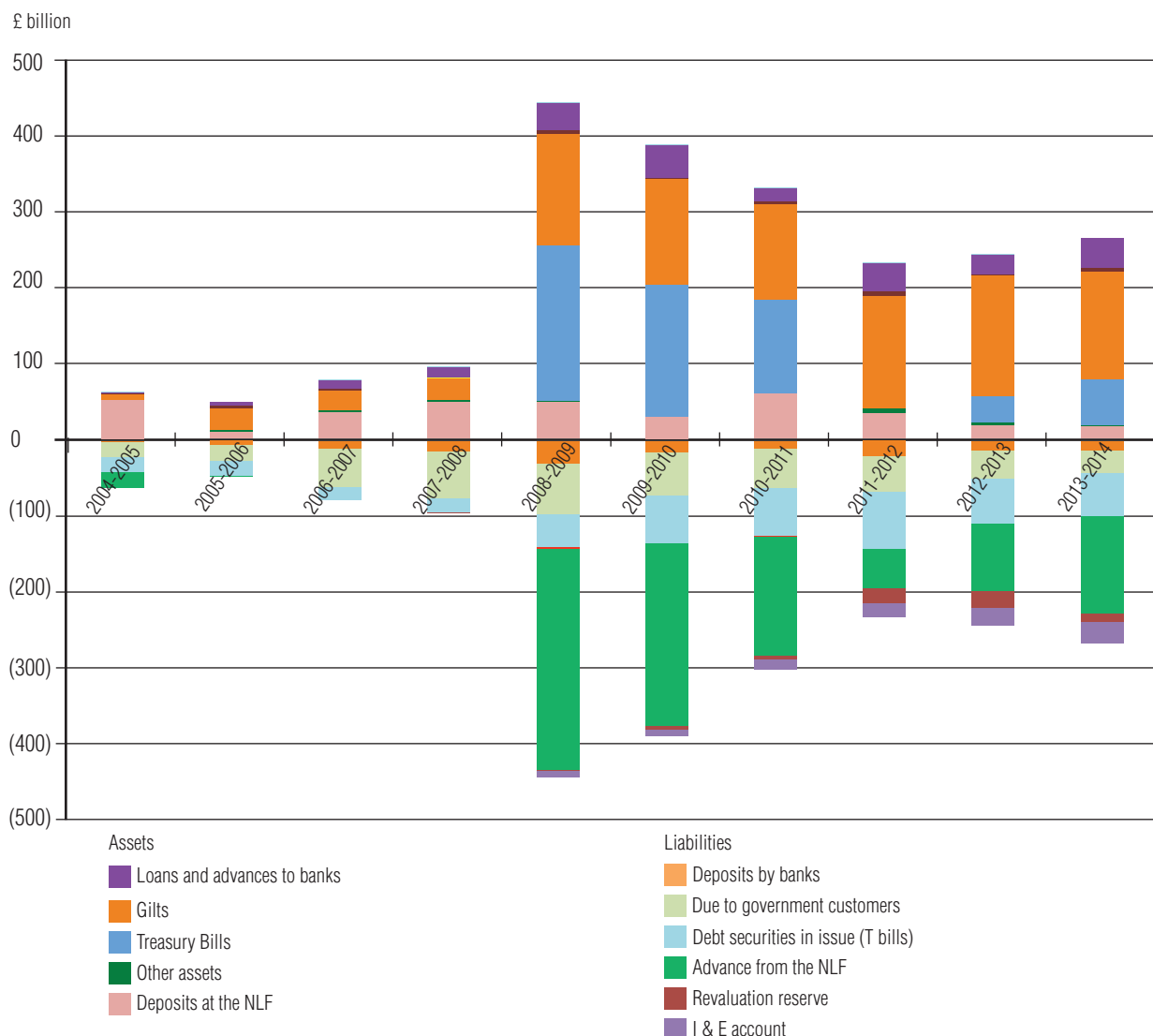
Investment securities classified as available-for-sale had a fair value of £204,099 million at 31 March 2014 (31 March 2013: £194,429 million). This increase was principally due to the net purchase of £26,499

million (nominal) of Treasury bills in relation to the Funding for Lending scheme, which was partially offset by unrealised losses on investment securities. At 31 March 2014, the DMA's investment securities comprised gilts held for use as collateral and gilts held to facilitate the Discount Window Facility.

These assets continued to be funded in part by the advance from the NLF to the DMA. As at 31 March 2014, the carrying value of the NLF advance was £128,063 million (31 March 2013: £88,046 million).

The lending and borrowing that the DMA engaged in, as part of its cash management operations, varied in response to the funding requirements of the

Figure 9: Assets and liabilities of the DMA



National Loans Fund, which reflect HM Government's daily cash flows. Loans and advances to banks, securities held for trading, and deposits by banks are particularly affected in this respect. As at 31 March 2014, securities held for trading were £4,019 million (31 March 2013: £1,086 million), loans and advances to banks were £39,319 million (31 March 2013: £25,976 million), and deposits by banks were £12,784 million (31 March 2013: £13,299 million).

of £57,046 million (31 March 2013: £60,458 million). This change was planned in order for the DMO to meet its remit for 2013-2014.

Treasury bills sold by the NLF to the DMA for use in the Funding for Lending Scheme are not included in the issuance figures above.

### Issuance of Treasury bills by the DMA

During the year, the DMA issued Treasury bills with a nominal value of £180,108 million (2013: £213,888 million) of which £56,892 million was still in issue at 31 March 2014 (31 March 2013: £57,240 million). The Treasury bills still in issue had a carrying value

Figure 10: Treasury bill issuance by weekly tender





## Forward look

### Vision statement

The DMO aims to be a centre of excellence for HM Treasury in the provision of policy advice on and the delivery of the Government's financing needs and to act as a key gateway for Government to the wholesale financial markets. It performs these functions primarily to support HM Treasury's objective of ensuring sustainable public finances.

### The DMO's key business planning themes for 2014-2015

The key business planning themes for 2014-2015 remain consistent with previous years. The plan is primarily focused on the continued delivery of the DMO's debt management, cash management, fund management, local authority lending and other functions to the highest standards of quality and cost-effectiveness. We fully recognise that the effective delivery of these functions and services is our overriding objective and intend to allocate our resources, skills, systems and development activities accordingly.

### The DMO's key themes for 2014-2015

1. Delivery of the 2014-2015 debt management remit - which comprises a net financing requirement of £144.9 billion to be raised through gilt sales of £128.4 billion and net Treasury bill sales of £16.5 billion. The DMO will continue to support HM Treasury in the development of and innovations associated with debt management policy.
2. Delivery of the cash management remit – which will require handling the cash consequences of, among other things, the gilt and Treasury bill programme in as an efficient and cost-effective way as possible.
3. Providing support to HM Treasury in the development and issuance of a government Sukuk, or Islamic bond.
4. Continuing to consult and liaise with key stakeholders – and in particular the Gilt-Edged Market Makers - in the financial markets in which the DMO has a key interest; and to consider further

developments, innovations and enhancements to facilitate the effective delivery of the debt and cash management remits. In this respect, the DMO will be monitoring the development of the Cleared Term DBV (Delivery-By Value) product and is represented on the Bank of England's Money Markets Liaison Group's Working Group.

5. The DMO will continue to maintain close contact with the Bank of England on operational matters relating to the Asset Purchase Facility.
6. Continuing to manage the administration of the National Loan Guarantee Scheme which was launched in March 2012.
7. Providing project management support to HM Treasury for the gilt registration contract retender process and in this respect continuing to manage the gilt registration contract with Computershare Investor Services PLC following its re-appointment earlier this year.
8. Continuing to minimise operational risk by ensuring the DMO's business operations are fully supported by resilient and efficient systems and processes. In this respect, during 2014-2015, the DMO intends to continue to enhance and potentially upgrade its key systems.
10. Continuing to seek out operational process efficiencies with the intention of further reducing cost and risk.
11. Continuing to monitor the resource and skills required to deliver the DMO's array of objectives within the Spending Review 2010 budget settlement agreed with HM Treasury.
12. In line with our commitment to Investors in People status, we intend to seek reaccreditation during 2014-2015.

### The DMO's objectives for 2014-2015

The DMO's objectives for 2014-2015 are set out in the published business plan which is available on the DMO website at [www.dmo.gov.uk](http://www.dmo.gov.uk).

1. To develop, provide advice on and implement the Government's debt management strategy.
2. To develop, provide advice on and implement the Government's cash management requirements.
3. To provide advice and operational services to HM Treasury on issues relating to the management of the Government's balance sheet.
4. To provide advice and operational services to government departments on wholesale markets-related issues and activities.
5. To develop and deliver its fund management responsibilities and, in particular, to provide a cost-effective service for stakeholders.
6. To provide a cost-effective lending service to local authorities through the Public Works Loan Board.
7. To resource, staff and manage the DMO efficiently and cost-effectively to ensure key responsibilities are achieved.
8. To manage, operate and develop an appropriate risk and control framework.

### Planning uncertainties

In view of the size and scale of the debt and cash management remits and market conditions, the DMO will need to retain the flexibility and capability to adapt quickly to changing market and other conditions and, where necessary, re-order priorities in the plan.

### The DMO's operational targets for 2014-2015

1. To ensure full compliance with HM Government's remit for the DMO (which is set out in the Debt and Reserves Management Report 2014-15).
2. To ensure that the maximum time taken to issue the results of gilt auctions, gilt mini-tenders and

Treasury bill tenders does not exceed 15 minutes – with the aim of publishing the results within 10 minutes of the close of offer - whilst achieving complete accuracy.

3. To achieve accuracy, within agreed accounting tolerances, in the recording and reporting of transactions through the DMA, and meeting the required deadlines for the publication and submission for audit of the annual reports of the DMO, DMA, the PWLB and CRND.
4. To ensure that the DMO responds to enquiries under the Freedom of Information Act within the statutory timeframe.
5. To avoid breaches of the DMO's operational market notices.
6. To ensure that, for cash management purposes, target weekly balances and expected daily variations are notified according to the agreed schedule.
7. To ensure that settlement instructions to counterparties, agents and external systems are complete, accurate and timely, and that monitoring of the progress of transactions through settlement is effective, so that the DMO successfully settles at least 99% (by value) of agreed trades on the due date.
8. To ensure factual accuracy in the publication of all market sensitive data and to make announcements in a timely manner.
9. To process all loan and early settlement applications from local authorities within two working days (between the date of the agreement and the completion of the transaction).
10. To ensure that the gilts purchase and sales service is operated according to its published terms and conditions.
11. To administer the National Loan Guarantee Scheme on behalf of HM Treasury in accordance with the Scheme's published rules.

**Robert Stheeman**

Chief Executive

01 July 2014



# Directors' report

## Name of Chief Executive and directors

The directors of the DMO are considered to be the members of its Managing Board. The authority and responsibilities of the Managing Board are set out in the governance statement on page 47.

### ■ Robert Stheeman

Chief Executive

### ■ Jo Whelan

Deputy Chief Executive and Joint Head of Policy and Markets;

### ■ Jim Juffs

Chief Operating Officer;

### ■ Joanne Perez

Joint Head of Policy and Markets;

### ■ James Richardson

Non-executive HM Treasury representative;

### ■ Brian Larkman

Non-executive director; and

### ■ Brian Duffin

Non-executive director.

## Directors' conflicts of interest

In 2013-2014, no material conflicts of interest have been noted by Managing Board members in the Register of Interests.

## Financial instrument risk

In relation to the use of financial instruments, the financial risks of the DMO are considered on page 81 and the DMA on page 106 to 122.

## Pension liabilities

Past and present employees are covered by the provisions of the Principal Civil Service Pension Schemes (PCSPS) which are described in the Remuneration Report on page 38 to 43. The

defined benefit schemes are unfunded and are non-contributory except in respect of dependants' benefits. The Agency recognises the expected cost of these elements over the period during which it benefits from employees' services by payment to the PCSPS of amounts calculated on an accruing basis. Liability for payment of future benefits is a charge on the PCSPS. In respect of the defined contribution schemes, the Agency recognises the contributions payable for the year.

## Staff sickness absence

Recorded working days lost due to DMO staff sickness absence in 2013-2014 were 702 or 2.6 per cent of the total available (2012-2013: 1,018 or 3.8 per cent of the total available).

## Reporting of personal data related incidents

The DMO had no protected personal data related incidents during 2013-2014, nor during any previous period.

## Disclosure to auditors

The Comptroller and Auditor General is responsible for auditing the DMO and DMA accounts, as specified by the Government Resource Accounts Act 2000 and the National Loans Act 1968 respectively.

The Accounting Officer confirms that, as far as he is aware, there is no relevant audit information of which the DMO and DMA's auditors are unaware, and that he has taken all the steps that he ought to have taken as Accounting Officer in order to make himself aware of any relevant audit information and to establish that the DMO and DMA's auditors are aware of that information.

### Robert Stheeman

Chief Executive

01 July 2014

# Remuneration report

This report provides details of senior management contracts, remuneration and pension entitlement.

HM TREASURY  
Debt and res  
report 2010



United Kingdom  
Debt  
Management  
Office

## Remuneration report

The DMO has a Pay Committee, which during 2013-2014 comprised:

- **Robert Stheeman**  
Chief Executive (Chair)
- **Jo Whelan**  
Deputy Chief Executive and Joint Head of Policy and Markets
- **Jim Juffs**  
Chief Operating Officer
- **Joanne Perez**  
Joint Head of Policy and Markets
- **Brian Larkman**  
Non-executive director
- **Brian Duffin**  
Non-executive director

The Pay Committee is responsible for overseeing the DMO's delegated pay arrangements and ratifying the DMO's Pay Remit submission to HM Treasury and its subsequent implementation. Pay progression takes into account individual performance, job size, external market comparators and public sector pay policy and affordability.

### Remuneration policy

#### Senior DMO staff

The Chief Executive is a member of the Senior Civil Service, employed by HM Treasury and included in HM Treasury's appraisal arrangements. Remuneration is set by HM Treasury in accordance with the Senior Salaries Review Body's Report.

Further information about the work of the Review Body can be found at [www.gov.uk/government/organisations/office-of-manpower-economics](http://www.gov.uk/government/organisations/office-of-manpower-economics).

Salaries of the Deputy Chief Executive, Chief Operating Officer and Joint Head of Policy and Markets are set internally in accordance with DMO's delegated pay arrangements by the Chief Executive and the non-executive director members of the Pay Committee.

#### Non-executive directors

The Chief Executive, in discussion with the Deputy Chief Executive, Chief Operating Officer and Joint Head of Policy and Markets, determines the remuneration of the non-executive directors. Remuneration is reviewed annually taking account of external market comparators and public sector pay policy and affordability, but the DMO reserves the right not to make adjustments.

### Contracts

The Constitutional Reform and Governance Act 2010 requires Civil Service appointments to be made on merit on the basis of fair and open competition. The Recruitment Principles published by the Civil Service Commission specify the circumstances when appointments may be made otherwise.

Unless otherwise stated below, the officials covered by this Report hold appointments that are open-ended. Compensation for early termination, other than for misconduct, would be paid in accordance with the relevant provisions of the Civil Service Compensation Scheme.

Further information about the work of the Civil Service Commission can be found at [www.civilservicecommission.org.uk](http://www.civilservicecommission.org.uk).

#### Senior DMO staff

The Chief Executive's contract is for a fixed term period to 31 December 2017. The contract may be extended for further fixed term periods and is subject to a 3 month notice requirement.

The appointments of the Deputy Chief Executive, the Chief Operating Officer and Joint Head of Policy and Markets have been made in accordance with the provisions of the Civil Service Commissioners' Recruitment Code. The employment contract for each requires a 3 month termination period.

#### Non-executive directors

Brian Larkman was contracted for an initial 3 year period from 1 January 2005. Upon completion, his contract was extended for an additional 3 year term

and has been extended on two further occasions for identical periods, currently ending on 31 December 2016.

Brian Duffin was contracted for an initial 3 year period from 1 January 2010. Upon completion, his contract was extended for an additional 3 year term

to 31 December 2015.

The employment contracts for both Brian Larkman and Brian Duffin are subject to a 5 week early termination notice period. Contracts will automatically terminate on the date stated unless an extension has been agreed. As office holders there is no provision for compensation for early termination.

### Remuneration received including pension benefits

In accordance with the requirements of the Companies Act 2006 and Statutory Instrument 2013 No. 1981, the following table includes pension benefits for the first time.

		Salary £000	Performance related payments £000	Total payments £000	Accrued pension benefits* £000	Total including pension benefits £000
<b>Senior DMO staff</b>						
Robert Steeman - Chief Executive	2014	140 – 145	10 – 15	155 – 160	35	190 – 195
	2013	140 – 145	10 – 15	150 – 155	53	205 – 210
Jo Whelan - Deputy Chief Executive and Joint Head of Policy and Markets ** <i>Full-time equivalent</i>	2014	100 – 105 <i>140 – 145</i>	10 – 15 <i>10 – 15</i>	115 – 120 <i>150 – 155</i>	25 <i>35</i>	140 – 145 <i>185 – 190</i>
	2013	100 – 105 <i>140 – 145</i>	10 – 15 <i>10 – 15</i>	110 – 115 <i>150 – 155</i>	37 <i>51</i>	150 – 155 <i>200 – 205</i>
Jim Juffs - Chief Operating Officer	2014	135 – 140	15 – 20	150 – 155	27	175 – 180
	2013	130 – 135	15 – 20	145 – 150	33	180 – 185
Joanne Perez – Joint Head of Policy and Markets *** <i>Full-time equivalent</i>	2014	65 – 70 <i>130 – 135</i>	5 – 10 <i>5 – 10</i>	70 – 75 <i>140 – 145</i>	10 <i>21</i>	80 – 85 <i>160 – 165</i>
	2013	65 – 70 <i>130 – 135</i>	5 – 10 <i>5 – 10</i>	70 – 75 <i>135 – 140</i>	10 <i>20</i>	80 – 85 <i>155 – 160</i>
<b>Non-executive directors</b>						
Brian Larkman	2014	20 – 25	–	20 – 25	–	20 – 25
	2013	20 – 25	–	20 – 25	–	20 – 25
Brian Duffin						
Salary	2014	15 – 20	–	15 – 20	–	15 – 20
Other contractual remuneration****		–	–	–	–	–
Salary	2013	15 – 20	–	15 – 20	–	15 – 20
Other contractual remuneration****		0 – 5	–	0 – 5	–	0 – 5

(This disclosure has been audited.)

\* For Robert Stheeman, Jo Whelan and Jim Juffs, the value of pension benefits accrued during the year is calculated as (the real increase in pension multiplied by 20) plus (the real increase in any lump sum) less (the contributions made by the individual). The real increase excludes increases due to inflation or any increase or decrease due to a transfer of pension rights. For Joanne Perez, the value of pension benefits accrued during the year is employer contributions paid during the year.

\*\* The salary disclosed reflects part time hours and is calculated on a pro rata basis from a full-time equivalent of 0.72 in 2013-2014 (2012-2013: 0.72).

\*\*\* The salary disclosed reflects part time hours and is calculated on a pro rata basis from a full-time equivalent of 0.50 in 2013-2014 (2012-2013: 0.50).

\*\*\*\* Brian Duffin received a payment in 2012-2013 for untaken annual leave (for the period 1 January 2012 to 31 December 2012). There was no such payment received in 2013-2014.

'Salary' includes gross salary, overtime and any other allowance to the extent that it is subject to UK taxation. This report is based on accrued payments made by the DMO and thus recorded in its accounts.

The DMO is not responsible for the remuneration of any Ministers or the non-executive HM Treasury representative (James Richardson), who is an employee of HM Treasury.

### Performance related payments

The payment of performance related awards are assessed annually by the DMO Pay Committee. These one-off payments are determined by individual performance and criteria associated with the DMO's performance management process and are aligned to the policy for public sector pay.

The awards reported for 2013-2014 relate to performance in 2012-2013 and the comparative awards reported for 2012-2013 relate to performance in 2011-2012.

### Remuneration multiples

The relationship between the remuneration of the highest-paid member of the DMO's Managing Board

and the median remuneration of the organisation's workforce is reported below.

The Chief Executive is the highest-paid member of the DMO's Managing Board and the organisations wider workforce.

Total remuneration includes, where appropriate, salary, non-consolidated performance related payments, benefits-in-kind and any severance payments. It does not include employer pension contributions and the cash equivalent transfer value of pensions.

	2014	2013
Total remuneration of the Chief Executive (£000)	155-160	150-155
Median remuneration total of other DMO employees	49,781	50,450
Ratio	3.2	3.0

(This disclosure has been audited.)

The increase in the ratio mainly arises from a small change in the composition of the work force due to the introduction of some new relatively junior roles.

The ratio above represents the total remuneration of the Chief Executive (taking the mid-point of the range disclosed) and the median total remuneration of all other DMO employees.

In 2013-2014, remuneration of the DMO's workforce excluding the Chief Executive, ranged from £24,000 to £156,000 (2012-2013: £25,000 to £153,000).

### Pension benefits

	Accrued pension and related lump sum at pension age at 31 March 2014	Real increase in pension and related lump sum at pension age	CETV at 31 March 2014	CETV at 31 March 2013	Real increase in CETV
	£000	£000	£000	£000	£000
Robert Stheeman	25 - 30	0 - 2.5	437	377	27
Jo Whelan	15 - 20	0 - 2.5	264	226	17
Jim Juffs	20 - 25	0 - 2.5	443	392	21
- plus lump sum	70 - 75	2.5 - 5.0			

(This disclosure has been audited.)



CETV is an abbreviation for 'Cash Equivalent Transfer Value'. This measure of value is explained on page 42.

Joanne Perez has chosen to join a partnership pension scheme rather than the Principal Civil Service Pension Scheme (PCSPS). The employer contributions paid to the partnership pension provider amounts to £10,300 (2012-2013: £10,100).

The non-executive directors are not entitled to any pension benefits.

### Civil Service pensions

Pension benefits are provided through the Civil Service pension arrangements. From 30 July 2007, civil servants may be in one of four defined benefit schemes; either a 'final salary' scheme (classic, premium or classic plus); or a 'whole career' scheme (nuvos). These statutory arrangements are unfunded with the cost of benefits met by monies voted by Parliament each year. Pensions payable under classic, premium, classic plus and nuvos are increased annually in line with Pensions Increase legislation. Members joining from October 2002 may opt for either the appropriate defined benefit arrangement or a 'money purchase' stakeholder pension with an employer contribution (partnership pension account).

Employee contributions are salary-related and range between 1.5 per cent and 6.25 per cent of pensionable earnings for classic and 3.5 per cent and 8.25 per cent for premium, classic plus and nuvos. Increases to employee contributions will apply from 1 April 2014.

Benefits in classic accrue at the rate of 1/80th of final pensionable earnings for each year of service. In addition, a lump sum equivalent to three years' initial pension is payable on retirement. For premium, benefits accrue at the rate of 1/60th of final pensionable earnings for each year of service. Unlike classic, there is no automatic lump sum. Classic plus is essentially a hybrid with benefits in respect of

service before 1 October 2002 calculated broadly as per classic and benefits for service from October 2002 calculated as in premium. In nuvos a member builds up a pension based on his/her pensionable earnings during their period of scheme membership. At the end of the scheme year (31 March) the member's earned pension account is credited with 2.3 per cent of their pensionable earnings in that scheme year and the accrued pension is updated in line with the Pensions Increase legislation. In all cases, members may opt to give up (commute) pension for a lump sum up to the limits set by the Finance Act 2004.

The partnership pension account is a stakeholder pension arrangement. The employer makes a basic contribution of between 3 per cent and 12.5 per cent (depending on the age of the member) into a stakeholder pension product chosen by the employee from a panel of three providers. The employee does not have to contribute but where they do make contributions, the employer will match these up to a limit of 3 per cent of pensionable salary (in addition to the employer's basic contribution). Employers also contribute a further 0.8 per cent of pensionable salary to cover the cost of centrally-provided risk benefit cover (death in service and ill health retirement).

The accrued pension quoted, is the pension the member is entitled to receive when they reach pension age, or immediately on ceasing to be an active member of the scheme if they are already at or over pension age. Pension age is 60 for members of classic, premium and classic plus and 65 for members of nuvos.

Further details about the Civil Service pension arrangements can be found on the website [www.civilservice.gov.uk/pensions](http://www.civilservice.gov.uk/pensions).

### The cash equivalent transfer value (CETV)

A Cash Equivalent Transfer Value (CETV) is the actuarially assessed capitalised value of the pension scheme benefits accrued by a member at a particular point in time. The benefits valued are the member's accrued benefits and any contingent spouse's

pension payable from the scheme.

A CETV is a payment made by a pension scheme or arrangement to secure pension benefits in another pension scheme or arrangement when the member leaves a scheme and chooses to transfer the benefits accrued in their former scheme.

The pension figures shown relate to the benefits that the individual has accrued as a consequence of their total membership of the pension scheme, not just their service in a senior capacity to which disclosure applies.

The CETV figures include the value of any pension benefit in another scheme or arrangement, which the member has transferred to the Civil Service pension arrangements. They also include any additional pension benefit accrued to the member as a result of their purchasing additional pension benefits at their own cost.

CETVs are calculated in accordance with The Occupational Pension Schemes (Transfer Values) (Amendment) Regulations 2008 and do not take account of any actual or potential reduction to benefits resulting from Lifetime Allowance Tax, which may be due when pension benefits are taken.

### Real increase in CETV

This reflects the increase in CETV that is funded by the employer. It does not include the increase in accrued pension due to inflation, contributions paid by the employee (including the value of any benefits transferred from another pension scheme or arrangement) and uses common market valuation factors for the start and end of the period.

#### **Robert Stheeman**

Chief Executive

01 July 2014

# Statement of Accounting Officer's responsibilities

The DMO prepares accounts under the Government Resources and Accounts Act 2000 and under Schedule 5A of the National Loans Act 1968.



## Statement of Accounting Officer's responsibilities

Under the Government Resources and Accounts Act 2000, HM Treasury has directed the DMO to prepare for each financial year a statement of accounts in the form and on the basis set out in the accounts direction on page 83.

Under Schedule 5A of the National Loans Act 1968, HM Treasury has directed the DMO to prepare for each financial year a statement of accounts for the DMA in the form and on the basis set out in the accounts direction on page 123.

Both accounts are prepared on an accruals basis and must give a true and fair view of the state of affairs of the DMO and the DMA, and of their income and expenditure, changes in taxpayers' equity / net funding by the NLF, and cash flows for the financial year.

In preparing both accounts, the Accounting Officer is required to:

- observe the relevant accounts direction issued by HM Treasury, including the relevant accounting and disclosure requirements, and apply suitable accounting policies on a consistent basis;

- make judgements and estimates on a reasonable basis;
- state whether applicable accounting standards have been followed, and disclose and explain any material departures in the accounts; and
- prepare the accounts on a going-concern basis.

In addition, in preparing the accounts of the DMO, the Accounting Officer is required to comply with the requirements of the Government Financial Reporting Manual (FReM). The Accounting Officer is required to prepare the DMA accounts in accordance with applicable accounting standards and be consistent with the relevant requirements of the FReM.

HM Treasury has appointed the Chief Executive as Accounting Officer of the DMO and the DMA.

The responsibilities of an Accounting Officer, including responsibility for the propriety and regularity of the public finances for which the Accounting Officer is answerable, for keeping proper records and for safeguarding the DMO's assets, are set out in *Managing Public Money* published by HM Treasury.



# Governance statement

The system of internal control is designed to manage risk to an acceptable level, balancing the impact of potential risks with the resources required to manage them.



# Governance statement

## Scope of responsibility

Throughout the year, Ministerial responsibility for the United Kingdom Debt Management Office (DMO) was vested in Sajid Javid, Financial Secretary to the Treasury during the period. As the DMO's Chief Executive and Accounting Officer, I am responsible to HM Treasury ministers for the overall operation of the Agency in accordance with its Framework Document.

As Accounting Officer I am responsible for the Debt Management Account (DMA) and the DMO. My accountability is subject to the overall responsibility of the Permanent Secretary of HM Treasury in his capacity as Accounting Officer for that organisation. In exercising my responsibilities for the DMA I pay due regard to the consequences for the National Loans Fund (NLF) and will consult the Permanent Secretary if I consider that any actions taken could have implications for him in his role as NLF Accounting Officer.

The Public Works Loan Board (PWLB) and the Commissioners for the Reduction of the National Debt (CRND) are separate business entities within the DMO. Responsibility for the reports and accounts of the PWLB and CRND lies with the Secretary of the PWLB and the Secretary and Comptroller General of CRND respectively. The Secretary of the PWLB and the Secretary and Comptroller General of CRND are each responsible for maintaining a sound system of internal control that supports the delivery of each entity's agreed policies, objectives and targets. As Accounting Officer, I am responsible for the wider DMO control framework within which both the CRND and the PWLB are managed. The Secretary of the PWLB and the Secretary and Comptroller General of CRND take assurance from me as to the continued sound maintenance of this framework in relation to their own control responsibilities.

I pay due regard to the objectives set by HM Treasury Ministers for HM Government's debt and cash management in exercising my specific responsibilities for debt and cash management. This includes ensuring that all activities of the DMA are conducted in a manner that provides value for money. I have put arrangements in place to ensure

there is a proper evaluation of the balance between cost and risk in the DMO's operations, taking into account any cost, risk or other strategic objectives, parameters or guidelines agreed with HM Treasury.

I am responsible to the Chancellor of the Exchequer and accountable to Parliament for the DMO's use of resources in carrying out its functions as set out in the Framework Document and Managing Public Money.

During the period under review I have been responsible for activities in relation to a number of schemes and initiatives including the National Loan Guarantee Scheme (NLGS), in which the DMO operated as agent for HM Treasury, and the Funding for Lending Scheme (FLS) for which the DMO provides support to the Bank of England (BoE).

The DMO is committed to the highest standards of corporate governance and is guided by the Corporate Governance Code for central government departments (the Code) and the principles laid down in that Code. I confirm that the DMO has complied with the principles which cover:

- Parliamentary accountability;
- the role of the board;
- board composition;
- board effectiveness; and
- risk management.

The DMO does not conduct any part of its business with, or through, arm's length bodies (ALBs) and therefore has not applied principle six which covers departmental governance arrangements with ALBs.

## Managing Board

The Accounting Officer was supported during 2013 - 2014 by a Managing Board (the Board) which, in addition to the Accounting Officer, comprises:

- Jo Whelan  
Deputy Chief Executive and Joint Head of Policy and Markets;
- Jim Juffs  
Chief Operating Officer;

- Joanne Perez  
Joint Head of Policy and Markets;
- James Richardson  
Non-executive HM Treasury representative;
- Brian Larkman  
Non-executive director – Brian Larkman was Global Head of Money Markets at the Royal Bank of Scotland PLC from 2000 to 2001 and Managing Director, Global Money Markets at National Westminster Bank PLC from 1991 to 2000. He was a member of the Regulatory Decisions Committee of the Financial Services Authority until 2006; and
- Brian Duffin  
Non-executive director – Brian Duffin was Chief Executive of Scottish Life from 1999 to 2007 and Executive Director of Royal London Mutual from 2001 to 2007. He is currently chairman of the GEC 1972 Pension Plan.

Non-executive directors are appointed by the Accounting Officer following a formal process and have fixed terms defined in their contracts of service. All non-executive Board members receive an induction on joining and have access to additional information and training where it is considered necessary for the effective discharge of their duties.

The primary role of the Board is to advise the Accounting Officer on any key decisions affecting the DMO. Specifically the Board's responsibility, as defined within its written Terms of Reference, is to advise the Accounting Officer in order to:

- Secure the aims, objectives and targets laid down by Ministers for the DMO;
- Set and advise on the strategic framework for all areas of the DMO's business, including meeting the DMO's strategic objectives and advising on the development of key policies and business initiatives taking account of risks;
- Oversee implementation of the strategic objectives, policies and initiatives, and, as part of this, to advise on appropriate prioritisation and allocation of resources;
- Monitor and advise on the DMO's control environment and financial position taking due account of the role and recommendations of the Audit Committee;
- Support the DMO's core values, and to promote policies and activities that are fair and command respect both internally and externally;
- Ensure that the decision-making and risk management processes in the DMO are fit for purpose and are robust; and
- To consider and approve the pay system and strategy and the annual pay proposals.

An executive sub-committee of the Board generally meets weekly and supports the Accounting Officer on operational decisions.

The Board has put in place a formal process to self-evaluate its performance on a regular basis. The Board undertook a self-evaluation of its performance in 2013 and concluded that it has operated effectively in delivering the objectives set out in its Terms of Reference. The Terms of Reference underwent a full review by the Board in 2012.

### 2013-2014 Board activities

Board meetings were held regularly throughout 2013 - 2014. In addition to regular agenda items, including progress against the remit, risk management, staffing and progress against the operational business plan, the Board paid particular attention to the following matters during the year:

- Market conditions, in the context of the DMO's financing operations;
- The potential impact of on-going regulatory change to both the gilt and money markets;
- Business continuity and disaster recovery provision including IT resilience and recoverability;
- Historically high levels of staff turnover in certain business areas;
- Improvements in the DMO's approach to project governance;
- Civil Service reforms; and
- IT and data security including key supplier data controls.

Board and Audit Committee attendance is outlined in the table below:

	Managing Board		Audit Committee	
	Possible	Actual	Possible	Actual
Robert Stehman	8	8		
Jo Whelan	8	8		
Jim Juffs	8	8		
Joanne Perez	8	8		
James Richardson	8	6		
Brian Larkman	8	7	4	4
Brian Duffin	8	7	4	4
Caroline Mawhood	n/a	n/a	4	4

## Audit Committee

The Accounting Officer was supported during 2013 - 2014 by the Audit Committee on matters relating to risk, internal control and governance. The Audit Committee covers the activities of the DMO, DMA, CRND and PWLB. The members of the Audit Committee during 2013 - 2014 were:

- Brian Larkman (Chair);
- Brian Duffin;
- Caroline Mawhood – Caroline Mawhood was an Assistant Auditor General at the National Audit Office until 2009 and President of the Chartered Institute of Public Finance and Accountancy for 2008 - 2009. She is a non-executive member of the Audit Committees of the Department of Energy and Climate Change, the Food Standards Agency and the Corporation of London and an independent member of the Audit Progress Committee of the European Commission. She is also the Honorary Treasurer of Breakthrough Breast Cancer charity and a trustee of the Wimbledon Guild charity.

Audit Committee meetings are typically attended by the Accounting Officer, either or both of the Joint Heads of Policy & Markets, the Chief Operating Officer and the Head of Internal Audit.

The Audit Committee applies the five good practice principles set out in HM Treasury's Audit and Risk Assurance Committee Handbook. The Committee's overall objective is to give assurance to the Accounting Officer and, as necessary, to the Secretary and Comptroller General of the CRND and to the Secretary of the PWLB that:

- High quality processes are in place to manage and control risk for the DMO's financial and non-financial activities;
- Overall governance arrangements are appropriate and operating effectively;
- The financial control framework is effective and supported by an appropriate compliance culture;
- External financial reporting is prudent, accurate, timely, appropriate and consistent with relevant guidance;
- Internal financial and management reporting is timely, prudent, appropriate and consistent with external financial reports;
- Whistle-blowing arrangements for confidentially raising and investigating concerns over possible improprieties in the conduct of the DMO's business are adequate;

- Internal Audit assurance provides an appropriate level of comfort to the Accounting Officer; and
- Relationships with the National Audit Office (NAO) are effective.

During the period under review the Audit Committee paid particular attention to the following areas:

- External and internal financial reporting;
- Business continuity planning, especially with regard to IT resilience and recoverability;
- Anti-money laundering controls;
- Anti-fraud controls;
- Regulatory compliance;
- Changes in government guidance for audit committees;
- Developing its focus on value for money assessment;
- Information systems security including key supplier data controls;
- Risk management and financial control; and
- Implementation of audit recommendations.

The Audit Committee covers a regular programme of agenda items, together with other current topics, through an annual schedule of four meetings. All scheduled meetings were held and no additional meetings were deemed necessary.

The Accounting Officer and the Board have also been informed by the following operational committees throughout the period under review:

### ■ Debt Management Committee

The Debt Management Committee meets to commission and review the DMO's advice and recommendations to HM Treasury on the debt financing remit at Budget and any revisions at the Autumn Statement. The Committee also ensures that sound evidence is available for the setting of the DMO's quarterly issuance strategy.

It is the main forum used to commission and review advice on debt management policy or market-related issues as they arise during the year.

The Debt Management Committee met 15 times in 2013 - 2014.

### ■ Cash Management Committee

The Cash Management Committee meets to agree the cash management strategy, taking account of: the Exchequer forecast; the DMO's remit; market



conditions; the house view on interest rates; risk limits; and any dealing parameters for the Treasury bill programme.

The Cash Management Committee also reviews performance measures relating to dealing.

The Cash Management Committee met regularly (typically every fortnight) in 2013 - 2014.

#### ■ Fund Management Review Committee

The Fund Management Committee reviews the performance of the Government funds under the management of the CRND, including any reporting on compliance activities undertaken in relation to the funds.

The Fund Management Committee met four times in 2013 – 2014.

#### ■ Business Delivery Committee

The Business Delivery Committee reviews the status of the delivery of DMO's business and work plan as a collective cross functional body, resolving emerging issues in a timely way, and agreeing priorities to ensure the plan stays on track.

The Business Delivery Committee met regularly (typically weekly) throughout 2013 - 2014.

#### ■ Risk Committees

The Accounting Officer is informed by three risk committees covering credit and market risk, operational risk and risk controls. More detail on the roles, responsibilities and activities of these committees can be found in the sections below.

### Risk management and internal control

The Accounting Officer is responsible for maintaining a sound system of internal control that supports the achievement of the DMO's policies, aims and objectives, whilst safeguarding the public funds and departmental assets for which he is personally responsible, in accordance with the responsibilities assigned to him in Managing Public Money.

The system of internal control is based upon what the Accounting Officer, with the support of the Board, considers to be appropriate taking account of the DMO's activities, the materiality of risks inherent in those activities and the relative costs and benefits of implementing specific controls to mitigate those risks.

The Board has determined a formal risk appetite statement which sets out the amount of risk that the DMO is currently willing to accept and is aligned to its capacity to bear risk. The DMO's position differs from that of a commercial organisation in that it must always be in a position to transact the underlying business required to meet its remit. As a result, the risks associated with this activity cannot be avoided and the system of internal control can only provide reasonable assurance against failure to achieve aims and objectives.

### The Risk and Control Framework

The Board has designed and put in place a formal risk management framework covering all the activities conducted and overseen by the DMO. This framework helps ensure that the Accounting Officer is appropriately informed and advised of any identified risks and also allows the management of risks to be monitored. The framework covers both regular operations and new business initiatives, and evolves as the range and nature of the DMO's activities change. The framework is supported by a clear 'three lines of defence' model:

#### ■ First line of defence

Day-to-day management of risk is the responsibility of management staff within business areas. The DMO considers effective risk management to be central to its operations and fosters a risk aware culture in which all members of staff, including Board members, are encouraged to understand and own the risks that are inherent in those operations. In particular the DMO seeks to promote an environment in which staff feel comfortable to identify new risks and changes in previously identified risks, as well as weaknesses, so that these may be assessed and appropriate mitigating actions put in place.

Mitigating actions typically include segregation of duties, staff training, clear lines of management delegation and reporting and robust business continuity arrangements.

The DMO employs certain business critical models which enable it to perform market analysis and model the impact of different issuance strategies on the Government's debt portfolio. The DMO has put in place a robust quality assurance framework for the models that it uses which extends to cover validation of results and any changes in approach.

#### ■ Second line of defence

Oversight of risk is provided by the Board and risk committees, whose role is to provide regular and systematic scrutiny of risk issues which lie within their remit and to support the Accounting Officer in exercising his overall responsibility for risk management.

The DMO considers that the principal risks it faces arise in three broad areas: credit risk, market risk and operational risk. It has established committees to meet regularly to review the changing risk pattern for each of these areas and to set up appropriate responses. The work of these committees is described in more detail below.

#### Credit and Market Risk Committee

The Credit and Market Risk Committee (CMRC) meets on a regular basis, with more frequent meetings held when required, for example during times of market stress. CMRC monitors and reviews the management of market, credit, and liquidity risk. It sets limits across a range of exposures including counterparties, countries, and instruments held as collateral as well as setting absolute limits on net daily flows across the DMA.

The CMRC has advised the Accounting Officer and the Board, during the year, on significant current and emerging risk issues and actions to mitigate such risks, including adjustments to the risk policy to support management of historically high gilt redemption cash flows in a relatively less liquid market environment. The Committee also paid particular attention to the performance of fixed income trading amongst major banks and the ongoing impact of regulation on the DMO and its counterparties. CMRC met nine times during 2013 - 2014.

#### Operational Risk Committee

The Operational Risk Committee (ORC) meets regularly to monitor operational risks and to review significant risk issues. The ORC is responsible for reviewing risk incidents identified through the DMO's risk incident reporting process, and considering whether planned mitigating action is appropriate. It also reviews and tracks the progress of actions identified by Internal Audit. The ORC's scope includes issues relating to information risk, IT security, business continuity, anti-fraud and key supplier risks.

The ORC has advised the Accounting Officer and the

Board, during the year, on significant operational risk concerns, significant risk issues and trends as well as actions to mitigate such risks. The Committee has focused this year on business continuity planning, in particular the resilience of IT infrastructure and improving data security arrangements. The Committee has also focused on work to help ensure continuity of skills in the DMO's technical IT teams to help address ongoing resourcing challenges. ORC met eight times during 2013 - 2014.

#### Controls Group

The Controls Group meets periodically to review issues affecting the DMO's system of internal control and to analyse material changes to the control environment. The Group recommends actions to management to implement changes where appropriate. The Controls Group consists of representatives from Finance, Risk, Compliance and Internal Audit.

The Controls Group has advised the Accounting Officer, the Board and senior management on significant risk concerns stemming from the introduction of new business activities as well as risks relating to other change management activities. The Group has also advised the Accounting Officer on suitable mitigating action where appropriate.

During the year the Controls Group review work has covered upgrades to the DMO's IT infrastructure, enhancements in database access controls, improvements to collateral management processes and systems and project work to improve the DMO's business continuity capacity. The Controls Group has also covered various reconciliation items for both the DMO and PWLB.

#### Risk Management Unit

The risk committees are supported by the DMO's Risk Management Unit (RMU) which ensures key risk issues arising from these committees are communicated to the Accounting Officer and senior management on a regular basis, with additional ad hoc reporting if an emerging issue requires it. The RMU also supports the formal risk reporting processes with defined outputs, including regular detailed risk reports which are reviewed by the Board and senior management.

As well as supporting the risk committee structure, the RMU provides control advice on risks. As part of the second line of defence the RMU is separate from

and independent of the DMO's trading operations. The RMU conducts risk analysis and provides market, credit and operational risk capability for the DMO.

The identification, monitoring and mitigation of operational risk is facilitated by the RMU via quarterly consultations with heads of business units and functional teams. Significant risk issues are assessed for materiality and probability of occurrence. New risks, and risks to which exposure is increasing, are highlighted and actions are taken to ensure effective management of all risks. The DMO has Senior Risk Owners (SROs) who undertake a cross-functional moderation process to promote better prioritisation of operational risks across the organisation. The RMU maintains a central exception log to record all risk incidents raised, in order to identify control weaknesses and assign actions to improve controls. Progress against treatment actions is monitored on a regular basis to ensure issues highlighted by internal and external audit, and other identified actions to improve the control environment, are managed and progressed within agreed deadlines.

■ Third line of defence

The Internal Audit function provides the Accounting Officer with independent and objective assurance on the overall effectiveness of the DMO's system of internal control. It does this through a risk based work programme which is approved by the Audit Committee at the start of each year. All audits make a series of recommendations which, once agreed with management, are monitored for implementation. The function is independent of the DMO's trading activities and operations and has a direct reporting line to the Accounting Officer. The work of Internal Audit includes assessing the effectiveness of both control design and control performance. With its

independence and overall remit, Internal Audit provides a third line of defence against the risks that might prevent the DMO delivering its objectives.

Risk policies and procedures

The DMO's risk policies reflect the high standards and robust requirements which determine the way in which risks are managed and controlled. The Accounting Officer, with the support of the Board, ensures that policies are regularly reviewed to reflect any changes in the DMO's operations and/or best practice. In 2013 – 2014, this included reviews of the DMO's Personal Dealing Rules as well as its Spreadsheet Management and Contract Management Policies.

Staff are required to confirm that they have read and accepted the DMO's rules on personal dealing and the DMO's policy on the use of information systems and technology, and that they are aware of, and will continue to keep up to date with, the DMO's policies on whistle-blowing, fraud and anti-money laundering and information security. The DMO ensures that this exercise is undertaken on an annual basis which helps staff to maintain a good level of awareness of the DMO's policies in these areas. All members of staff have job descriptions which include reference to the specific key risks they are expected to manage.

Managers in each business function are responsible for ensuring that the operations within their area are compliant with plans, policies, procedures and legislation.

Risk profile

The Accounting Officer and the Board believe that the principal risks and uncertainties facing the DMO are outlined in the table below together with the key actions taken to manage and mitigate them:

Principal risks and uncertainties	Mitigation and management
<p><b>Economic and market conditions</b></p> <p>Economic and market conditions could adversely affect the DMO's ability to deliver HM Treasury's financing Remit or its cash management objective.</p>	<p>The DMO continually monitors conditions in the gilt and cash markets as well as wider economic conditions. The DMO maintains regular contact with its primary dealers, known as the Gilt edged Market</p>

Principal risks and uncertainties	Mitigation and management
	<p>Makers (GEMMs), and end investors which helps it to gather market intelligence on an ongoing basis. The DMO further developed its capacity in this area in 2013 with the creation of an Investor Research function with the objective of developing a more detailed understanding of the investor base and potential demand for gilts. The DMO also receives information on market conditions through its quarterly consultation meetings at which representatives from GEMMs and end investors are invited to give their views on the market's preference for the issuance of individual gilts in forthcoming quarters. Furthermore the DMO gains valuable market insights from other major sovereign issuers through bilateral relationships and through its membership of intergovernmental forums on public debt.</p> <p>In 2013, the DMO continued to focus on the potential impact of financial market regulation on the gilt and cash markets. The DMO actively tracks relevant regulatory initiatives and maintains close contact with regulators and HMT, often providing expert advice on the potential impacts of regulation on its markets and operations.</p> <p>To help ensure that liquidity in the gilt market is maintained in all market conditions the DMO's GEMMs are required to make effective two-way prices in those gilts in which they have committed to deal. To ensure competitive pricing in its cash operations the DMO maintains relations with a wide range of money market counterparties and cash management is conducted through a diversified set of money market instruments in order to minimise cost whilst operating within agreed risk limits.</p>

### IT systems and infrastructure

The DMO relies on a number of IT and communications systems to conduct its operations effectively and efficiently. In particular, certain systems are central to the DMO achieving its internal target for the release of accurate data, including auction results, to the market. Failure to achieve these targets could result in markets acting on inaccurate information and cause significant reputational damage.

A number of the operational systems and services on which the DMO relies are provided or supported by third party suppliers.

In 2013 – 2014, the DMO completed a major upgrade of its IT infrastructure to ensure that levels of support for key technology remain robust.

The DMO has in place structured business continuity arrangements to ensure it is able to continue market operations in the event of an internal or external incident that threatens business operations. In July 2013, the DMO experienced a disruption to parts of its IT hardware which affected the availability of some of its systems and data. The DMO was able to recover its core systems and data at its disaster recovery (DR) facility with no impact on

Principal risks and uncertainties	Mitigation and management
-----------------------------------	---------------------------

market operations. Following the incident the DMO launched an external review into the resilience of its IT infrastructure and IT DR capability which resulted in a number of recommendations for action. The DMO has already introduced improvements in response and is working to further strengthen its IT infrastructure in this area.

The DMO's Business Continuity Plan (BCP) including disaster recovery arrangements has been revised to take account of lessons learned from the incident noted above. BCP arrangements to support auctions were in place throughout the year with support teams working from the DR site during auctions. Assessment of business continuity needs is a specific requirement for new projects and major business initiatives.

The DMO is represented on the Public Finance Business Continuity Management Group and, in 2013, took part in a major cyber security exercise designed to test the impact of a significant cyber-attack on UK financial institutions and market infrastructure. The DMO participated alongside major banks, market infrastructure providers, city regulators and HM Treasury.

To mitigate the risk of failure of a key third party the DMO undertakes a corporate risk assessment of each potential supplier in order to assess financial strength and operational capacity. The DMO has dedicated relationship managers who meet regularly with key suppliers and monitor performance against agreed Service Level Agreements.

### Transaction processing

The DMO relies on its operational processes to successfully execute a significant number of high value transactions on a daily basis. Reliance on the accurate execution of processes exposes the DMO to operational risk arising from process breakdown and human error.

A key component of the DMO's control framework is the segregation of duties to ensure independent checking and reconciliation, and to avoid concentration of key activities or related controls in individuals or small groups of staff. In particular, segregation of duties takes place between front and back office activities. In 2013, the DMO enhanced its segregation controls by consolidating the trade settlement activities of the PWLB function into its main Settlements team. The DMO also improved parts of its collateral management system by automating aspects of its margin call process, and is continuing to support its Settlement Agent, the BoE, on a project to introduce straight through processing for a number of settlement processes. All teams have documented procedures for their main activities and there are clearly defined authorisation levels for

Principal risks and uncertainties	Mitigation and management
-----------------------------------	---------------------------

committing the DMO externally.

The DMO's RMU conducts regular control and compliance testing, providing the executive sub-committee of the Board with assurance on the effectiveness of operational controls and compliance with relevant Financial Conduct Authority and Prudential Regulatory Authority rules in the dealing and settlement areas.

The DMO also maintains a strong audit and control environment which includes a well embedded incident reporting procedure. This promotes early identification and resolution of risk incidents and provides visibility to the Accounting Officer and Board.

DMO recruitment policies help ensure that individuals with the appropriate level of skill and experience are appointed at all levels within the organisation. This helps mitigate the level of human error resulting in process failures.

**People risk**

The DMO relies on maintaining a sufficiently skilled workforce at all levels of the organisation in order to operate effectively and efficiently, and to deliver its strategic objectives.

The DMO is exposed to an increased risk of operational failure if it is unable to compete for, and retain, sufficiently skilled staff over time. Competition for skilled staff is generally against employers from the private financial services sector which is not subject to public sector remuneration policies and which have historically offered higher remuneration than either the private sector in general or the public sector.

The DMO's Training and Development policy is designed to help ensure that staff have the right skills to meet its objectives. In 2013–2014, the DMO launched a programme of workshops designed to broaden and further embed understanding of its market operations and key processes across the business.

The DMO has a formal recruitment and selection process to help ensure vacancies are filled quickly by appropriately skilled candidates.

The DMO has put in place a formal performance appraisal process and all staff are given clear and achievable objectives. Staff are encouraged to engage in activities which promote development and the DMO provides regular training opportunities and support for professional studies to enhance the skills base of its employees. The DMO also provides cross-training for different roles to help improve staffing flexibility and reduce turnover pressure.

Salaries are reviewed annually, taking account of benchmarks derived from equivalent private sector pay levels. In addition, the DMO has a policy to recognise those staff who have performed well in their roles through the payment of one-off performance related awards. Any awards are assessed annually by the DMO Pay Committee, are determined by individual performance and criteria associated with the DMO's performance

Principal risks and uncertainties	Mitigation and management
<p><b>IT and data security</b></p> <p>Through its activities the DMO gathers, disseminates and maintains sensitive information including market sensitive information. The DMO seeks to ensure the highest standards of data protection and information management.</p> <p>The DMO is exposed to the risk of an external attack on its IT systems and infrastructure.</p>	<p>management process and are aligned to the policy for public sector pay.</p> <p>A Staff Council has met regularly throughout the year and enabled an open exchange of ideas and views between management and staff representatives and has been an effective conduit for wider communication and consultation with all staff.</p> <p>On an annual basis all DMO staff are given the opportunity to take part in the Civil Service employee engagement survey and any issues raised, including mitigating action if required, are considered by the Accounting Officer and Board.</p> <p>The DMO is accredited as an Investor in People.</p> <p>The DMO continues to work to maintain the required level of protective security covering physical, personnel and information security and is particularly aware of the growing threat posed by cyber security risk. In 2013, The DMO invited experts from the National Audit Office (NAO) to facilitate a workshop for DMO staff which covered key cyber security risks and control strategies. In addition, in 2013, the DMO assessed its information and data risk exposures to key suppliers and sought assurances on the controls in place to protect sensitive data held by third parties. In November 2013, standard control checks undertaken by the Settlements Team revealed that a small number of records were missing from a specific table in one of the DMO's databases, although the records were still present in other tables within the same database. Further investigation revealed the removal of the records to be an unintended consequence of work on a separate part of the system. The issue was manually corrected and had no impact on the DMO's ability to conduct operations, or its counterparties, with all affected transactions processed and settled on time. In response the DMO has strengthened user access controls for databases and enhanced monitoring of access routes and database changes. Work to further develop the DMO's IT security controls in this area will continue in 2014.</p> <p>Risks to data and information held by the DMO are owned and managed by designated Information Asset Owners. The DMO has a Senior Information Risk Owner (SIRO) who is responsible for the information risk policy and the assessment of information risks. The SIRO is a member of the Board and provides advice to Board members on the management of information risks.</p>

Principal risks and uncertainties	Mitigation and management
	<p>The DMO has put in place several layers to defend against external attack and its infrastructure undergoes an annual penetration test to ensure the control environment is robust. The test is undertaken by specialists and form part of the assessment against the Communications Electronics Security Group (CESG) requirements which is a condition for continuing connection to the Public Service Network (PSN). In response to the results of the test undertaken in 2013, the DMO improved security on its core networks and was reaccredited as a member of the PSN.</p>

### Review of effectiveness

I have reviewed the effectiveness of the system of internal control and confirm that an on-going process designed to identify, evaluate and prioritise risks to the achievement of the DMO's aims and objectives has been in place throughout 2013 - 2014. This review included an assessment of any material risk and control issues identified and reported during the relevant period.

My review has been informed by the advice of the risk committees and by the work of the internal auditors and the executive managers within the DMO who have been delegated responsibility for the development and maintenance of the internal control framework, and comments made by the external

auditors in their management letter and other reports.

In my role as Accounting Officer I have been advised on the implications of the result of my review of the effectiveness of the system of internal control by the Board and the Audit Committee.

In 2013 - 2014 no ministerial directions were given and no material conflicts of interest have been noted by Board or Audit Committee members in the Register of Interests.

In my opinion, the DMO's system of internal control was effective throughout the financial year and remains so on the date I sign this statement.

**Robert Stheeman**

Chief Executive

01 July 2014



# Accounts of the United Kingdom Debt Management Office

Year ended 31 March 2014  
Presented to the House of Commons 16 July 2014

## United Kingdom Debt Management Office: 2013-2014 Accounts

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Act 2000

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## Government Resources and Accounts Act 2000

### 2000 CHAPTER 20

An Act to make provision about government resources and accounts; to provide for financial assistance for a body established to participate in public-private partnerships; and for connected purposes.  
(28th July 2000)

**B**ENACTED by the Queen's most Excellent Majesty, by and with the advice and consent of the Lords Spiritual and Temporal, and Commons, in this present Parliament assembled, and by the authority of the same, as follows:

*Supply*  
1.—(1) Where a Consolidated Fund Act or Appropriation Act authorises a sum to be—  
(a) issued out of the Consolidated Fund, and  
(b) applied to the service of a specified year,  
every sum issued in pursuance of the Act shall be applied towards the service of that year.

(2) Section 2(1) of the Public Accounts and Charges Act 1891 (issues from Exchequer) shall cease to have effect.

*Application of sums issued*  
2.—(1) The Treasury may, subject to any relevant limit set by an Appropriation Act, direct that resources may be applied as an appropriation in aid of resources authorised by Parliament to be used for the service of a particular year.

(2) A direction under subsection (1) shall be—  
(a) made by minute, and  
(b) laid before Parliament.

(3) Subsections (4) and (5) apply where money is received in connection with an appropriation in aid which has been or is expected to be directed under subsection (1).

Dallo / DUMA

Government Resources

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1985 c.6.

Resource Accounts prep  
Schedule 7

# The Certificate and Report of the Comptroller and Auditor General to the House of Commons

**I certify that I have audited the financial statements of the UK Debt Management Office for the year ended 31 March 2014 under the Government Resources and Accounts Act 2000. The financial statements comprise: the Statement of Comprehensive Net Expenditure, the Statement of Financial Position, the Statement of Cash Flows, the Statement of Changes in Taxpayers' Equity; and the related notes. These financial statements have been prepared under the accounting policies set out within them. I have also audited the information in the Remuneration Report that is described in that report as having been audited.**

## Respective responsibilities of the Accounting Officer and auditor

As explained more fully in the Statement of Accounting Officer's Responsibilities, the Chief Executive as Accounting Officer is responsible for the preparation of the financial statements and for being satisfied that they give a true and fair view. My responsibility is to audit, certify and report on the financial statements in accordance with the Government Resources and Accounts Act 2000. I conducted my audit in accordance with International Standards on Auditing (UK and Ireland). Those standards require me and my staff to comply with the Auditing Practices Board's Ethical Standards for Auditors.

## Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the UK Debt Management Office's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the UK Debt Management Office; and the overall presentation of the financial statements. In addition I read all the financial and non-financial information in the Introduction, Management Commentary and Governance Statement to identify material inconsistencies with the audited financial

statements and to identify any information that is apparently materially incorrect based on, or materially inconsistent with, the knowledge acquired by me in the course of performing the audit. If I become aware of any apparent material misstatements or inconsistencies I consider the implications for my certificate.

I am required to obtain evidence sufficient to give reasonable assurance that the expenditure and income recorded in the financial statements have been applied to the purposes intended by Parliament and the financial transactions recorded in the financial statements conform to the authorities which govern them.

## Opinion on regularity

In my opinion, in all material respects the expenditure and income recorded in the financial statements have been applied to the purposes intended by Parliament and the financial transactions recorded in the financial statements conform to the authorities which govern them.

## Opinion on financial statements

In my opinion:

- the financial statements give a true and fair view of the state of the UK Debt Management Office's affairs as at 31 March 2014 and of the net operating cost for the year then ended; and
- the financial statements have been properly prepared in accordance with the Government

Resources and Accounts Act 2000 and HM Treasury directions issued thereunder.

### Opinion on other matters

In my opinion:

- the part of the Remuneration Report to be audited has been properly prepared in accordance with HM Treasury directions made under the Government Resources and Accounts Act 2000; and
- the information given in the Chief Executive's Statement and Management Commentary for the financial year for which the financial statements are prepared is consistent with the financial statements.

### Matters on which I report by exception

I have nothing to report in respect of the following matters which I report to you if, in my opinion:

- adequate accounting records have not been kept or returns adequate for my audit have not been received from branches not visited by my staff; or

- the financial statements and the part of the Remuneration Report to be audited are not in agreement with the accounting records and returns; or
- I have not received all of the information and explanations I require for my audit; or
- the Governance Statement does not reflect compliance with HM Treasury's guidance.

### Report

I have no observations to make on these financial statements.

**Sir Amyas C E Morse**  
**Comptroller and Auditor General**  
**03 July 2014**

National Audit Office  
 157-197 Buckingham Palace Road  
 Victoria  
 London  
 SW1W 9SP

# United Kingdom Debt Management Office

## Statement of comprehensive net expenditure

For the year ended 31 March 2014

	Note	2014 Staff costs £000	2014 Other costs £000	2014 Income £000	2013 Total £000
<b>Administration costs</b>					
Staff costs	2	9,597			9,103
Other administration costs	3		6,030		5,478
Income	5			(1,584)	(2,361)
<b>Programme costs</b>					
Staff costs	2	80			442
Other programme costs	4		4,670		4,490
Income	5			(1,184)	(916)
<b>Totals by activity</b>		<b>9,677</b>	<b>10,700</b>	<b>(2,768)</b>	
<b>Net operating cost</b>				<b>17,609</b>	<b>16,236</b>

All income and expenditure are derived from continuing operations.

The notes on page 65 to 82 form part of these accounts.

# United Kingdom Debt Management Office

## Statement of financial position

As at 31 March 2014

	Note	2014 £000	2013 £000
<b>Non-current assets</b>			
Property, plant and equipment	7 (i)	772	685
Intangible assets	7 (ii)	1,343	1,541
Trade and other receivables	8	37	25
<b>Total non-current assets</b>		<b>2,152</b>	<b>2,251</b>
<b>Current assets</b>			
Trade and other receivables	8	1,680	1,728
Cash and cash equivalents	9	1	1
<b>Total current assets</b>		<b>1,681</b>	<b>1,729</b>
<b>Total assets</b>		<b>3,833</b>	<b>3,980</b>
<b>Current liabilities</b>			
Trade and other payables	10	(2,290)	(2,094)
Provisions	11	-	(15)
<b>Total current liabilities</b>		<b>(2,290)</b>	<b>(2,109)</b>
<b>Total assets less net current liabilities</b>		<b>1,543</b>	<b>1,871</b>
<b>Total net assets</b>		<b>1,543</b>	<b>1,871</b>
<b>Taxpayers' equity</b>			
<b>General fund</b>		<b>1,543</b>	<b>1,871</b>

The notes on page 65 to 82 form part of these accounts.

**Robert Stheeman**

Chief Executive

01 July 2014

# United Kingdom Debt Management Office

## Statement of cash flows

For the year ended 31 March 2014

	Note	2014 £000	2013 £000
<b>Cash outflow from operating activities</b>			
<b>Net operating cost</b>		<b>(17,609)</b>	<b>(16,236)</b>
Adjustment for non-cash transactions			
Depreciation and amortisation of fixed assets	3	512	527
Payables for early retirements	3	3	4
Auditor's fee	3	42	42
		<b>557</b>	<b>573</b>
Adjustment for movements in working capital other than cash			
Decrease in receivables		36	5
Increase / (decrease) in current payables		196	(528)
Less movement in payables relating to items not passing through the statement of comprehensive net expenditure		(82)	46
Use of provision for early retirements	11	(18)	(49)
		<b>132</b>	<b>(526)</b>
<b>Net cash outflow from operating activities</b>		<b>(16,920)</b>	<b>(16,189)</b>
<b>Cash flows from investing activities</b>			
Purchase of property, plant and equipment		(112)	(707)
Purchase of intangible assets		(207)	(672)
<b>Net cash outflow from investing activities</b>		<b>(319)</b>	<b>(1,379)</b>
<b>Cash flows from financing activities</b>			
Payment of amounts due to the Consolidated Fund		-	(35)
From the Consolidated Fund (supply)		17,239	17,603
<b>Net financing</b>		<b>17,239</b>	<b>17,568</b>
<b>Cash and cash equivalents at the beginning of the year</b>		<b>1</b>	<b>1</b>
<b>Cash and cash equivalents at the end of the year</b>	<b>9</b>	<b>1</b>	<b>1</b>

The notes on page 65 to 82 form part of these accounts.

# United Kingdom Debt Management Office

## Statement of changes in taxpayers' equity

For the year ended 31 March 2014

	Note	General Fund £000
<b>Balance at 31 March 2012</b>		<b>462</b>
Changes in taxpayers' equity for 2012-2013:		
Funding from HM Treasury		17,603
Net operating cost for the year		(16,236)
Non-cash charges in statement of comprehensive net expenditure for the year:		
Non-cash charges - auditors' remuneration	3	42
<b>Balance at 31 March 2013</b>		<b>1,871</b>
Changes in taxpayers' equity for 2013-2014:		
Funding from HM Treasury		17,239
Net operating cost for the year		(17,609)
Non-cash charges in statement of comprehensive net expenditure for the year:		
Non-cash charges - auditors' remuneration	3	42
<b>Balance at 31 March 2014</b>		<b>1,543</b>

The notes on page 65 to 82 form part of these accounts.

## Notes to the accounts

For the year ended 31 March 2014

### 1 Statement of accounting policies

#### (i) Basis of preparation

These accounts have been prepared in accordance with the 2013–2014 Government Financial Reporting Manual (FReM) issued by HM Treasury. The accounting policies contained in the FReM apply International Financial Reporting Standards (IFRS) as adapted or interpreted for the public sector. The DMO's accounts have been prepared in accordance with the Accounts Direction given by HM Treasury as set out on page 83, under the legislative authority of the Government Resources and Accounts Act 2000.

Where the FReM permits a choice of accounting policy, the most appropriate policy for the DMO to provide a true and fair view has been selected. The DMO's accounting policies have been applied consistently in dealing with items considered material in relation to the accounts.

The presentational and functional currency of the DMO accounts is sterling.

Certain IFRS have been issued or revised, but are not yet effective. Those issues or revisions expected to be relevant in subsequent reporting periods are:

- IAS 24 Related Party Disclosures, which has been revised as part of the IASB's annual improvements process. Application is required for reporting periods beginning on or after 1 July 2014. The DMO expects to apply these revisions to IAS 24 in 2015-2016. The application of these revisions, which clarify that entities as well as individuals may be considered as key management personnel and thus may be related parties of the reporting entity, is not expected to alter the disclosure of related parties of the DMO.
- IFRS 9 Financial Instruments, which will replace IAS 39. No application date for IFRS 9 has yet been issued. The content of IFRS 9 has not yet been concluded, but earlier drafts indicate that the application of IFRS 9 is not expected to alter the disclosure of financial instruments of the DMO.

The particular policies adopted by the DMO are described below.

#### (ii) Other comprehensive expenditure

No statement of other comprehensive expenditure has been prepared as all income and expenditure is reported in the statement of comprehensive net expenditure.

#### (iii) Accounting convention

These accounts have been prepared on an accruals basis under the historical cost convention.

#### (iv) Administration and programme expenditure

The statement of comprehensive net expenditure is analysed between administration and programme expenditure. The classification of gross expenditure as administration or as programme follows the definition of costs covered by administration budgets set out in the Consolidated Budgeting Guidance 2013-2014.

Administration expenditure reflects the cost of running the DMO, including PWLB and CRND, and includes staff related costs, IT and telecommunication costs, accommodation and non-cash charges. It excludes the costs associated with service delivery.



Programme costs reflect non-administration costs, including external settlement charges, gilt issuance costs and disbursements by the DMO in support of financial stability schemes.

#### **(v) Operating income**

All operating income relates to the operating activities of the DMO and is recognised in the statement of comprehensive net expenditure on an accruals basis.

All operating income is analysed between administration and programme income in accordance with the definitions in the Consolidated Budgeting Guidance 2013-2014. All income is accounted for in line with IAS 18 Revenue Recognition.

Operating income is recognised by the following criteria:

- cost recoveries on a full cost basis for services provided to external clients;
- recovery of the direct costs when acting as an agent for the National Loans Fund; and
- fees set by statute and received from PWLB customers.

Full cost recovery income is charged on the basis of staff-time and all direct external costs incurred for a given service, plus an apportioned share of overheads such as accommodation and IT infrastructure. This income is charged for either an agreed annual activity or delivery of specific service units.

Income is analysed between that which can be applied against associated expenditure (appropriations-in-aid) and that which is surrenderable to the Consolidated Fund (CFER).

The DMO is subject to net administration cost control provisions. For funding purposes, HM Treasury treats operating income as appropriations-in-aid.

#### **(vi) Non-current assets**

Assets acquired for on-going use with a purchase cost in excess of £5,000 are capitalised. Profits or losses arising on the disposal of fixed assets are calculated by reference to the carrying value of the asset.

Any property, plant or equipment or intangible fixed assets, for which the value is high and / or the useful economic life is long, are revalued. Currently, the DMO has no assets that meet these criteria.

Software license purchases and internally developed software that meet the capitalisation criteria are classified as intangible assets.

Where an asset is in the process of being developed, the capitalised costs are classified as assets under construction. These costs will be reclassified as either tangible or intangible once the asset is brought into service.

During 2012-2013, the DMO received a transfer of historic cost, depreciation and amortisation in respect of assets previously owned by the Asset Protection Agency (APA). As the APA leased office space from the DMO under the terms of a Memorandum of Terms of Occupation and the DMO provided IT services covered by a service level agreement, IT hardware and associated software licences, and items of furniture and fittings were transferred to the DMO. The effective date of this transfer was 31 October 2012, when the APA ceased to operate.

#### **(vii) Depreciation and amortisation**

Depreciation is provided on a straight-line basis, calculated on revalued amounts to write off assets over their estimated useful lives. The useful lives of fixed assets have been estimated as follows upon initial recognition and are reviewed annually:

■ Information technology	between 4 and 8 years
■ Plant and machinery	between 5 and 10 years
■ Furniture and fittings	lesser of 10 years or outstanding lease term (where appropriate)
■ Software licences	between 4 and 8 years or license duration up to 10 years
■ Internally generated software	between 4 and 12 years

Estimated useful lives of certain assets held at 31 March 2013 were revised during 2013-2014. The result of changes in estimated useful economic lives resulted in an increased cost of depreciation and amortisation of £33,000 in 2013-2014. Corresponding changes to depreciation and amortisation charged in subsequent years are expected as follows: increases: 2014-2015: £36,000; 2015-2016: £63,000; 2016-2017: £45,000; decreases: 2017-2018: £73,000; 2018-2019: £17,000; 2019-2020: £29,000; 2020-2021: £29,000; 2021-2022: £29,000.

#### **(viii) Impairment of non-current assets**

In accordance with IAS 36 Impairment of Assets, impairments represent a permanent reduction in the service potential of non-current assets. All assets are assessed annually for indications of impairments. Where these are identified it is recognised in the statement of comprehensive net expenditure to the extent that it cannot be offset against the revaluation reserve. In the event of a reversal of a previous impairment charge, the amount is recognised in the statement of comprehensive net expenditure to the extent that the original charge, adjusted for subsequent depreciation, was previously recognised in this statement. The remaining amount is recognised in the revaluation reserve.

#### **(ix) Notional charges**

Certain costs are charged on a notional basis and included in the accounts. These charges relate to auditors' remuneration. Notional costs are charged to the statement of comprehensive net expenditure and recorded as a movement on the general fund.

#### **(x) Value added tax**

Value added tax (VAT) on purchases is charged to the statement of comprehensive net expenditure, to the extent that it is irrecoverable and included under the heading relevant to the type of expenditure. Where VAT is recoverable in respect of DMO expenditure, it is recovered by HM Treasury. Where output tax is charged or input tax is recoverable, the amounts are stated net of VAT.

#### **(xi) Foreign exchange**

Transactions with external suppliers that are denominated in foreign currencies are translated into sterling at the rates of exchange applicable when the liability is paid.

#### **(xii) Pensions**

Past and present employees are covered by the provisions of the Principal Civil Service Pension Schemes (PCSPS), which are described in Note 2. The defined benefit schemes are unfunded and are non-contributory except in respect of dependants' benefits. The DMO recognises as an administration cost the monthly charges made by the PCSPS to contribute to the schemes. Liability for payment of future benefits is a charge on the PCSPS. In respect of the defined contribution schemes, the DMO recognises the contributions payable for the year.

#### **(xiii) Early departure costs**

The DMO is required to meet the additional cost of benefits beyond the normal PCSPS benefits in respect of employees who retire early. The DMO provides for the cost when the early retirement is agreed, effectively charging the full cost at the time an obligation becomes binding on the DMO and holding this as a provision.

#### **(xiv) Employee benefits**

The DMO has provided for the expected cost of accumulating paid absences as the additional amount

that the entity expects to pay as a result of the unused entitlement that has accumulated at the end of the reporting period. The measurement of this expected cost, which is in accordance with IAS 19 Staff Benefits, is based on salaries and employers' contributions in respect of national insurance liabilities. Prior to 2013-2014, the DMO's measurement of expected cost also included employers' contributions in respect of pension liabilities. Revision of this measurement has been treated as a change in accounting estimate and resulted in a reduction in the cost of employee benefits in 2013-2014 of £53,000. It is impracticable to estimate the effect of this change in future accounting periods.

#### **(xv) Contingent assets and liabilities**

Contingent assets and liabilities are not recognised as assets or liabilities in the statement of financial position. However, they are disclosed in the notes of the accounts.

All disclosures of contingent assets or liabilities are in accordance with the requirements of IAS 37 Provisions, Contingent Liabilities and Contingent Assets.

A contingent liability is either:

- a possible obligation arising from past events whose existence will be confirmed only by uncertain future events, or
- a present obligation arising from past events that are not recognised because either an outflow of economic benefit is not probable or the amount of the obligation cannot be reliably estimated.

A contingent asset is a possible asset whose existence will be confirmed only by the occurrence or non-occurrence of one or more uncertain future event that is not wholly within the control of the DMO.

Where the time value of money is material, the contingent assets and liabilities are stated at discounted amounts.

#### **(xvi) Leases**

Leases are classified as either finance or operating leases in accordance with IAS 17 Leases.

The distinction between the different classes of lease depends on whether the lease transfers substantially all of the risks and rewards incidental to ownership of the leased asset from the lessor to the lessee. Leases in which a significant proportion of the risks and rewards of ownership are transferred to the lessor are classified as finance leases, other leases are classified as operating leases.

The DMO has not entered into any finance lease arrangements.

All operating leases are charged to the statement of comprehensive net expenditure on a straight-line basis over the term of the lease.

#### **(xvii) Financial assets**

On initial recognition, financial assets are classified as loans and receivables. Loans and receivables are assets with fixed or determinable repayments that are not quoted in an active market. Loans and receivables are initially recognised at fair value. They are subsequently measured at amortised cost using the effective interest method. De-recognition of financial assets only occurs when the obligation is settled.

**(xviii) Financial liabilities**

All financial liabilities are measured at amortised cost using the effective interest method unless stated otherwise. Financial liabilities are derecognised when the obligation is discharged. Financial liabilities include trade and other payables and accruals.

## 2 Staff numbers and related costs

	Permanent staff £000	Others £000	2014 Total £000
<b>Administration staff numbers and related costs</b>			
Salaries	5,280	2,769	8,049
Social security costs	529	56	585
Other pension costs	974	107	1,081
	<b>6,783</b>	<b>2,932</b>	<b>9,715</b>
Amounts charged to capital	-	(118)	(118)
<b>Administration operating staff costs</b>	<b>6,783</b>	<b>2,814</b>	<b>9,597</b>
Average number of full-time equivalent persons employed by the DMO	90	28	118
of which, staff employed on capital projects	-	1	1
<b>Programme staff numbers and related costs</b>			
Salaries	1	78	79
Social security costs	-	-	-
Other pension costs	-	1	1
	<b>1</b>	<b>79</b>	<b>80</b>
Amounts charged to capital	-	-	-
<b>Programme operating staff costs</b>	<b>1</b>	<b>79</b>	<b>80</b>
Average number of full-time equivalent persons employed by the DMO	-	1	1
of which, staff employed on capital projects	-	-	-
<b>Total net costs</b>	<b>6,784</b>	<b>2,893</b>	<b>9,677</b>
<b>Total average number of full-time equivalent persons employed by the DMO</b>	<b>90</b>	<b>29</b>	<b>119</b>
<b>of which, total staff employed on capital projects</b>	<b>-</b>	<b>1</b>	<b>1</b>

	Permanent staff £000	Others £000	2013 Total £000
<b>Administration staff numbers and related costs</b>			
Salaries	5,106	2,451	7,557
Social security costs	509	71	580
Other pension costs	992	132	1,124
	<b>6,607</b>	<b>2,654</b>	<b>9,261</b>
Amounts charged to capital	-	(158)	(158)
<b>Administration operating staff costs</b>	<b>6,607</b>	<b>2,496</b>	<b>9,103</b>
Average number of full-time equivalent persons employed by the DMO	86	30	116
of which, staff employed on capital projects	-	1	1
<b>Programme staff numbers and related costs</b>			
Salaries	20	444	464
Social security costs	2	4	6
Other pension costs	4	9	13
	<b>26</b>	<b>457</b>	<b>483</b>
Amounts charged to capital	-	(41)	(41)
<b>Programme operating staff costs</b>	<b>26</b>	<b>416</b>	<b>442</b>
Average number of full-time equivalent persons employed by the DMO	1	3	4
of which, staff employed on capital projects	-	-	-
<b>Total net costs</b>	<b>6,633</b>	<b>2,912</b>	<b>9,545</b>
<b>Total average number of full-time equivalent persons employed by the DMO</b>	<b>87</b>	<b>33</b>	<b>120</b>
<b>of which, total staff employed on capital projects</b>	<b>-</b>	<b>1</b>	<b>1</b>

The heading 'Others' includes interim staff employed, either via recruitment agencies or on a fixed term contract.

Details of senior staff salaries and pension entitlements are included in the Remuneration Report on page 38 to 43.

Exit packages: the figures reported for 2013-2014 include a special severance payment (approved by HM Treasury) for one member of staff. The payment is included within the exit packages reported in HM Treasury's Annual Report and Accounts 2013-2014. The payment was not in respect of a compulsory redundancy. The figures reported for 2012-2013 include a special severance payment (approved by HM Treasury) for one member of staff of less than £10,000. The payment was not in respect of a compulsory redundancy.

The Principal Civil Service Pension Scheme (PCSPS) is an unfunded multi-employer defined benefit scheme,

but the DMO is unable to identify its share of the underlying assets and liabilities. The scheme's Actuary valued the scheme as at 31 March 2007 and details can be found in the resource accounts of the Cabinet Office: Civil Superannuation ([www.civilservice.gov.uk/pensions](http://www.civilservice.gov.uk/pensions)).

For 2013–2014, employer contributions of £1,061,000 were payable to the PCSPS (2012–2013: £1,117,074) at one of four rates in the range 16.7 per cent to 24.3 per cent (2012–2013: 16.7 per cent to 24.3 per cent) of pensionable pay, based on salary bands. The scheme's Actuary usually reviews employer contributions every four years following a full scheme valuation. The contribution rates are set to meet the cost of the benefits accruing during 2013-2014 to be paid when the member retires and not the benefits paid during this period to existing pensioners.

Employees can opt to open a partnership pension account, a stakeholder pension with an employer contribution. Employer's contributions of £19,331 (2012-2013: £18,759) were paid to one or more of the panel of three appointed stakeholder pension providers. Employer contributions are age-related and range from 8.0 per cent to 12.5 per cent (2012-2013: 11.5 per cent to 12.5 per cent) of pensionable pay. Employers also match employee contributions up to 3 per cent of pensionable pay. In addition, employer contributions of £1,007, 0.8 per cent of pensionable pay (2012-2013: £991, 0.8 per cent), were payable to the PCSPS to cover the cost of the future provision of lump sum benefits on death in service or ill health retirement of these employees. Contributions due to the partnership pension providers at 31 March 2014 were £1,767 (31 March 2013: £1,615). Contributions prepaid at that date were £nil.

### 3 Other administration costs

	2014 £000	2013 £000
<b>Rentals under operating leases</b>		
Other operating leases	<b>1,355</b>	<b>1,339</b>
<b>Non-cash items</b>		
Depreciation and amortisation of non-current assets	512	527
Provision for early departure cost		
Provided in year	3	4
External auditors' fee	42	42
	<b>557</b>	<b>573</b>
<b>Other expenditure</b>		
IT and telecommunications	1,560	1,214
Business and information services	862	799
Accommodation related costs	667	717
Legal services	267	167
Training	136	94
Consultancy	133	14
Travel, subsistence and hospitality	115	118
Recruitment	82	150
Printing and stationery	68	63
Other costs	228	230
	<b>4,118</b>	<b>3,566</b>
	<b>6,030</b>	<b>5,478</b>

£42,000 (2012-2013: £42,000) of the external auditors' fee relates to audit work.

#### 4 Other programme costs

Programme costs relate to DMA transactions, NLF gilt issuance and the retail gilt purchase and sale service.

	2014 £000	2013 £000
<b>DMA, CRND and PWLB transaction costs</b>		
Settlement and custodial charges	2,932	2,612
Brokerage	960	955
	<b>3,892</b>	<b>3,567</b>
<b>NLF gilt issuance costs (reimbursed – see note 5)</b>		
Stock Exchange listing fees	600	600
Gilt purchase and sale service costs	178	142
<b>NLGS operational costs</b>		
Business and information services	-	139
Legal services	-	41
Other costs	-	1
	<b>-</b>	<b>181</b>
	<b>4,670</b>	<b>4,490</b>

#### 5 Operating income

##### (i) Analysis of operating income by activity

	2014 £000	2013 £000
<b>Administration income</b>		
Fees and charges to PWLB customers	569	1,109
Fees and charges to CRND clients	545	560
Rentals and other accommodation related income - internal to government	388	421
Emissions Trading Scheme cost recovery from DECC	-	133
Funding for Lending Scheme - Bank of England	68	119
Other income	14	19
	<b>1,584</b>	<b>2,361</b>
<b>Programme income</b>		
Recharges to the National Loans Fund	600	600
Gilt purchase and sale service commission - Computershare	584	316
	<b>1,184</b>	<b>916</b>
	<b>2,768</b>	<b>3,277</b>



**(ii) Analysis of operating income by type**

	2014 £000	2013 £000
<b>Appropriations-in-Aid</b>	<b>2,646</b>	<b>2,856</b>
<b>Income received from within HM Treasury</b>	<b>122</b>	<b>421</b>
	<b>2,768</b>	<b>3,277</b>

## 6 Analysis of fees and charges income for the year ended 31 March 2014

This analysis of fees and charges is provided as specified by the FReM and not for the disclosure requirements of IFRS 8 Operating Segments.

## Analysis of net operating cost

	CRND £000	PWLB £000	Gilt purchase and sale service £000
Full cost	514	1,592	473
Income	(545)	(569)	(584)
<b>(Surplus) / deficit</b>	<b>(31)</b>	<b>1,023</b>	<b>(111)</b>

## Financial objective and performance:

- **CRND:** To invest and manage certain public funds and charge, where statute permits, an administrative cost calculated on a full-cost recovery basis. CRND also carries out other miscellaneous statutory functions for which there is no provision for recovering costs. This objective was achieved in full.
- **PWLB:** To advance loans, primarily to local authorities, at a fee rate that is set by statute. This objective was achieved in full.
- **Gilt purchase and sale service:** To operate a gilt purchase and sale service for retail investors in the secondary market and charge the appropriate transactional cost as defined by statute. This objective was achieved in full.

## 7 Non-current assets

**(i) Property, plant and equipment**

	Information technology £000	Furniture and fittings £000	Plant and machinery £000	Total £000
<b>Cost or valuation</b>				
At 1 April 2013	2,381	937	38	3,356
Additions	228	-	-	228
Disposals	-	-	-	-
<b>At 31 March 2014</b>	<b>2,609</b>	<b>937</b>	<b>38</b>	<b>3,584</b>
<b>Depreciation</b>				
At 1 April 2013	1,716	919	36	2,671
Charged in year	134	5	2	141
Disposals	-	-	-	-
<b>At 31 March 2014</b>	<b>1,850</b>	<b>924</b>	<b>38</b>	<b>2,812</b>
<b>Net book value</b>				
<b>At 31 March 2014</b>	<b>759</b>	<b>13</b>	<b>-</b>	<b>772</b>
<b>At 31 March 2013</b>	<b>665</b>	<b>18</b>	<b>2</b>	<b>685</b>

	Information technology £000	Furniture and fittings £000	Plant and machinery £000	Total £000
<b>Cost or valuation</b>				
At 1 April 2012	1,499	906	38	2,443
Additions	713	-	-	713
Intra-government transfer	219	133	-	352
Disposals	(50)	(102)	-	(152)
<b>At 31 March 2013</b>	<b>2,381</b>	<b>937</b>	<b>38</b>	<b>3,356</b>
<b>Depreciation</b>				
At 1 April 2012	1,403	883	34	2,320
Charged in year	144	4	2	150
Intra-government transfer	219	134	-	353
Disposals	(50)	(102)	-	(152)
<b>At 31 March 2013</b>	<b>1,716</b>	<b>919</b>	<b>36</b>	<b>2,671</b>
<b>Net book value</b>				
<b>At 31 March 2013</b>	<b>665</b>	<b>18</b>	<b>2</b>	<b>685</b>
<b>At 31 March 2012</b>	<b>96</b>	<b>23</b>	<b>4</b>	<b>123</b>

**(ii) Intangible assets**

	Software licences £000	Internally generated software £000	Assets under construction £000	Total £000
<b>Cost or valuation</b>				
At 1 April 2013	2,192	3,914	142	6,248
Additions	56	-	119	175
Transfer on completion	-	261	(261)	-
Disposals	-	-	-	-
<b>At 31 March 2014</b>	<b>2,248</b>	<b>4,175</b>	<b>-</b>	<b>6,423</b>
<b>Amortisation</b>				
At 1 April 2013	1,626	3,081	-	4,707
Charged in year	155	218	-	373
Disposals	-	-	-	-
<b>At 31 March 2014</b>	<b>1,781</b>	<b>3,299</b>	<b>-</b>	<b>5,080</b>
<b>Net book value</b>				
<b>At 31 March 2014</b>	<b>467</b>	<b>876</b>	<b>-</b>	<b>1,343</b>
<b>At 31 March 2013</b>	<b>566</b>	<b>833</b>	<b>142</b>	<b>1,541</b>

	Software licences £000	Internally generated software £000	Assets under construction £000	Total £000
<b>Cost or valuation</b>				
At 1 April 2012	2,293	4,554	-	6,847
Additions	420	57	142	619
Intra-government transfer	49	-	-	49
Disposals	(570)	(697)	-	(1,267)
<b>At 31 March 2013</b>	<b>2,192</b>	<b>3,914</b>	<b>142</b>	<b>6,248</b>
<b>Amortisation</b>				
At 1 April 2012	2,042	3,508	-	5,550
Charged in year	105	270	-	375
Intra-government transfer	49	-	-	49
Disposals	(570)	(697)	-	(1,267)
<b>At 31 March 2013</b>	<b>1,626</b>	<b>3,081</b>	<b>-</b>	<b>4,707</b>
<b>Net book value</b>				
<b>At 31 March 2013</b>	<b>566</b>	<b>833</b>	<b>142</b>	<b>1,541</b>
<b>At 31 March 2012</b>	<b>251</b>	<b>1,046</b>	<b>-</b>	<b>1,297</b>

## 8 Trade and other receivables

**(i) Analysis by type**

	2014 £000	2013 £000
<b>Amounts falling due within one year</b>		
Prepayments and accrued income	1,628	1,620
Other receivables	52	108
	<b>1,680</b>	<b>1,728</b>
<b>Amounts falling due after more than one year</b>		
Prepayments and accrued income	37	25
	<b>1,717</b>	<b>1,753</b>

**(ii) Analysis by relationship with HM Government**

	Amounts falling due within one year		Amounts falling due after more than one year	
	2014 £000	2013 £000	2014 £000	2013 £000
Balances with other central government bodies	269	259	-	-
Balances with local authorities	267	271	-	-
<b>Intra-government balances</b>	<b>536</b>	<b>530</b>	-	-
Balances with bodies external to government	1,144	1,198	37	25
	<b>1,680</b>	<b>1,728</b>	<b>37</b>	<b>25</b>

## 9 Cash and cash equivalents

	2014 £000	2013 £000
Balance at 1 April	1	1
Net change	-	-
<b>Balance at 31 March</b>	<b>1</b>	<b>1</b>
The following balances were held at 31 March:		
Cash in hand	1	1

## 10 Trade and other payables

**(i) Analysis by type**

	2014 £000	2013 £000
<b>Amounts falling due within one year</b>		
Trade payables	23	-
Taxation and social security	303	292
Accruals and deferred income	1,964	1,802
	<b>2,290</b>	<b>2,094</b>

Reflected within the amounts falling due within one year is a decrease of £82,452 (2012-2013: increase of £46,017) of capital expenditure payables and accruals, which is an adjustment to the movements in working capital recorded in the statement of cash flows.

**(ii) Analysis by relationship with HM Government**

	Amounts falling due within one year	
	2014 £000	2013 £000
Intra-government balances: balances with other central government bodies	475	583
Balances with bodies external to government	1,815	1,511
	<b>2,290</b>	<b>2,094</b>

## 11 Provisions for liabilities and charges

### (i) Analysis by type

	2014 £000	2013 £000
Balance at 1 April	15	60
Provided in the year	3	4
Provisions utilised in the year	(18)	(49)
<b>Balance at 31 March</b>	<b>-</b>	<b>15</b>

Provisions are for the costs of funding the early departure of certain staff.

A statement on early departure and pension commitments is given in the statement of accounting policies on page 67.

### (ii) Maturity analysis

	2014 £000	2013 £000
Within one year	-	15

## 12 Commitments under operating leases

At 31 March 2014, the total future minimum lease payments under non-cancellable operating leases are as follows:

	Buildings £000	Other £000	2014 Total £000	2013 Total £000
<b>Obligations under operating leases for the following periods comprise:</b>				
Less than one year	1,297	23	1,320	1,181
Between two and five years	4,614	-	4,614	4,637
Over five years	2,019	-	2,019	3,172
	<b>7,930</b>	<b>23</b>	<b>7,953</b>	<b>8,990</b>

### 13 Capital commitments

At 31 March 2014, the DMO had no capital commitments (31 March 2013: none).

### 14 Contingent assets and liabilities

At 31 March 2014, the DMO had no contingent assets (31 March 2013: none).

At 31 March 2014, the DMO had no contingent liabilities (31 March 2013: none).

### 15 Related party transactions

#### **HM Treasury**

The DMO is an executive agency of HM Treasury. HM Treasury is a related party.

During the year HM Treasury has provided various business services to the DMO as listed on page 17. The total recharge paid by DMO was £50,500 (2012-2013: £49,000).

In addition, the DMO has undertaken various transactions with HM Treasury in relation to the recharge of accommodation expenditure initially incurred by the DMO, and to the cost of providing various related services during 2013-2014.

Throughout 2013-2014, HM Treasury has occupied floor space that the DMO leases from the building landlord. Under the terms of a Memorandum of Terms of Occupation (MOTO) agreement, all accommodation expenditure, including on-going facilities management services that relates to HM Treasury office space, and which is paid initially by the DMO, is recovered.

The total recharge received by DMO was £121,863 (2012-2013: £28,161).

#### **Service Complaints Commissioner**

Under the terms of a MOTO agreement, the Service Complaints Commissioner (SCC) has occupied floor space that the DMO leases from the building landlord. This agreement was effective from 1 May 2013. The MOTO agreement allows for all accommodation expenditure, including on-going facilities management and IT services that are provided by the DMO for the benefit of the SCC office space, to be recovered. The DMO also recovered costs that provided initial set-up and implementation services for space configuration, IT and telecoms infrastructure arrangements. The total recharge received by DMO was £265,864 (2012-2013: £nil).

### **Commissioners for the Reduction of the National Debt**

Commissioners for the Reduction of the National Debt (CRND) is an entity within the DMO that performs a fund management service for a small number of public sector clients. CRND client mandates are kept distinct from other DMO business. CRND client mandates require the bulk of the funds to be invested in gilts or with the DMA. The DMO received payment from Court Funds Investment Account and Northern Ireland Courts and Tribunals Service Investment Account for fund management services of £108,000 and £71,000 respectively (2012-2013: £108,000 and £72,000).

### **Public Works Loan Board**

PWLB is also operated within the DMO and subject to the same operational controls as applied to the DMO's operations as a whole, but charges to PWLB customers are set by statute and the Public Works Loan Commissioners retain their statutory role.

### **Bank of England**

The Bank of England provides the DMA with banking and settlement agency services, the costs of which are borne by the DMO.

To allow the Bank of England to operate the Funding for Lending Scheme, treasury bills are lent as collateral from the DMA. The administrative cost of this operation is recovered by the DMO. This recovery was £68,000 (2012-2013: £119,335).

### **National Savings & Investments**

The DMO has undertaken various transactions with National Savings & Investments relating to the recovery of external costs incurred by the DMO in hedging the guaranteed equity bonds issued by the NS&I. This recovery was £12,416 (2012-2013: £14,688).

### **Ministers and Managing Board**

During the year, no Minister or DMO Managing Board member has undertaken any material transactions with the DMO.

## **16 Financial instruments**

All cash requirements of the DMO are met through the Parliamentary Estimate process. In these circumstances, financial instruments play a limited role in creating and managing risk than would apply to a non-public sector body. The majority of financial instruments relate to contracts to buy non-financial items in line with the DMO's expected purchase and usage requirements.

Therefore, at 31 March 2014, the DMO had no material exposure to liquidity risk, credit risk, interest rate risk or currency risk.

All material assets and liabilities were denominated in sterling.



## 17 Events after the end of the reporting period

There were no events that had a material effect on the accounts after the end of the reporting period.

## 18 Preparation of accounts

The Accounting Officer authorised these financial statements for issue on 3 July 2014.

## Accounts Direction given by HM Treasury in accordance with section 7(2) of the Government Resources and Accounts Act 2000

1. The UK Debt Management Office shall prepare accounts for the year ended 31 March 2014 in compliance with the accounting principles and disclosure requirements of the Government Financial Reporting Manual issued by HM Treasury ("the FReM") which is in force for 2013-2014.
2. The accounts shall be prepared so as to:
  - (a) give a true and fair view of the state of affairs as at 31 March 2014 and of the income and expenditure (or, as appropriate, net resource outturn), changes in taxpayers' equity and cash flows of the DMO for the financial year then ended; and
  - (b) provide disclosure of any material expenditure or income that has not been applied to the purposes intended by Parliament or material transactions that have not conformed to the authorities which govern them.
3. Compliance with the requirements of the FReM will, in all but exceptional circumstances, be necessary for the accounts to give a true and fair view. If, in these exceptional circumstances, compliance with the requirements of the FReM is inconsistent with the requirement to give a true and fair view, the requirements of the FReM should be departed from only to the extent necessary to give a true and fair view. In such cases, informed and unbiased judgement should be used to devise an appropriate alternative treatment, which should be consistent with both the economic characteristics of the circumstances concerned and the spirit of the FReM. Any material departure from the FReM should be discussed in the first instance with HM Treasury.

### **Ross Campbell**

Deputy Director, Government Financial Reporting  
Her Majesty's Treasury  
20 December 2013

# Accounts of the Debt Management Account

Year ended 31 March 2014  
Presented to Parliament 16 July 2014

## Debt Management Account: 2013-2014 Accounts

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## Certificate and Report of the Comptroller and Auditor General to Houses of Parliament

**I certify that I have audited the financial statements of the Debt Management Account for the year ended 31 March 2014 under the National Loans Act 1968. The financial statements comprise: the Income Statement, the Statement of Comprehensive Income, the Statement of Financial Position, the Statement of Cash Flows, the Statement of Changes in Net Funding by National Loans Fund and the related notes. These financial statements have been prepared under the accounting policies set out within them.**

### Respective responsibilities of the Accounting Officer and auditor

As explained more fully in the Statement of Accounting Officer's Responsibilities, the Chief Executive as Accounting Officer is responsible for the preparation of the financial statements and for being satisfied that they give a true and fair view. My responsibility is to audit, certify and report on the financial statements in accordance with the National Loans Act 1968. I conducted my audit in accordance with International Standards on Auditing (UK and Ireland). Those standards require me and my staff to comply with the Auditing Practices Board's Ethical Standards for Auditors.

### Scope of the audit of the financial statements

An audit involves obtaining evidence about the amounts and disclosures in the financial statements sufficient to give reasonable assurance that the financial statements are free from material misstatement, whether caused by fraud or error. This includes an assessment of: whether the accounting policies are appropriate to the Debt Management Account's circumstances and have been consistently applied and adequately disclosed; the reasonableness of significant accounting estimates made by the Debt Management Account; and the overall presentation of the financial statements. In addition I read all the financial and non-financial information in the Introduction, Management Commentary and Governance Statement to identify material inconsistencies with the audited financial statements and to identify any information that is apparently materially incorrect based on, or materially

inconsistent with, the knowledge acquired by me in the course of performing the audit. If I become aware of any apparent material misstatements or inconsistencies I consider the implications for my certificate.

I am required to obtain evidence sufficient to give reasonable assurance that the expenditure and income recorded in the financial statements have been applied to the purposes intended by Parliament and the financial transactions recorded in the financial statements conform to the authorities which govern them.

### Opinion on regularity

In my opinion, in all material respects, the expenditure and income recorded in the financial statements have been applied to the purposes intended by Parliament and the financial transactions recorded in the financial statements conform to the authorities which govern them.

### Opinion on financial statements

In my opinion:

- the financial statements give a true and fair view of the state of the Debt Management Account's affairs as at 31 March 2014 and of the surplus for the year then ended; and
- the financial statements have been properly prepared in accordance with the National Loans Act 1968 and HM Treasury directions issued thereunder.

### Opinion on other matters

In my opinion, the information given in the Chief Executive's Statement and Management Commentary for the financial year for which the financial statements are prepared is consistent with the financial statements.

### Matters on which I report by exception

I have nothing to report in respect of the following matters which I report to you if, in my opinion:

- adequate accounting records have not been kept or returns adequate for my audit have not been received from branches not visited by my staff; or
- the financial statements are not in agreement with the accounting records or returns; or
- I have not received all of the information and explanations I require for my audit; or
- the Governance Statement does not reflect compliance with HM Treasury's guidance.

### Report

I have no observations to make on these financial statements.

**Sir Amyas C E Morse**  
**Comptroller and Auditor General**  
**03 July 2014**

National Audit Office  
157-197 Buckingham Palace Road  
Victoria  
London  
SW1W 9SP

## Debt Management Account Income statement

For the year ended 31 March 2014

	Note	2014 £m	2013 £m
Interest income	2	5,510	5,608
Interest expense	3	(965)	(887)
<b>Net interest income</b>		<b>4,545</b>	<b>4,721</b>
Other gains and losses	4	(8)	14
Fee income	5	1	-
Fee expense	5	-	(1)
Gains from the sale of Royal Mail Pension Plan gilts	6	-	11,010
<b>Surplus for the year</b>	7	<b>4,538</b>	<b>15,744</b>

All income and expenditure arose from continuing operations.

The notes on page 91 to 122 are an integral part of these accounts.

## Debt Management Account Statement of comprehensive income

For the year ended 31 March 2014

	2014 £m	2013 £m
<b>Surplus for the year from the income statement</b>	<b>4,538</b>	<b>15,744</b>
<b>Items that may subsequently be reclassified to income statement</b>		
(Losses)/gains taken to revaluation reserve on revaluation of investment securities classified as available-for-sale	(9,609)	3,266
<b>Net (expenditure)/income recognised directly in total funding by National Loans Fund</b>	<b>(9,609)</b>	<b>3,266</b>
<b>Transfers</b>		
Transferred to income statement on disposal of investment securities classified as available-for-sale	-	2
<b>Net transfers within total funding by National Loans Fund</b>	<b>-</b>	<b>2</b>
<b>Total comprehensive income</b>	<b>(5,071)</b>	<b>19,012</b>

The notes on page 91 to 122 are an integral part of these accounts.

# Debt Management Account

## Statement of financial position

At 31 March 2014

	Note	2014 £m	2013 £m
<b>Assets</b>			
Cash and balances at the Bank of England		2,175	508
Other assets	12	201	3,258
Loans and advances to banks	8	39,319	25,976
Securities held for trading	9	4,019	1,086
Derivative financial instruments	10	22	50
Investment securities classified as available-for-sale:			
UK Government gilt-edged securities for use as collateral subject to sale and repurchase agreements		15,587	14,236
UK Government gilt-edged securities for use as collateral not pledged		71,842	94,069
		<b>87,429</b>	<b>108,305</b>
Other UK Government gilt-edged securities		54,944	50,857
Treasury bills		61,726	35,267
	11	<b>204,099</b>	<b>194,429</b>
<b>Total assets before deposit at National Loans Fund</b>		<b>249,835</b>	<b>225,307</b>
Deposit at National Loans Fund		17,208	17,763
<b>Total assets</b>		<b>267,043</b>	<b>243,070</b>
<b>Liabilities</b>			
Deposits by banks	13	12,784	13,299
Due to government customers	14	29,265	36,296
Other liabilities	16	20	33
Treasury bills in issue	15	57,046	60,458
Derivative financial instruments	10	-	2
<b>Total liabilities before funding by National Loans Fund</b>		<b>99,115</b>	<b>110,088</b>
Advance from National Loans Fund		128,063	88,046
Revaluation reserve		12,641	22,250
Income and expenditure account		27,224	22,686
<b>Total funding by National Loans Fund</b>		<b>167,928</b>	<b>132,982</b>
<b>Total liabilities</b>		<b>267,043</b>	<b>243,070</b>

The notes on page 91 to 122 are an integral part of these accounts.

**Robert Stheeman**

Chief Executive

01 July 2014

# Debt Management Account

## Statement of cash flows

For the year ended 31 March 2014

	Note	2014 £m	2013 £m
<b>Net cash outflow from operating activities</b>	17	<b>(24,343)</b>	<b>(4,574)</b>
<b>Investing activities</b>			
Interest received on investment securities classified as available-for-sale		6,044	6,329
Sales of investment securities classified as available-for-sale arising from auctions and secondary market activities		222,776	136,486
Purchases of investment securities classified as available-for-sale arising from auctions and secondary market activities		(242,875)	(179,524)
<b>Net cash used in investing activities</b>		<b>(14,055)</b>	<b>(36,709)</b>
<b>Financing activities</b>			
Interest received on deposit at National Loans Fund		106	152
Interest paid on advance from National Loans Fund		(600)	(430)
Increase in net funding by National Loans Fund		301,712	361,508
Decrease in net funding by National Loans Fund		(261,153)	(320,233)
<b>Net cash from financing activities</b>		<b>40,065</b>	<b>40,997</b>
<b>Increase/(decrease) in cash</b>		<b>1,667</b>	<b>(286)</b>

The notes on page 91 to 122 are an integral part of these accounts.



# Debt Management Account

## Statement of changes in net funding by National Loans Fund

For the year ended 31 March 2014

	Deposit at National Loans Fund £m	Advance from National Loans Fund £m	Revaluation reserve £m	Income and expenditure account £m	Total funding by National Loans Fund £m	Net Funding £m
<b>At 1 April 2012</b>	<b>34,067</b>	<b>52,042</b>	<b>18,982</b>	<b>17,952</b>	<b>88,976</b>	<b>54,909</b>
Surplus for the year	-	-	-	15,744	15,744	15,744
Transferred to income statement on disposal of investment securities classified as available-for-sale	-	-	2	-	2	2
Gains taken to revaluation reserve on revaluation of investment securities classified as available-for-sale	-	-	3,266	-	3,266	3,266
Change in advance from National Loans Fund	-	36,004	-	-	36,004	36,004
Change in deposit at National Loans Fund	(16,304)	-	-	-	-	16,304
Transfer of surplus to National Loans Fund	-	-	-	(11,010)	(11,010)	(11,010)
<b>At 31 March 2013</b>	<b>17,763</b>	<b>88,046</b>	<b>22,250</b>	<b>22,686</b>	<b>132,982</b>	<b>115,219</b>
Surplus for the year	-	-	-	4,538	4,538	4,538
Losses taken to revaluation reserve on revaluation of investment securities classified as available-for-sale	-	-	(9,609)	-	(9,609)	(9,609)
Change in advance from National Loans Fund	-	40,017	-	-	40,017	40,017
Change in deposit at National Loans Fund	(555)	-	-	-	-	555
<b>At 31 March 2014</b>	<b>17,208</b>	<b>128,063</b>	<b>12,641</b>	<b>27,224</b>	<b>167,928</b>	<b>150,720</b>

Each day, the DMA deposits any surplus cash with the NLF. The DMA receives interest on this deposit at the Bank Rate.

A DMA surplus or deficit is an asset or liability respectively of the NLF. HM Treasury may pay from the DMA to the NLF all or part of any DMA surplus. In the case of a retained deficit, HM Treasury may pay all or part of the deficit to the DMA from the NLF.

The notes on page 91 to 122 are an integral part of these accounts.

# Notes to the accounts

For the year ended 31 March 2014

## 1 Accounting policies

### (i) Basis of preparation

The accounts have been prepared in accordance with the Accounts Direction given by HM Treasury, in accordance with International Financial Reporting Standards (IFRS) in so far as they are appropriate for the DMA, and under the historical cost convention, except for re-measurement at fair value of available-for-sale financial assets, financial assets held for trading, and all derivative contracts. In particular, the following standards have been applied:

- IAS 1 Presentation of Financial Statements (revised 2007)
- IAS 7 Statement of Cash Flows
- IAS 8 Accounting Policies, Changes in Accounting Estimates and Errors
- IAS 10 Events After the Reporting Period
- IAS 18 Revenue
- IAS 21 The Effects of Changes in Foreign Exchange Rates
- IAS 24 Related Party Disclosures
- IAS 32 Financial Instruments: Presentation
- IAS 36 Impairment of Assets
- IAS 37 Provisions, Contingent Liabilities and Contingent Assets
- IAS 39 Financial Instruments: Recognition and Measurement
- IFRS 7 Financial Instruments: Disclosures
- IFRS 13 Fair Value Measurement

Certain IFRS have been issued or revised, but are not yet effective. Those issues or revisions expected to be relevant in subsequent reporting periods are:

- IAS 24 Related Party Disclosures, which has been revised as part of the IASB's annual improvements process. Application is required for reporting periods beginning on or after 1 July 2014. The DMA expects to apply these revisions to IAS 24 in 2015-2016. The application of these revisions, which clarify that entities as well as individuals may be considered as key management personnel and thus may be related parties of the reporting entity, is not expected to alter the disclosure of related parties of the DMA.
- IFRS 9 Financial Instruments, which will replace IAS 39. No application date for IFRS 9 has yet been issued. The content of IFRS 9 has not yet been concluded, but earlier drafts indicate that the impact of initial application of IFRS 9 may be significant. The DMA's assets that are classified as available-for-sale may be reclassified and measured at amortised cost. This would reduce the impact on reserves of changes in the value of such assets.

### (ii) Financial assets

The DMA classifies financial assets, on initial recognition, as securities held for trading or as securities classified as available-for-sale. The DMA also holds loans and receivables. All financial assets are recognised initially at fair value. Financial assets are derecognised when the rights to receive cash flows from them have expired or where the DMA has transferred substantially all the risks and rewards of ownership. Loaned securities are not derecognised when no asset has been received as part of the loan.

At the end of each reporting period, DMO management assess whether there is any objective evidence that a financial asset is impaired and hence whether any reduction in the carrying amount of the asset, or any impairment allowance, is required. An impairment in the DMA's assets is considered to be a measurable decrease in the estimated future cash flows of a financial asset since its initial recognition, as the result of one

or more events that occurred after initial recognition.

(a) Financial assets at fair value through profit and loss

Debt securities are classified as held for trading if they have been acquired principally for the purpose of selling in the short term, or if they are part of a portfolio of identified financial instruments that are managed together and for which there is evidence of a recent pattern of short-term profit-taking. These financial assets are recognised on trade date, when the DMA enters into contractual arrangements with counterparties to purchase securities, and are derecognised when the DMA enters into contractual arrangements to sell them or when they are redeemed. Following initial recognition, fair values are re-measured, and changes therein are recognised as other gains and losses.

The treatment of derivatives is described in section (iv).

b) Loans and receivables

Loans and receivables are non-derivative financial assets with fixed or determinable payments that are not quoted in an active market, comprising cash and balances at central banks, and loans and advances to banks. Loans and advances to banks comprise deposits and reverse sales and repurchase agreements, where the DMA purchases securities and agrees to sell them back at a specified time and price. Securities pledged to the DMA as collateral via reverse repos are not included on the statement of financial position. Other assets comprise accrued fees receivable and amounts due from counterparties.

Loans and receivables are recognised at settlement date. If the transaction is regular way (where a transaction settles within a timeframe established by convention in the market) then no change in fair value is recognised between trade date and settlement date. If the transaction is non-regular way, a derivative is recognised at trade date. Both regular way and non-regular way transactions are recognised from settlement date, and are derecognised when borrowers repay their obligations. Following recognition as loans and receivables such assets are subsequently measured at amortised cost using the effective interest rate method.

The fair value of financial assets and liabilities recognised at amortised cost is not disclosed because the carrying value is a reasonable approximation of the fair value, as these assets and liabilities are held for the short-term.

(c) Financial assets classified as available-for-sale

Debt securities are classified as available-for-sale where they are expected to be held for an indefinite period of time. However, they may be sold in response to changes in factors such as collateral requirements, liquidity needs, and interest rate movements.

These financial assets are recognised on trade date, when the DMA enters into contractual arrangements with counterparties (primarily the National Loans Fund) to purchase securities.

Following initial recognition, fair values are re-measured, and changes therein are recognised in the revaluation reserve until the securities are derecognised, at which point cumulative changes in fair value previously recognised in this reserve are recognised as other gains and losses.

**(iii) Financial liabilities**

The DMA classifies its financial liabilities in the following categories: financial liabilities at fair value through profit and loss, and financial liabilities at amortised cost. DMO management determines the classification at

initial recognition.

All financial liabilities are recognised initially at fair value.

Financial liabilities are derecognised when they are extinguished – that is, when the obligation is discharged, cancelled or expires.

(a) Financial liabilities at fair value through profit and loss

This category comprises derivatives, the treatment of which is described in section (iv).

(b) Financial liabilities at amortised cost

Following initial recognition, deposits by banks, amounts due to government customers, and Treasury bills in issue are measured at amortised cost using the effective interest rate. Deposits by banks include sales and repurchase agreements, where the DMA sells securities and agrees to buy them back at a specified time and price. Securities that are pledged by the DMA as collateral via sales and repurchase agreements remain on the statement of financial position.

Deposits by banks and amounts due to government customers are recognised at settlement date. If the transaction is regular way (where a transaction settles within a timeframe established by convention in the market) then no change in fair value is recognised between trade date and settlement date. If the transaction is non-regular way, a derivative is recognised at trade date. Both regular way and non-regular way transactions are recognised from settlement date, and are derecognised when obligations are repaid.

Treasury bills in issue are recognised on trade date, when the DMA enters into contractual arrangements with counterparties to sell securities, and are derecognised when redeemed.

#### **(iv) Derivatives**

The DMA enters into forward foreign exchange contracts, equity index / interest rate swaps, and forward starting repos and reverse repos.

Forward foreign exchange contracts are used to hedge the risk arising from movements in foreign exchange rates.

Equity index / interest rate swaps are used to hedge an equity index exposure of HM Government that is external to the DMA. The nature of this relationship is explained on page 13.

Forward starting repos and reverse repos are used as part of the DMO's cash management operations.

Derivatives are classified as assets when their fair value is positive and as liabilities when their fair value is negative.

All derivatives are classified as held for trading. They are initially recognised at fair value when the DMA enters into contractual arrangements with counterparties and are subsequently re-measured at fair value. All changes in the fair values of derivatives are recognised in the income statement as they arise. These changes are reported as other gains and losses except where derivatives are managed in conjunction with euro denominated sale and repurchase agreements, in which the changes are reported in interest income within reverse sale and repurchase agreements.

The DMA does not apply hedge accounting.

#### **(v) Determination of fair value**

The fair value of a financial instrument on initial recognition is normally the transaction price.

Following initial recognition, the fair values of financial instruments that are quoted in active markets are based on mid prices for assets and liabilities. Such instruments are classified as level 1 in the fair value hierarchy defined by IFRS 7.

When active market prices for specific instruments are not available (for example, for the equity leg of equity index / interest rate swaps), fair values are determined by using valuation techniques that refer to relevant observable market data. Such instruments are classified as level 2 in the fair value hierarchy defined by IFRS 7.

If the fair value of a financial asset becomes negative, it is recorded as a financial liability until its fair value becomes positive.

#### **(vi) Offsetting financial assets and financial liabilities**

Financial assets and liabilities (including derivatives) are offset and the net amount reported in the statement of financial position only when there is a legally enforceable right to offset the recognised amounts and there is an intention to settle on a net basis, or realise the asset and settle the liability simultaneously. When the DMA holds Treasury bills that it has issued, no financial asset or liability is disclosed, as no external transaction has occurred, so neither a financial asset nor liability exists.

#### **(vii) Interest income and expense**

Interest income and expense for all interest-bearing financial instruments including those classified as held for trading are recognised in interest income and interest expense in the income statement using the effective interest rate method of allocating interest over the relevant period. Interest income and expense is recognised from settlement date.

The effective interest rate is the rate that exactly discounts estimated future cash receipts or payments through the expected life of the financial instrument or, where appropriate, a shorter period, to the net carrying amount of the instrument. When calculating the effective interest rate, cash flows are estimated considering all contractual terms of the financial instrument. The calculation includes all amounts paid or received that are an integral part of the effective interest rate, such as premiums or discounts on acquisition or issue.

#### **(viii) Other gains and losses**

Other gains and losses includes changes in the fair value of financial instruments held for trading, excluding interest income on securities held for trading, and gains or losses realised on the disposal of financial instruments classified as available-for-sale.

#### **(ix) Transaction costs**

Transaction costs are paid and accounted for by the DMO.

#### **(x) Foreign currencies**

Transactions in foreign currencies are recorded at the rates of exchange prevailing on the dates of the transactions. Monetary assets and liabilities are retranslated into sterling at the rates prevailing at the end of

the reporting period.

Forward foreign exchange contracts are used to hedge the risk arising from movements in foreign exchange rates. These derivatives are accounted for at sterling fair value using the rates prevailing at the end of the reporting period.

Exchange differences arising on settlement, and those arising on retranslation, are recognised in interest income.

## 2 Interest income

	2014 £m	2013 £m
Investment securities classified as available-for-sale		
UK Government gilt-edged securities	5,018	5,215
Treasury bills	205	74
	<b>5,223</b>	<b>5,289</b>
Loans and advances to banks		
Reverse sale and repurchase agreements	144	154
Deposits	4	5
	<b>148</b>	<b>159</b>
Securities held for trading		
UK Government gilt-edged securities	1	1
Other securities	26	26
	<b>27</b>	<b>27</b>
Deposit at National Loans Fund	112	133
	<b>5,510</b>	<b>5,608</b>

## 3 Interest expense

	2014 £m	2013 £m
Deposits by banks		
Sale and repurchase agreements	(35)	(44)
Due to government customers		
Deposits	(159)	(198)
Treasury bills in issue	(153)	(210)
Advance from National Loans Fund	(618)	(435)
	<b>(965)</b>	<b>(887)</b>

#### 4 Other gains and losses

	2014 £m	2013 £m
Profit/(loss) on disposal:		
Derivative financial instruments held for trading		
Equity index / interest rate derivatives	17	(5)
Investment securities classified as available-for-sale		
UK Government gilt-edged securities	-	(2)
Change in the fair value of derivative financial instruments held for trading and held at year end:		
Equity index / interest rate derivatives	(12)	18
Change in the fair value of securities held for trading and held at year end:		
Other securities	(13)	3
	<b>(8)</b>	<b>14</b>

#### 5 Fee income and fee expense

	2014 £m	2013 £m
<b>Fee income</b>	<b>1</b>	<b>-</b>
<b>Fee expense</b>	<b>-</b>	<b>(1)</b>

The DMA received a fee of £1 million (2013: less than £1 million) for lending Treasury bills to the Bank of England to facilitate the Funding for Lending Scheme.

The DMA incurred a fee expense of less than £1 million (2013: £1 million) from activities that included lending to the Bank of England in order to facilitate the Asset Purchase Facility.

#### 6 Gains from the sale of Royal Mail Pension Plan gilts

Under the Postal Services Act 2011, the Government transferred £7,293 million (nominal) of Royal Mail Pension Plan gilts from within the Exchequer to the DMA for nil consideration on 22 November 2012. These gilts were then sold to the NLF at market value for cancellation. This resulted in a gain on disposal of £11,010 million, which the DMA paid to the NLF via a reduction in its retained surplus.

#### 7 Surplus for the year

Surplus for the year has been arrived at after charging net foreign exchange gains, relating to investments in euro reverse repos, of £2 million (2013: £23 million). These gains arose from the DMA's foreign currency assets.



## 8 Loans and advances to banks

	2014 £m	2013 £m
Reverse sale and repurchase agreements		
Due in not more than 3 months	33,414	25,566
Due in more than 3 months but not more than 1 year	5,687	200
	<b>39,101</b>	<b>25,766</b>
Fixed term deposits		
Due in not more than 3 months	25	17
Call notice deposits*		
Due in not more than 3 months	193	193
	<b>39,319</b>	<b>25,976</b>

\* This relates to the Asset Purchase Facility with the Bank of England

Reverse sale and repurchase agreements are valued daily. Collateral is returned to the provider of collateral, or additional securities requested from the provider of collateral, depending on whether the value of the collateral has risen or fallen.

At 31 March 2013 reverse sale and repurchase agreements included euro denominated transactions, which was not the case as at 31 March 2014. The associated foreign currency risk was fully hedged through forward foreign exchange contracts (see note 10).

## 9 Securities held for trading

	2014 £m	2013 £m
UK Government gilt-edged securities	11	15
Other securities	4,008	1,071
	<b>4,019</b>	<b>1,086</b>

	2014 Nominal £m	2014 Fair value £m	2013 Nominal £m	2013 Fair value £m
<b>Maturity analysis</b>				
Due within 1 year				
In not more than 3 months	1,644	1,661	-	-
In more than 3 months but not more than 1 year	2,339	2,349	1,076	1,074
	<b>3,983</b>	<b>4,010</b>	<b>1,076</b>	<b>1,074</b>
Due after 1 year				
In more than 1 year but not more than 5 years	4	4	5	5
In more than 5 years	4	5	6	7
	<b>8</b>	<b>9</b>	<b>11</b>	<b>12</b>
	<b>3,991</b>	<b>4,019</b>	<b>1,087</b>	<b>1,086</b>

## 10 Derivative financial instruments

	2014 Assets £m	2014 Liabilities £m	2013 Assets £m	2013 Liabilities £m
Equity index / interest rate derivatives	22	-	36	2
Forward foreign exchange contracts	-	-	14	-
	<b>22</b>	<b>-</b>	<b>50</b>	<b>2</b>

	2014 Nominal £m	2014 Fair value £m	2013 Nominal £m	2013 Fair value £m
<b>Maturity analysis</b>				
Due within 1 year				
In not more than 3 months	34	11	3,211	12
In more than 3 months but not more than 1 year	39	11	257	18
	<b>73</b>	<b>22</b>	<b>3,468</b>	<b>30</b>
Due after 1 year				
In more than 1 year but not more than 5 years	-	-	74	18
	<b>73</b>	<b>22</b>	<b>3,542</b>	<b>48</b>

Equity index / interest rate derivatives hedges HM Government's exposure to the equity index risk resulting from the Guaranteed Equity Bond products issued by National Savings & Investments.

Instruments are valued daily. Collateral is requested from the counterparty, or returned to the counterparty, depending on whether the value of the contract has risen or fallen.

### 11 Investment securities classified as available-for-sale

	2014 Nominal £m	2014 Fair value £m	2013 Nominal £m	2013 Fair value £m
<b>Maturity analysis</b>				
Due within 1 year				
In not more than 3 months	16,828	16,820	4,360	4,356
In more than 3 months but not more than 1 year	52,082	52,138	37,285	37,415
	<b>68,910</b>	<b>68,958</b>	<b>41,645</b>	<b>41,771</b>
Due after 1 year				
In more than 1 year but not more than 5 years	31,141	34,748	35,881	41,637
In more than 5 years	82,454	100,393	84,418	111,021
	<b>113,595</b>	<b>135,141</b>	<b>120,299</b>	<b>152,658</b>
	<b>182,505</b>	<b>204,099</b>	<b>161,944</b>	<b>194,429</b>

### 12 Other assets

	2014 £m	2013 £m
<b>Due from counterparties</b>	<b>201</b>	<b>3,258</b>

All amounts are due in not more than 3 months.

## 13 Deposits by banks

	2014 £m	2013 £m
Sale and repurchase agreements Due in not more than 3 months	<b>12,784</b>	<b>13,299</b>

Sale and repurchase agreements are valued daily. Securities will be returned to the provider of collateral, or additional securities requested from the provider of collateral, depending on whether the value of the collateral has risen or fallen.

## 14 Due to government customers

	2014 £m	2013 £m
<b>Counterparty analysis</b>		
Commissioners for the Reduction of the National Debt Call notice deposits	27,840	34,393
Other government counterparties Fixed term deposits	1,425	1,903
	<b>29,265</b>	<b>36,296</b>
<b>Maturity analysis</b>		
In not more than 3 months		
Fixed term deposits	1,415	1,787
Call notice deposits	27,840	34,393
	<b>29,255</b>	<b>36,180</b>
In more than 3 months but not more than 1 year		
Fixed term deposits	10	116
	<b>29,265</b>	<b>36,296</b>

Call notice deposits are repayable on demand.

## 15 Treasury bills in issue

	2014 £m	2013 £m
<b>Carrying value</b>		
Due in not more than 3 months	37,564	38,172
Due in more than 3 months but not more than 1 year	19,482	22,286
	<b>57,046</b>	<b>60,458</b>
<b>Fair value</b>	<b>57,046</b>	<b>60,452</b>

## 16 Other liabilities

	2014 £m	2013 £m
Accrued fees	1	1
Due to counterparties	7	1
Cash collateral	12	31
	<b>20</b>	<b>33</b>

All amounts are due in not more than 3 months.

## 17 Analysis of cash flow

	2014 £m	2013 £m
<b>Reconciliation of operating profit to net cash outflow from operating activities</b>		
<b>Operating surplus</b>	<b>4,538</b>	<b>15,744</b>
Less: investment revenues		
Interest on investment securities classified as available-for-sale	(5,223)	(5,289)
Less: other gains and losses		
Profit on disposal of investment securities classified as available-for-sale	-	2
Less: financing costs		
Interest income on deposit at National Loans Fund	(112)	(133)
Interest expense on advance from National Loans Fund	618	435
	<b>506</b>	<b>302</b>
(Increase)/decrease in loans and advances to banks	(13,343)	10,601
(Increase)/decrease in securities held for trading	(2,933)	4,867
Decrease/(increase) in derivative assets	28	(8)
Decrease in other assets	3,057	2,314
Decrease in deposits by banks	(515)	(6,714)
Decrease in amounts due to government customers	(7,031)	(10,898)
Decrease in derivative liabilities	(2)	(36)
Decrease in Treasury bills in issue	(3,412)	(15,479)
(Decrease)/increase in other liabilities	(13)	20
<b>Net cash outflow from operating activities</b>	<b>(24,343)</b>	<b>(4,574)</b>

## 18 Fair value hierarchy

IFRS 7 defines three classifications of fair value measurement, using a fair value hierarchy. At 31 March 2014 the DMA held assets and liabilities in level 1 and level 2 of the fair value hierarchy, as defined in note 1 (v), and as shown below.

	Quoted market price Level 1 £m	Using observable inputs Level 2 £m	Total £m
<b>Fair value at 31 March 2014</b>			
Assets			
Securities held for trading	1,050	2,969	4,019
Derivative financial instruments	-	22	22
Investment securities classified as available-for-sale	204,099	-	204,099
Liabilities			
Derivative financial instruments	-	-	-
<b>Fair value at 31 March 2013</b>			
Assets			
Securities held for trading	90	996	1,086
Derivative financial instruments	-	50	50
Investment securities classified as available-for-sale	194,429	-	194,429
Liabilities			
Derivative financial instruments	-	2	2

There were no transfers between level 1 and level 2 in the year.

## 19 Gilt issuance

	2014 £m	2013 £m
Nominal value of gilts issued on behalf of National Loans Fund	151,026	153,098
Proceeds paid to National Loans Fund (excluding accrued interest)	153,438	165,140

During the year, there were no uncovered gilt auctions (2013: none).

During the year no gilts (2013: £12,208 million) were created by the NLF and sold to the DMA for use as collateral in its cash management operations. Specific gilts issued in this way are not available to the repo market until three months after their creation. However, during this period, these gilts may be used in delivery by value (DBV) transactions.

## 20 Events after the end of the reporting period

There were no events that had a material effect on the accounts after the end of the reporting period.

## 21 Related party transactions

### HM Treasury

The DMO is an executive agency of HM Treasury. As the DMO controls the DMA, HM Treasury is regarded as a related party of the DMA.

As detailed below, the DMA gave funding to the Bank of England in relation to the Bank of England's Asset Purchase Facility. The DMO and HM Treasury have agreed that, when the Asset Purchase Facility is closed, HM Treasury will reimburse the DMA for any accumulated net interest loss arising from this funding, or the DMA will transfer to HM Treasury any accumulated net interest surplus. The amount receivable or payable by the DMA over the course of the facility cannot be reliably estimated, but it is unlikely to be material to the accounts of the DMA. At 31 March 2014, the DMA recognised an amount payable to HM Treasury of £1 million (31 March 2013: £1 million).

During the year, the DMA had a significant number of material transactions with the following entities, for which HM Treasury is regarded as the parent department or sponsor, and which are regarded as related parties:

### Commissioners for the Reduction of the National Debt

Commissioners for the Reduction of the National Debt (CRND) is an entity within the DMO that performs a fund management service for a small number of public sector clients. CRND client mandates are kept distinct from other DMO business. CRND client mandates require the bulk of the funds to be invested in gilts or with the DMA. Surplus cash in CRND client accounts is regularly deposited with the DMA.

### National Loans Fund

The DMA's principal role is to meet the financing needs of the National Loans Fund (NLF). At the end of each day, any surplus balance on the DMA (less a varying target float) is returned to the NLF as a deposit. This is the means by which the DMA balances the daily financing needs of the NLF. Under the terms of the Finance Act 1998, the NLF made a cash advance of £6 billion to the DMA at inception in order to establish the account. Subsequent cash advances and repayments have been made from time to time.

### Bank of England

The Bank of England provides the DMA with banking and settlement agency services, the costs of which are borne by the DMO. The DMA lent to the Bank of England Treasury bills and gilts in relation to the Bank of England's Funding for Lending Scheme and Discount Window Facility respectively. The DMA gave funding to the Bank of England in relation to the Bank of England's Asset Purchase Facility. Interest on this loan is payable at the Bank Rate. The DMA also lent gilts to the Bank of England in delivery by value (DBV) transactions, and borrowed specific gilts of the same value.

### National Savings & Investments

National Savings & Investments issues guaranteed equity bonds to retail investors on behalf of the National Loans Fund. The DMA hedges the equity index exposure resulting from the sale of these products using equity index / interest rate derivatives.

During the year, HM Government held interests in a number of financial institutions whose share capital was either wholly owned or substantially owned by HM Treasury. HM Government's investments are managed by UK Financial Investments Limited, which is wholly owned by HM Government. As a result, the following financial institutions are regarded as related parties:

- **Bradford and Bingley**
- **Lloyds Banking Group plc**
- **Northern Rock (Asset Management)**
- **Royal Bank of Scotland Group plc**

In addition, the DMA has had various transactions with other government entities. Most of these transactions have been with the following entities, which are regarded as related parties:

#### **Various departments, other central government bodies, and local authorities**

Various government departments, other central government bodies, and local authorities deposit cash with the Debt Management Account Deposit Facility (DMADF).

#### **Ministers and DMO Managing Board**

During the year, no Minister or DMO Managing Board member has undertaken any transactions with the DMA.

At 31 March 2014 amounts due to or from related parties (and others) were:

	Related parties					Others	Total
	Central	Local	Public	Financial	Govt	External	
	govt	govt	corporations	institutions	total	bodies	
	£m	£m	£m	£m	£m	£m	£m
<b>Assets</b>							
Cash and balances at the Bank of England	2,175	-	-	-	2,175	-	2,175
Other assets	-	-	-	-	-	201	201
Loans and advances to banks	193	-	-	120	313	39,006	39,319
Securities held for trading	11	-	-	-	11	4,008	4,019
Derivative financial instruments	-	-	-	-	-	22	22
Investment securities classified as available-for-sale							
UK Government gilt-edged securities for use as collateral	87,429	-	-	-	87,429	-	87,429
Other UK Government gilt-edged securities	54,944	-	-	-	54,944	-	54,944
Treasury bills	61,726	-	-	-	61,726	-	61,726
Deposit at National Loans Fund	17,208	-	-	-	17,208	-	17,208
<b>Liabilities</b>							
Deposits by banks	-	-	-	21	21	12,763	12,784
Due to government customers	27,981	817	467	-	29,265	-	29,265
Other liabilities	1	-	-	-	1	19	20
Advance from National Loans Fund	128,063	-	-	-	128,063	-	128,063



## 22 Credit risk

Credit risk is the risk that a counterparty, or security issuer, will fail to discharge a contractual obligation resulting in financial loss to the DMA. Credit risk is monitored daily by the DMO's Risk Management Unit.

Exposure is primarily to financial institutions (mainly banks), non-UK sovereign-related entities and central clearing counterparties. Intra-HM Government balances are not considered to give rise to credit exposure.

Activities that give rise to credit risk include:

- placing cash deposits with banks;
- providing collateral for borrowings from banks;
- exchanging cash and stock in buying and selling financial assets; and
- entering into derivative contracts.

Methods used to measure and manage credit risk in the year ended 31 March 2014 were the same as in the prior year. The DMO continued to analyse developments in the eurozone, including how credit conditions and particularly regulatory developments might affect the DMA's risk profile.

### (i) Credit risk limits and measurement

The DMO has adopted a policy of dealing only with highly creditworthy counterparties and issuers. Credit exposure is controlled by the application of limits for each counterparty and issuer that are approved by the Credit and Market Risk Committee. These limits are absolute limits and are set for both individual entities and groups of related entities. Separate limits are set for different transaction types.

Credit risk measurement takes into account both current fair value and a risk weighting based on an estimate of potential future changes in value; in measuring credit exposure, different risk weightings are applied to different transaction types. The DMO monitors the DMA's exposure against limits on a daily basis and breaches are reported to the Credit and Market Risk Committee.

The Credit and Market Risk Committee reviews the concentrations of the DMA's credit exposure to individual banking groups and countries on a regular basis.

The DMO analyses the creditworthiness of potential counterparties and security issuers using various information sources including the information provided by three external credit assessment institutions: Standard and Poor's, Moody's Investors Service, and Fitch Ratings. Information from these sources is monitored continuously for subsequent changes.

The DMA transacts only with counterparties who meet a minimum long-term credit rating requirement, and purchases securities issued only by issuers who meet such a requirement. Each counterparty and issuer must meet this requirement for each external credit rating available at the time the transaction is entered into.

### (ii) Other risk mitigation policies

In addition to the use of credit limits, exposure to credit risk is managed through other specific control and mitigation measures, as outlined below.

#### (a) Netting agreements

The DMO further restricts the DMA's exposure to credit losses by entering into master netting arrangements with counterparties. These arrangements do not result in an offset of statement of financial position assets

and liabilities. However, if a default occurs, all amounts with the counterparty are terminated and settled on a net basis.

Netting agreements normally incorporate collateral terms, including provision for additional margin to be called in response to changes in fair values of underlying transactions.

### **(b) Collateral**

The DMA takes stock collateral when entering reverse sale and repurchase contracts to reduce its exposure to credit losses.

Collateral is required to be in the form of securities issued or guaranteed by HM Government or certain other governments in the European Economic Area with a long-term rating equal to or above AA- (Standard and Poor's), Aa3 (Moody's), and AA- (Fitch). Other highly-rated securities may be accepted from time to time. Collateral is held in the CREST, Euroclear or Clearstream systems.

The DMA also pays and receives cash collateral that arises from margin calls under certain derivative contracts and repo and reverse repo contracts novated to central clearing counterparties.

### **(c) Settlement processes**

Transactions in financial assets (gilts, Treasury bills, certificates of deposit, and commercial paper) are settled primarily through the CREST, Euroclear, or Clearstream systems, making use of settlement and custody accounts operated by the Bank of England on the DMO's behalf.

The CREST and Euroclear systems are owned by Euroclear Bank S.A., which had a Standard and Poor's credit rating of AA at 31 March 2014 (31 March 2013: credit rating of AA). The Clearstream system is owned by Clearstream Banking S.A., which had a Standard and Poor's credit rating of AA at 31 March 2014 (31 March 2013: credit rating of AA).

Wherever possible, trades are settled as delivery versus payment, with simultaneous exchange of cash and stock, or settlement whereby the DMA receives cash or stock from the counterparty before delivering stock or cash in return.

Daily settlement limits are also used to control settlement risk.

### **(iii) Impairment and provisioning policies**

Counterparties and issuers are monitored for deterioration of credit worthiness or late settlements and collateral is valued on a daily basis.

As at 31 March 2014, DMO management assessed that there was no impairment of any financial assets and there were no assets whose terms had been renegotiated (31 March 2013: none).

No credit related losses were incurred by the DMA during the year (2013: £nil), and no provisions were considered necessary at 31 March 2014 (31 March 2013: none).

During the year, £258,615 (2013: £97,270) was recovered relating to a credit loss of £386,000 written off in 2009. The remainder of the loss is expected to be received during 2014.

**(iv) Gross exposure to credit risk before collateral held or other credit enhancements**

Credit risk exposures on statement of financial position assets at 31 March were:

	Internal to government		External to government		Total	
			Financial institutions			
	2014 £m	2013 £m	2014 £m	2013 £m	2014 £m	2013 £m
Cash and balances at the Bank of England	2,175	508	-	-	2,175	508
Loans and advances to banks						
Reverse repos	-	-	39,101	25,766	39,101	25,766
Fixed term deposits	-	-	25	17	25	17
Asset Purchase Facility (deposit at Bank of England)	193	193	-	-	193	193
Securities held for trading	11	15	4,008	1,071	4,019	1,086
Derivative financial instruments	-	-	22	50	22	50
Investment securities classified as available-for-sale						
UK Government gilt-edged securities for use as collateral	87,429	108,305	-	-	87,429	108,305
Other UK Government gilt-edged securities	54,944	50,857	-	-	54,944	50,857
Treasury bills	61,726	35,267	-	-	61,726	35,267
Other assets	-	-	201	3,258	201	3,258
Deposit at National Loans Fund	17,208	17,763	-	-	17,208	17,763
<b>Total gross exposure</b>	<b>223,686</b>	<b>212,908</b>	<b>43,357</b>	<b>30,162</b>	<b>267,043</b>	<b>243,070</b>

The external to government balances above represent credit risk exposure without taking into account any collateral held or other credit enhancements attached. The exposures set out above are based on the carrying value, as reported in the statement of financial position.

The DMA has not issued any financial guarantees and has no off-balance sheet financial commitments.

**(v) Collateral**

(a) Sale and repurchase agreements (repos) and reverse sales and repurchase agreements (reverse repos)

Repos and reverse repos with collateral backing were as follows:

Settled transactions:

	Carrying value* £m	2014 Fair value of securities collateral £m	Carrying value* £m	2013 Fair value of securities collateral £m
Reverse repos (within loans and advances to banks)	39,101		25,766	
Repos (within deposits by banks)	12,784		13,299	
Net fair value of collateral		25,969		12,474
Collateral shortfall		348		26
Collateral surplus		1		19

\* Carrying value per the statement of financial position

Collateral shortfall and surplus represent the total margin call expected to be made (shortfall) or received (surplus) on the first business day following 31 March 2014

Unsettled transactions:

	Unsettled value £m	2014 Weighted average days to settlement	Unsettled value £m	2013 Weighted average days to settlement
Reverse repos	147	1	408	2
Repos	-	-	2,573	2

All repo and reverse repos are with banks (or bank subsidiaries) and central clearing counterparties. Collateral surplus and shortfall have been calculated at the level of individual counterparties. Collateral to the value of the unsettled cash amounts is taken upon settlement.

## (b) Derivative financial instruments

	Carrying value* £m	2014 Fair value of securities collateral £m	Carrying value* £m	2013 Fair value of securities collateral £m
Assets	22		50	
Liabilities	-		2	
Collateral shortfall		21		-
Collateral surplus		-		7

\* Carrying value per the statement of financial position

Derivative assets include equity index/interest rate derivatives and foreign exchange contracts transacted under bilateral netting agreements (ISDA). All DMA derivatives are traded over-the-counter and are not settled by central counterparties. Collateral held may be in mitigation of both types of derivatives. Collateral surplus and shortfall have been calculated at the level of individual counterparties.

The nominal values of these derivatives are shown in note 10.

**(vi) Analysis by credit rating**

Standard and Poor's long-term designation of the counterparty (or issuer for securities held for trading) at 31 March based on rating individual contracting entities rather than ultimate parent entities, were:

**At 31 March 2014**

	AAA £m	AA- to AA+ £m	A- to A+ £m	BBB- to BBB+ £m	Unrated £m	Total £m
<b>Assets</b>						
Cash and balances at the Bank of England	2,175	-	-	-	-	2,175
Other assets	-	-	200	-	1	201
Loans and advances to banks						
Reverse repos	-	7,506	31,099	-	496	39,101
Fixed term deposits	-	-	25	-	-	25
Asset Purchase Facility (deposit at Bank of England)	193	-	-	-	-	193
Securities held for trading	2,260	1,498	-	-	250	4,008
Derivative financial instruments*	-	-	11	11	-	22
	<b>4,628</b>	<b>9,004</b>	<b>31,335</b>	<b>11</b>	<b>747</b>	<b>45,725</b>
<b>Liabilities</b>						
Deposits by banks						
Repos	-	-	12,705	-	79	12,784

<b>At 31 March 2013</b>	AAA £m	AA- to AA+ £m	A- to A+ £m	BBB- to BBB+ £m	Unrated £m	Total £m
<b>Assets</b>						
Cash and balances at the Bank of England	508	-	-	-	-	508
Other assets	-	563	2,254	351	90	3,258
Loans and advances to banks						
Reverse repos	-	218	24,806	-	742	25,766
Fixed term deposits	-	-	17	-	-	17
Asset Purchase Facility (deposit at Bank of England)	193	-	-	-	-	193
Securities held for trading	-	-	1,071	-	-	1,071
Derivative financial instruments*	-	5	33	10	-	48
	<b>701</b>	<b>786</b>	<b>28,181</b>	<b>361</b>	<b>832</b>	<b>30,861</b>
<b>Liabilities</b>						
Deposits by banks						
Repos	-	2	13,297	-	-	13,299

\* Derivative financial instruments are shown net of any derivative liability for each counterparty

Investment securities classified as available-for-sale and deposits with the National Loans Fund have been excluded, as they are respectively issued by and deposited with HM Government.

At 31 March 2014, other assets of £200 million (31 March 2013: £3,258 million) related to unsettled Treasury bill sales transacted on a delivery versus payment basis and £1 million related to other unsettled security sales (31 March 2013: nil).

#### (vii) Concentration of exposures

Credit exposures were spread across financial institutions, primarily in the United Kingdom and the rest of the European Economic Area.

Credit exposures at 31 March by geographical region, based on the country of domicile of the ultimate parent entities of the counterparty or (for trading assets) issuer were:

##### (a) Geographical sectors

<b>At 31 March 2014</b>	United Kingdom £m	Rest of Europe £m	North America £m	Asia-Pacific £m	Total £m
<b>Assets</b>					
Cash and balances at the Bank of England	2,175	-	-	-	2,175
Other assets	201	-	-	-	201
Loans and advances to banks					
Reverse repos	36,536	496	2,069	-	39,101
Fixed term deposits	25	-	-	-	25
Asset Purchase Facility (deposit at Bank of England)	193	-	-	-	193
Securities held for trading	218	3,640	50	100	4,008
Derivative financial instruments	4	11	7	-	22
	<b>39,352</b>	<b>4,147</b>	<b>2,126</b>	<b>100</b>	<b>45,725</b>
<b>Liabilities</b>					
Deposits by banks					
Repos	12,700	84	-	-	12,784

**At 31 March 2013**

	United Kingdom £m	Rest of Europe £m	North America £m	Asia-Pacific £m	Total £m
<b>Assets</b>					
Cash and balances at the Bank of England	508	-	-	-	508
Other assets	643	378	2,237	-	3,258
Loans and advances to banks					
Reverse repos	24,543	1,088	-	135	25,766
Fixed term deposits	17	-	-	-	17
Asset Purchase Facility (deposit at Bank of England)	193	-	-	-	193
Securities held for trading	1,071	-	-	-	1,071
Derivative financial instruments	8	34	6	-	48
	<b>26,983</b>	<b>1,500</b>	<b>2,243</b>	<b>135</b>	<b>30,861</b>
<b>Liabilities</b>					
Deposits by banks					
Repos	13,297	-	2	-	13,299

Investment securities classified as available-for-sale and deposits with the National Loans Fund have been excluded, as they are respectively issued by and deposited with HM Government.

**(viii) Concentration of exposures - analysis by credit rating**

Credit ratings are Standard and Poor's long-term designation of the counterparty or (for trading assets) issuer at 31 March based on rating individual contracting entities rather than ultimate parent entities.

Geographical regions are based on the country of domicile of the ultimate parent entity of the counterparty or (for trading assets) issuer.

Non-HM Government cash and balances at the Bank of England, fixed term deposits, Asset Purchase Facility deposit, securities held for trading, derivatives, other assets, reverse repos and repos were:

	United Kingdom		Rest of Europe		North America		Asia-Pacific		Total	
	2014 £m	2013 £m	2014 £m	2013 £m	2014 £m	2013 £m	2014 £m	2013 £m	2014 £m	2013 £m
AAA	2,586	700	1,892	-	50	-	100	-	4,628	700
AA- to AA+	7,506	186	1,498	5	-	547	-	50	9,004	788
A- to A+	41,959	39,305	4	827	2,077	1,346	-	-	44,040	41,478
BBB- to BBB+	-	-	11	10	-	351	-	-	11	361
Unrated	-	90	826	658	-	-	-	85	826	833
	<b>52,051</b>	<b>40,281</b>	<b>4,231</b>	<b>1,500</b>	<b>2,127</b>	<b>2,244</b>	<b>100</b>	<b>135</b>	<b>58,509</b>	<b>44,160</b>

## 23 Market risk

Market risk is the risk that the fair value or future cash flows of a financial instrument will fluctuate because of changes in market prices. Market risk comprises interest rate risk, currency risk and other price risk.

The DMA's exposure is primarily to interest rate risk. Derivatives have exposure to interest rate, equity-index and currency risk. Non-derivative assets and liabilities have exposure to interest rate risk only.

The DMO manages the DMA's exposure to market risk in three main areas:

- daily monitoring and reporting of interest rate exposure arising from the cash management portfolio of trading and non-trading assets and liabilities;
- daily monitoring and reporting of interest rate and other price risk arising from the derivatives hedging the Guaranteed Equity Bonds issued by National Savings & Investments and monthly adjustment of the nominal values of the derivatives if limits are breached; and
- daily monitoring and reporting of interest rate risk from the retail gilts book.

The scope of market risk monitoring excludes interest rate risk arising from cash at the Bank of England, gilts and Treasury bills for use as collateral or for lending to the Bank of England, amounts due to the funds managed by CRND and all balances with the National Loans Fund. Intra-HM Government balances are not considered to give rise to market risk across HM Government as a whole.

### (i) Market risk measurement

The primary sensitivity analysis techniques used to measure and monitor market risk are outlined below.

Interest rate risk arises from the DMA's activity of addressing its cash flow profile throughout the year. Interest rate risk limits are in place, expressed in present value of a basis point (rather than value at risk) terms.

The Credit and Market Risk Committee reviews the DMA's market risk exposure regularly, with the Cash Management Committee reviewing certain aspects bi-weekly.

#### (a) Value at risk

Value at risk (VaR) is a method which estimates the potential mark to market loss over a target horizon given a level of confidence. The DMO uses a time horizon of one day and a confidence level of 90 per cent and anticipates no portfolio changes over the time horizon. The model reflects interdependencies and benefits of diversification between risk factors such as interest rates, equity indices and foreign exchange rates. VaR is calculated daily on the basis of exposures outstanding at the close of business. If a portfolio has a one-day 90 per cent VaR of £1 million, it can be expected to lose or gain more than £1 million on only one trading day out of 10. Calculation of the worst possible loss is outside the scope of VaR. For interest rate risk, DMO uses the variance-covariance parametric VaR methodology. Assumptions as to how data will be distributed are based on historical data. Additionally, stress-testing is performed for the cash management portfolio to describe the possible scenarios falling outside the 90 per cent confidence limits.

The DMO uses VaR measures as analytical information to help understand the risk profile of the cash management operation.

#### b) Present value of a basis point

Present value of a basis point (PV01) is a standard sensitivity measure used to measure sensitivity to a 0.01



per cent parallel shift in interest rates when all other risk factors are held constant. The parallel shift in interest rates has been defined as the movement in the relevant zero coupon curve used to estimate fair value. The impact on yield curves of other factors, including extreme events, is outside the scope of PV01. As well as monitoring the total PV01, in order to understand concentrations in exposure, interest rate exposure by time-bucket and product class is reviewed weekly.

Interest rate limits set in PV01 terms were in place throughout the year and the prior year. Limits used operationally are set lower than those agreed with HM Treasury, in order to safeguard against breach of the latter should an operational error arise. During the year the Credit and Market Risk Committee approved adjustments to these operational limits to facilitate cost-effective delivery of cash management trading strategy with regards to the management of key gilt coupon and redemption dates. Monitoring against these limits is performed daily and any breaches are reported to the Credit and Market Risk Committee.

## (ii) VaR summary

VaR is not aggregated across activities, as different VaR methodologies are used as described in (i) (a) above.

VaR is calculated daily for both cash management and retail gilt exposures.

### (a) Interest rate risk and currency risk – cash management

	2014 £m	2013 £m
VaR at 31 March	0.22	0.06
The range of end-of-day VaR in the year ended 31 March was:		
Highest	1.08	1.36
Average	0.23	0.34
Lowest	0.04	0.04

### (b) Interest rate risk – retail gilts

	2014 £m	2013 £m
VaR at 31 March	0.04	0.04
The range of end-of-day VaR in the year ended 31 March was:		
Highest	0.07	0.10
Average	0.05	0.06
Lowest	0.03	0.04

Exposures to risk from trading and non-trading activities are measured together as they arise from economic environments that are not significantly different.

**(iii) Interest rate risk**

The DMA enters primarily into cash and securities contracts at fixed interest or discount rates.

The exceptions to this at 31 March 2014 were: index-linked gilts, with a carrying value of £13,463 million (31 March 2013: £16,650 million); the deposit at the National Loans Fund, with a carrying value of £17,208 million (31 March 2013: £17,763 million); the advance from the National Loans Fund, with a carrying value of £128,063 million (31 March 2013: £88,046 million); call notice deposits from customers, with a carrying value of £27,840 million (31 March 2013: £34,393 million) and the Asset Purchase Facility deposit with a carrying value of £193 million (31 March 2013: £193 million). The index-linked gilts are linked to the General Index of Retail Prices in the UK (RPI).

**(a) Interest rate risk profile**

The DMA's interest rate risk profile based on the earliest possible repayment date at 31 March was:

	Fixed rate instruments Weighted average interest rate	Fixed rate instruments Weighted average period	Fixed rate instruments Statement of financial position carrying value	Floating rate instruments
	2014 %	2014 Years	2014 £m	2014 £m
<b>Sterling</b>				
Assets	2.98	8.00	233,781	30,886
Liabilities (before funding by National Loans Fund)	0.34	0.17	71,225	27,840

	2013 %	2013 Years	2013 £m	2013 £m
<b>Sterling</b>				
Assets	3.69	10.46	204,648	34,643
Liabilities (before funding by National Loans Fund)	0.33	0.17	75,660	34,395

The DMA is charged interest on the advance from the National Loans Fund at the Bank Rate. The benchmark rate for determining the interest payments on other floating rate borrowings is LIBOR.

The DMA held undated gilts with a carrying value of £30 million as at 31 March 2014 (31 March 2013: £34 million). These are included in the above interest rate disclosures except the weighted average period, as these gilts have no maturity date.

## (b) Interest rate sensitivity – PV01 summary

## Interest rate risk - cash management

	2014 £m	2013 £m
PV01 at 31 March	(0.53)	(0.02)
The range of end-of-day PV01 in the year ended 31 March was:		
Highest positive	(0.01)	(0.02)
Average	(0.50)	(0.29)
Highest negative	(1.02)	(0.50)

## Interest rate risk - retail gilts

	2014 £m	2013 £m
PV01 at 31 March	(0.01)	(0.01)
The range of end-of-day PV01 in the year ended 31 March was:		
Highest positive	(0.01)	(0.01)
Average	(0.01)	(0.01)
Highest negative	(0.01)	(0.01)

A positive PV01 indicates exposure to a parallel fall in relevant yield curves while a negative PV01 indicates exposure to a rise in the curves.

**(iv) Currency risk**

The DMA enters into transactions with instruments denominated in euros, for diversification purposes, with currency risk hedged via foreign exchange swaps.

A currency risk limit constrains the extent to which the DMO may incur a net exposure to foreign currency movements when it enters into a foreign exchange transaction. The policy in force during the year (and during the prior year) was to match all foreign exchange cash flows. This hedging is monitored daily and any breaches are reported to the Credit and Market Risk Committee.

Forward foreign exchange contracts outstanding are disclosed in note 10 and 24(iii).

The DMA has no foreign operations and hence no structural foreign exchange exposures.

#### **(v) Other price risk**

The DMA is exposed to risk arising from derivative transactions (equity index/interest rate swaps) entered into to hedge the risk arising to National Savings & Investments from Guaranteed Equity Bonds in issue (see note 10). Returns on these bonds are linked to the performance of the FTSE 100 UK equity index (FTSE 100). The net risk exposure of the hedging derivatives comprises exposure to the FTSE 100 market value and implied volatility as well as to LIBOR interest rates. There is a limit on the amount of National Savings & Investments' exposure from Guaranteed Equity Bonds that may remain unhedged by the DMA. Monitoring against this limit is performed daily and any breaches are reported to the Credit and Market Risk Committee.

## 24 Liquidity risk

Liquidity risk is the risk that the DMA will encounter difficulty in meeting obligations associated with financial liabilities.

The DMO manages the DMA's liquidity primarily by:

- monitoring cash flows to ensure that daily cash requirements are met;
- holding sufficient financial assets for which there is an active market and which can readily be sold or used as collateral against cash borrowings; and
- arranging the issue of Treasury bills and gilts to raise funds.

Management does not expect customers to call amounts repayable on demand simultaneously or without notice.

The DMA and the NLF are under common influence. It is not expected that liabilities of the DMA to the NLF would be required to be paid without warning.

## Maturity analysis of assets and liabilities at 31 March 2014

	On demand £m	Up to 1 month £m	1-3 months £m	3-6 months £m	6-9 months £m	9-12 months £m	1-2 years £m	2-5 years £m	Over 5 years £m	Total £m
<b>Assets</b>										
Cash and balances at the Bank of England	2,175	-	-	-	-	-	-	-	-	2,175
Other assets	-	201	-	-	-	-	-	-	-	201
Loans and advances to banks	193	32,483	956	3,650	666	1,371	-	-	-	39,319
Securities held for trading	-	562	1,101	748	848	751	1	3	5	4,019
Derivative financial instruments	-	-	11	-	7	4	-	-	-	22
Investment securities classified as available-for-sale	-	5,301	11,519	18,552	32,533	1,052	11,367	23,381	100,394	204,099
<b>Total assets before deposit and National Loans Fund</b>	<b>2,368</b>	<b>38,547</b>	<b>13,587</b>	<b>22,950</b>	<b>34,058</b>	<b>3,174</b>	<b>11,368</b>	<b>23,384</b>	<b>100,399</b>	<b>249,835</b>
Deposit at National Loans Fund	17,208	-	-	-	-	-	-	-	-	17,208
	<b>19,576</b>	<b>38,547</b>	<b>13,587</b>	<b>22,950</b>	<b>34,058</b>	<b>3,174</b>	<b>11,368</b>	<b>23,384</b>	<b>100,399</b>	<b>267,043</b>
<b>Liabilities</b>										
Deposits by banks	-	12,784	-	-	-	-	-	-	-	12,784
Due to government customers	27,840	1,298	117	10	-	-	-	-	-	29,265
Other liabilities	20	-	-	-	-	-	-	-	-	20
Derivative financial instruments	-	-	-	-	-	-	-	-	-	-
Treasury bills in issue	-	16,468	21,096	19,481	1	-	-	-	-	57,046
<b>Total liabilities before funding by National Loans Fund</b>	<b>27,860</b>	<b>30,550</b>	<b>21,213</b>	<b>19,491</b>	<b>1</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>99,115</b>
Advance from National Loans Fund	128,063	-	-	-	-	-	-	-	-	128,063
	<b>155,923</b>	<b>30,550</b>	<b>21,213</b>	<b>19,491</b>	<b>1</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>227,178</b>

## Maturity analysis of assets and liabilities at 31 March 2013

	On demand £m	Up to 1 month £m	1-3 months £m	3-6 months £m	6-9 months £m	9-12 months £m	1-2 years £m	2-5 years £m	Over 5 years £m	Total £m
<b>Assets</b>										
Cash and balances at the Bank of England	508	-	-	-	-	-	-	-	-	508
Other assets	-	3,258	-	-	-	-	-	-	-	3,258
Loans and advances to banks	193	20,728	4,855	200	-	-	-	-	-	25,976
Securities held for trading	-	-	-	526	45	503	1	4	7	1,086
Derivative financial instruments	-	1	12	5	13	-	19	-	-	50
Investment securities classified as available-for-sale	-	-	4,356	15,215	20,936	1,263	7,553	34,084	111,022	194,429
<b>Total assets before deposit and National Loans Fund</b>	<b>701</b>	<b>23,987</b>	<b>9,223</b>	<b>15,946</b>	<b>20,994</b>	<b>1,766</b>	<b>7,573</b>	<b>34,088</b>	<b>111,029</b>	<b>225,307</b>
Deposit at National Loans Fund	17,763	-	-	-	-	-	-	-	-	17,763
	<b>18,464</b>	<b>23,987</b>	<b>9,223</b>	<b>15,946</b>	<b>20,994</b>	<b>1,766</b>	<b>7,573</b>	<b>34,088</b>	<b>111,029</b>	<b>243,070</b>
<b>Liabilities</b>										
Deposits by banks	-	13,243	56	-	-	-	-	-	-	13,299
Due to government customers	34,392	1,595	193	116	-	-	-	-	-	36,296
Other liabilities	33	-	-	-	-	-	-	-	-	33
Derivative financial instruments	-	-	2	-	-	-	-	-	-	2
Treasury bills in issue	-	17,388	20,784	22,030	256	-	-	-	-	60,458
<b>Total liabilities before funding by National Loans Fund</b>	<b>34,425</b>	<b>32,226</b>	<b>21,035</b>	<b>22,146</b>	<b>256</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>110,088</b>
Advance from National Loans Fund	88,046	-	-	-	-	-	-	-	-	88,046
	<b>122,471</b>	<b>32,226</b>	<b>21,035</b>	<b>22,146</b>	<b>256</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>-</b>	<b>198,134</b>

**(i) Maximum cumulative flow**

A daily liquidity risk limit constrains the extent to which the DMO may leave an expected cash flow to be dealt with on the day it occurs.

The liquidity risk limit is measured by the Maximum Cumulative Flow over one day, which is the maximum permitted amount of any net expected cash inflow or outflow for the following day, assuming normal operating conditions.

A limit was in place throughout the year and acted as a liquidity risk trigger. Limits used operationally are set lower than those agreed with HM Treasury, in order to safeguard against breach of the latter should an operational error arise. These limits are monitored daily and any breaches are reported to the Credit and Market Risk Committee.

**(ii) Non-derivative cash flows**

The contractual undiscounted cash flows of the DMA's liabilities, other than the cash flows under derivative contracts, including interest that will accrue to these liabilities, were:

<b>At 31 March 2014</b>	On demand £m	0-6 months £m	7-12 months £m	Total flows (not discounted) £m	Adjustment for discount £m	Carrying value* £m
Deposits by banks	-	12,784	-	<b>12,784</b>	-	<b>12,784</b>
Due to government customers	27,840	1,425	-	<b>29,265</b>	-	<b>29,265</b>
Treasury bills in issue	-	57,091	1	<b>57,092</b>	(46)	<b>57,046</b>
Other liabilities	20	-	-	<b>20</b>	-	<b>20</b>
<b>Total non-derivative liabilities before funding by National Loans Fund</b>	<b>27,860</b>	<b>71,300</b>	<b>1</b>	<b>99,161</b>	<b>(46)</b>	<b>99,115</b>

\* Carrying value per the statement of financial position

<b>At 31 March 2013</b>	On demand £m	0-6 months £m	7-12 months £m	Total flows (not discounted) £m	Adjustment for discount £m	Carrying value* £m
Deposits by banks	-	13,300	-	<b>13,300</b>	(1)	<b>13,299</b>
Due to government customers	34,392	1,904	-	<b>36,296</b>	-	<b>36,296</b>
Treasury bills in issue	-	60,244	256	<b>60,500</b>	(42)	<b>60,458</b>
Other liabilities	32	1	-	<b>33</b>	-	<b>33</b>
<b>Total non-derivative liabilities before funding by National Loans Fund</b>	<b>34,424</b>	<b>75,449</b>	<b>256</b>	<b>110,129</b>	<b>(43)</b>	<b>110,086</b>

\* Carrying value per the statement of financial position

At 31 March 2014 there were no liabilities that the DMA intended to repay before maturity (31 March 2013: nil).

Management expects actual undiscounted cash flows in relation to liabilities to be the same as contractual undiscounted cash flows, except in the case of amounts repayable on demand.

The DMA holds deposits at the Bank of England and other financial assets for which there is a liquid market and that are readily saleable to meet liquidity needs.

### (iii) Derivative cash flows

The contractual undiscounted cash flows of the DMA's assets and liabilities under derivative contracts were:

(a) Derivatives settled on a gross basis

#### At 31 March 2014

	0-6 months £m	Total undiscounted flows £m
<b>Sterling</b>		
Forward foreign exchange contracts, unsettled reverse sale and repurchase agreements, and unsettled sale and repurchase agreements		
Outflow	100	<b>100</b>
Inflow	-	-

	€m	€m
<b>Euro</b>		
Forward foreign exchange contracts, unsettled reverse sale and repurchase agreements, and unsettled sale and repurchase agreements		
Outflow	-	-
Inflow	-	-

#### At 31 March 2013

	0-6 months £m	Total undiscounted flows £m
<b>Sterling</b>		
Forward foreign exchange contracts, unsettled reverse sale and repurchase agreements, and unsettled sale and repurchase agreements		
Outflow	208	<b>208</b>
Inflow	1,890	<b>1,890</b>

	€m	€m
<b>Euro</b>		
Forward foreign exchange contracts, unsettled reverse sale and repurchase agreements, and unsettled sale and repurchase agreements		
Outflow	752	<b>752</b>
Inflow	-	-

Carrying values are shown in note 10.



(b) Derivatives settled on a net basis

At 31 March 2014	Total undiscounted flows						Carrying value*
	0-6 months £m	6-12 months £m	1-5 years £m	Adjustment for discount £m	£m	£m	
<b>Sterling</b>							
Equity index derivatives							
Outflow	-	-	-	-	-	-	-
Inflow	11	11	-	22	-	22	22

At 31 March 2013	Total undiscounted flows						Carrying value*
	0-6 months £m	6-12 months £m	1-5 years £m	Adjustment for discount £m	£m	£m	
<b>Sterling</b>							
Equity index derivatives							
Outflow	2	-	-	2	-	2	2
Inflow	5	13	19	37	-	37	37

\* Carrying value per the statement of financial position

At 31 March 2014 there were no derivative contracts that the DMA intended to terminate before maturity (31 March 2013: nil). Management expects actual undiscounted cash flows in relation to derivatives to be the same as contractual undiscounted cash flows.

## 25 Preparation of accounts

The Accounting Officer authorised these financial statements for issue on 3 July 2014.

## Accounts Direction given by HM Treasury under the National Loans Act 1968

1. This direction applies to the United Kingdom Debt Management Office.
2. The United Kingdom Debt Management Office shall prepare accounts for the Debt Management Account (the Account) for the year ending 31 March 2012 and each subsequent financial year, which give a true and fair view of the state of affairs of the Account at the reporting date, and of its income and cash flows for the year then ended.
3. The accounts shall be prepared in accordance with applicable accounting standards, and shall be consistent with relevant requirements of the extant Government Financial Reporting Manual.
4. The accounts shall present an income statement, a statement of comprehensive income, a statement of financial position, a statement of cash flows, and a statement of changes in net funding by National Loans Fund. The statement of financial position shall present assets and liabilities in order of liquidity.
5. The notes to the accounts shall include disclosure of assets and liabilities, and of income and expense, relating to other central government funds including the National Loans Fund.
6. The report shall include:
  - (i) a brief history of the Account, and its statutory background;
  - (ii) an outline of the scope of the Account, its relationship to HM Treasury and other central funds, and its management arrangements;
  - (iii) information on targets set by HM Treasury and their achievement;
  - (iv) a management commentary, including information on financial performance and financial position, which reflects the relationship between the Account and other central funds; and
  - (v) a governance statement.
7. This accounts direction shall be reproduced as an appendix to the accounts.
8. This accounts direction supersedes all previous Directions issued by HM Treasury.

### **Chris Wobschall**

Deputy Director, Assurance and Financial Reporting Policy, HM Treasury  
23 March 2012





**This publication is available in electronic form on the United Kingdom Debt Management Office (DMO) website [www.dmo.gov.uk](http://www.dmo.gov.uk).**

All the DMO's publications and a wide range of data are available on its website including:

- the Annual Review, which covers the main developments for the financial year;
- the Quarterly Review, which highlights more recent developments in the DMO's gilt and cash market activities;
- the DMO's Annual Report and Accounts for its administrative expenditure and for the operation of the Debt Management Account;
- current and historical gilt prices and yields;
- press releases, gilt auction announcements and gilt auction results;
- detailed Treasury bill tender results; and
- current and historical interest rates for loans from the Public Works Loan Board.

Alternatively, publications can be obtained from the DMO by telephoning 0207 357 6501.

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